

Agenda – October 20th Meeting

- Goals & Objective of the Audit Plan
 - Evaluation & AuditOperational Overview
- EDC Program Review
- TRM Review
 - Issues
 - Technical Review Committee
- Impact Evaluation Process
 - Architecture
 - M&V Protocols
 - Sampling & Uncertainty
 - Evaluation ProcessSummary

- Process Evaluation Process
 - Categories
 - Protocols
- Audit Activities
 - Impact
 - Process
 - Evaluation & Reporting
- EDC Reporting Requirements
- Evaluation Deadlines
- Summary & Next Steps



Part 1 Goals & Objectives of the Audit Plan



Overarching Purpose

Act 129 Mandate:

The EE&C Program shall include:

- (2) An evaluation process, including a process to monitor and verify data collection, quality assurance and results of each plan and the program.
- (3) An analysis of the cost and benefit of each plan submitted under subsection (B) in accordance with a total resource cost test approved by the Commission.

Objectives of Statewide Evaluation:

- Provide reasonable assurance that:
 - Measures are being properly installed and utilized and
 - Measures are obtaining claimed energy savings.
- Identify:
 - The cost-effectiveness of each plan;
 - Areas for improvement; and
 - Best practices that may be implemented on a goingforward basis.



Evaluation Topics Addressed in Audit Plan

- M&V Protocols, metrics and data formats;
- Impact evaluation procedures;
- Process evaluation procedures;
- Required reporting formats;
- Data management and quality control guidelines;
- Criteria the Statewide Evaluation Team will use to review and comment on EDC evaluations and programs; and
- Description of how the Statewide Evaluator will audit the evaluations performed by the EDCs.



Roles & Responsibilities*

Statewide Studies:

| Task and/or Deliverable | EDC | Contractor | PA PUC |
|---|-----|------------|-----------|
| Coordinated Statewide Market Assessments, Characterizations (e.g. Baseline studies) | XX | | |
| Review and approval of Statewide Market Assessments, Characterizations and TRM updates | | XX | XX |
| Statewide Market Potential Study for additional energy and load reductions after May 31, 2013 | | XX | |
| Annual updates to Technical Reference Manual (TRM) | | XX | |
| Approval of TRM updates | | | XX |
| Develop and conduct net-to-gross studies | XX | | |
| Coordinate the development of and approve the methodologies for EDC net-to-gross studies | | XX | |

Planning & Management:

| (ask and/or Deliverable | EDC | Contractor | PA PUC |
|--|-----|------------|-----------|
| FDC impact and process evaluation plans; including database and reporting protocols, survey templates, and schedules | ХХ | | |
| Review and approval of EDC evaluation plans | | XX | XX |
| Develop Statewide audit evaluation plan, including cost- effectiveness plan, verification approach (with sampling plan), and schedules | | XX | |
| Review and approval of statewide audit evaluation plan | | | XX |
| Coordination of all EDC evaluation efforts | XX | XX | |
| Coordination of statewide impact and cost-effectiveness evaluation efforts | | XX | |

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Roles & Responsibilities

Process Evaluation:

| Task a | nd/or Deliverable | EDC | Contractor | PA PUC |
|-----------|---|-----|------------|-----------|
| Program P | rocess Evaluations | xx | | |
| | and trade-ally n surveys and reports | | XX | |

Databases:

| | Task and/or Deliverable | EDC | Contractor | PA PUC |
|----------|--|-----|------------|-----------|
| | Design, implementation and maintenance of EDC primary program tracking detahase(s) with project and program data | XX | | |
| / | Establishing and implementing quality control reviews of EDC program tracking databases | | XX | |
| | Stetewide Data Management and Quality Control. Design, implementation and maintenance of statewide database of program, portfolio, EDC and statewide energy and demand savings and cost-effectiveness reporting; provide public web accessible database and reporting system | | XX | |
| | Approval of statewide database and reporting plan | | | XX |



Roles & Responsibilities

Primary Data Collection & Impact Analyses:

| Task and/or Deliverable | EDC | Contractor | PA PUC |
|--|-----|------------|-----------|
| First year primary data collection and site baseline and ex-post verification for EE projects | XX | | |
| Persistence of savings analysis for custom measures: primary data collection | XX | | |
| Analyses and documentation of project, program and portfolio gross and net energy and demand savings | ХХ | | |

Ind. Data Collection & Impact Analyses:

| Task and/or Deliverable | EDC | Contractor | PA PUC |
|---|-----|------------|-----------|
| Quality control and due diligence Inspections of project sites and review of primary data and |) | XX | |
| analyses, preparation of verified achieved versus claimed savings | | | |

Reporting:

| Task and/or Deliverable | EDC | Contractor | PA PUC |
|--|-----|------------|-----------|
| EDC status reports to statewide evaluator on program implementation | XX | | |
| Statewide evaluator status reports to Commission on program implementation | | XX | |
| end of EE program and portfolio net and gross impacts, as applicable, and cost-effectiveness, and EDC progress in reaching targets | XX | | |
| Statewide quarterly and annual report of program and portfolio results: net and gross impacts and cost-effectiveness and EDC progress in reaching targets | | XX | |
| Review PGS evaluation Comractor's statewide and EDC quarterly report of EE program and portfolio results: | | | XX |
| Review EDC and PUC Contractor's Annual Report on EE Programs: net and gross savings impacts and cost- effectiveness and EDC progress in reaching targets | | | XX |



Roles & Responsibilities

Best Practices:

| Task and/or Deliverable | EDC | Contractor | PA PUC |
|--|-----|------------|-----------|
| Participation in at least semi-annual impact evaluation process review and improvement workshops as needed | XX | XX | XX |
| Preparation of best practices recommendations for improvements to impact evaluation processes | XX | XX | |
| Prepare best practices recommendations for program modifications and improvements | XX | XX | |

Cost-Effectiveness Analyses:

| Task and/or Deliverable | EDC | Contractor | PA PUC |
|--|-----|------------|-----------|
| EDC and participant cost reporting and EDC cost-effectiveness analyses | XX | | |
| Review, audit and analysis of EDC and participant cost reporting; independent cost- effectiveness analyses, statewide analyses | | XX | |

EDC Plan Review:

| Task and/or Deliverable | EDC | Contractor | PA PUC |
|--|-----|------------|-----------|
| Review of filed EDC plans and provide advice to Commission staff on ability of plans to cost-effectively meet targets | | XX | |
| Review of EDCs' EM&V plans and provide advice to Commission staff on ability of plans to adequately measure energy savings |) | XX | |

Other:

| Task and/or Deliverable | EDC | Contractor | PA PUC |
|--|-----|------------|-----------|
| Prepare materials and reports in support of Commission analysis of efficiency programs | | XX | |
| Organize and conduct periodic statewide workshops on evaluation results of EE programs | | XX | |

^{*}as laid out in original RFP.

Straw Man: pg. 1-2; RFP; contract scope of work

Goals & Objectives of the Audit Plan

Issues:

- Understanding roles & responsibilities
- Data requirements for conducting a meaningful audit and assessment
- Ensuring quality, standardized information and data collection practices
- Identifying areas for program and EM&V improvements
- Working within the legislative confines

Coming Attractions:

- EDC Written Comments
 - October 23rd
- First Draft of Audit Plan
 - November 2nd
- Final Version for Approval
 - December 2nd



Part 2 EDC EE&C Plan Review



Part 2: EE&C Review Straw Man: pg. 2-8

Programs

Residential:

- Energy Efficiency Behavior and Education
- Energy Star and High Efficiency Appliance
- Appliance Turn-In/Recycling
- CFL Rewards
- Home Performance/Home Audits/Whole-Building/Weatherization
- HVAC Efficiency
- Solar/Renewable Rebates
- New Construction
- Low-Income Home Performance Check-up Audit/Appliance Replacement/Weatherization
- Low-Income Joint Utility Usage Management
- Low-Income Room AC Replacement
- Efficiency Rewards Rate
- Super Peak Time of Use (TOU)
- Home Energy Incentives
- Multifamily Housing
- Direct Load Control

Commercial/Industrial:

- Energy Audits and Assessments
- HVAC Efficiency/Tune-up
- Lighting Efficiency
- Equipment Rebates/Prescriptive
- Custom Technology Applications
- New Construction
- "Performance Contracting"
- Government (State and Local)/Institutional (Schools)
- Government/Non-Profit Lighting Efficiency
- Federal Facilities
- Street and Traffic Lighting Efficiency
- Federal Facilities
- Street and Traffic Lighting Conversion
- Programmable Controllable Thermostat
- Pay Ahead (Smart) Service Rate
- Motors and Drives
- Custom Application
- Customer Load Response
- Distributed Generation
- Direct Load Control
- Contracted Demand Response
- Critical Peak Rebate (CPR) Rate
- Time of Use (TOU) w/ Critical Peak Pricing Rate
- Hourly Pricing Option (HPO) Rate
- Renewable Resources
- Permanent Load Reduction
- Conservation Voltage Reduction



EDC Savings Summary*

| | Allegheny | PECO | PP&L | Duquesne | Penn Power | Met Ed | Peneleo |
|--------------------------------------|-----------|---------|-----------|----------|---------------|---------|---------|
| PROGRAM ENERGY SAVINGS, Mwh | | | | | | | |
| High-Impact Programs | | | | | | | |
| Residential CFL's | 124,869 | 290,297 | 277,531 | | 6,166 | 17,986 | 23,661 |
| Residential HVAC & Appliances | 70,680 | 123,614 | 29,708 | 122,846 | 22,894 | 77,634 | 76,489 |
| C&I/Gov HVAC & Lights | 271,648 | 489,804 | 708,344 | 279,264 | 64,130 | 173,671 | 203,800 |
| Total | 467,087 | 903,615 | 1,015,583 | 402,100 | 93,190 | 269,090 | 302,950 |
| Percent of Mandated Energy Savings | 74% | 76% | 89% | 95% | 65% | 60% | 70% |
| PROGRAM DEMAND REDUCTION, MW | | | | | | | |
| High-Impact Programs | | | | | | | |
| Residential HVAC & Appliances | 27 | 5 | 5 | 59 | 0 | 24 | 14 |
| Residential Direct Load Control | 10 | 61 | 19 | 0 | 3 | 30 | 28 |
| C&I/Gov HVAC & Lights | 53 | 105 | 134 | 66 | 23 | 58 | 53 |
| C&I/Gov Demand Response/ TOU Rates | 63 | 178 | 108 | 11 | | | |
| Total | 188 | 349 | 264 | 136 | 32 | 112 | 95 |
| Percent of Mandated Demand Reduction | 97% | 98% | 89% | 120% | 72 % | 94% | 88% |

Note: Dusquene does not disclose Residential CFL energy Impact in it's Plan. Penn Power, Met-Ed & PennElec do not disclose values for demand impact from demand response and TOU rates.



^{*}According to pending EE&C plans submitted Summer 2009.

Highlights - EDC EE&C Plans*

- CFL's have the largest impact on MWh savings of any single energy efficiency measure in any rate class.
- HVAC upgrades and lighting retrofits together have the largest impact on both energy and demand in all EDC Plans.



EDC EE&C Plan Review

Issues:

- Ensuring that EDCs meet the energy & demand savings targets
- Ensuring that plans adequately address the demands of the legislature including all goals and saving stipulations
- Ensuring that the M&V plans of each EDC will produce the necessary data within a certain confidence level for evaluations
- Ensuring that plans will lead to quality standardized results
- Currently, some areas of EE&C Plans need further clarification

Coming Attractions:

- Approval of plans by the Commission
- Highlighting areas of EDC plans that need clarification
- Addressing areas of the plans that need more detail or depth





Part 3 TRM Review



TRM Review - Overview

Measure Types:

- Deemed Savings
- Partially Deemed Savings
- Custom

Additional Requirements:

- Partially Deemed Measures
 - Not all variables are deemed values in TRM
 - Discuss measurements that need to be take by EDCs
- Custom Measures
 - Not all variables are deemed values in the TRM
 - Discuss M&V processes necessary to validate savings



Straw Man: pg. 8-10; 11-15; 29-30

TRM Management Process

Key Functions

- Update
 - New Measures
 - Tables
- Clarify
 - Formulae
 - Definitions
 - Variables
 - Measurement
- Apply
 - References
 - Proper Use



Update Process

- Collaborative
 - Formal, Interested Parties
 - Complete by 12/31
- Technical Review Committee
 - Formulae
 - Definitions
 - Variables
 - Measurements
 - Ongoing

Technical Review Committee

- Clarify and Interpret TRM as Written
- Recommend Prospective Improvements to TRM
- Provide Guidelines for New/Custom Protocols
- Important to Begin Meetings Immediately



Priority Issues for Technical Review Committee

- C&I Lighting "EFLH" Definition
- C&I Lighting Hours of Use Grouping
- C&I Lighting 1995-1999 T-12 Magnetic Assumption
- Updating the Lighting Table 12 (TRM)
- Data Requirements for Lighting Files
- C&I VFD Equation
- Reference document applicability
 - New TRM Protocol review and interim approval
 - Custom Measure Protocol Guidance
 - Role of Field Inspections, Pre and Post



Part 3: TRM Review

Straw Man: pg. 8-10; 11-15; 29-30

Lighting Straw Man for Technical Review Committee

E.g., of Lighting Levels of Rigor

| Category | Project Size | Program M&V Activities | Evaluation of Sample Activities |
|----------|------------------------|---|--|
| 1 | >400,000 kWh >100kW | Detailed Audit Group Hours of Use Log Hours Groups Use Pre/Post tables | Verify Pre and Post Counts Log Post Hours of Use Use Pre/Post Tables Calculate Realization Rate |
| 2 | <400,000kWh <100kW | Detailed Audit Group Hours of Use Estimate Hours of Use Use Pre/Post Tables | Verify Pre and Post Counts Log/Verify Post Hours of Use Use Pre/Post Tables Calculate Realization Rates |
| 3 | <80,000kWh <20kW | Post Counts Group Hours of use Estimate Hours of Use Use Deemed Savings tables | Verify Post Counts Verify Post Hours of Use Use Deemed Savings Tables Calculate Realization Rate |



TRM Review

Issues:

- TRM annual updates for clarifications, inconsistencies, applicability, and confidence
- Custom Measures ensuring credible savings

Coming Attractions:

- Technical Review
 Committee Meeting
- TRM updates to be submitted for approval in December



Part 4 Impact Evaluation Process:

- A. Architecture
- **B. M&V Protocols**
 - 1) TRM
 - 2) Custom Measures
- C. Sampling & Uncertainty
- D. Evaluation Process Summary



Part 4A: Impact Architecture Straw Man: pg. 3-4; 18-9

Impact Evaluation Architecture

| Level | | Description | Requirements/ Discussion Points | | |
|-------|--|---|--|--|--|
| 1. | Protocol | PA PUC approved protocol | TRM clarity TRM applicability Unspecified protocols | | |
| | M&V Plan Deemed Savings Partial Deemed Custom/Unspecified | Protocol compliant plan submitted by EDCs, Reviewed by SWE • TRM M&V Specified • Open Variables • Not in TRM | Complete M&V Plans Define Process for Approval Define Data/M&V Requirements | | |
| 3. | Reported Impact | EDC Reports Total Program Savings | Application and participant M&V data used Realization Rate calculated from this base | | |
| 4. | EDC Impact Evaluation | EDC Evaluation Contractor samples program data and calculates Realization Rate with approved EM&V protocols | Statistical Sample of participants analyzed Field engineering and utilization of detail Calculation of Realization Rate | | |
| 5. | Audited Impact | SWE samples evaluation and provides estimate of accuracy of reported savings and Realization | Statistical Sample of Impact Evaluation files Site visits and field verification Recommendations to adjust Realization Rates | | |



M&V Protocols

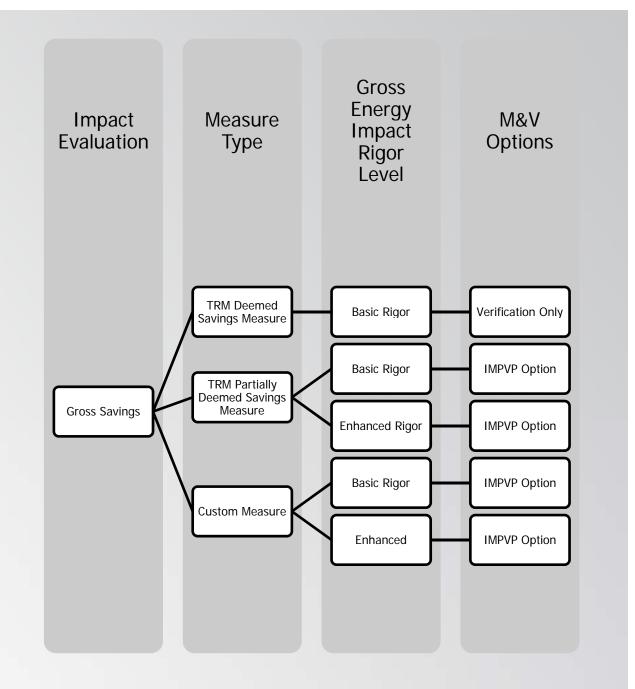
| Categories | Description | Examples | Assumptions | Quantification Required |
|----------------------|--|--|--|--------------------------------------|
| TRM Deemed Savings | Deemed kW and kWh | CFL's Appliances | Baseline, Hrs, Impact Baseline, Hrs, Impact | Number, Type Number, Type |
| TRM Partially Deemed | Savings Algorithms with Open Variables | C&I Lighting C&I VFD | Baseline, Impact Impact?, Base Hours? | Number, Type, Hrs HP, Load Factor |
| Custom Measures | All Other, Unspecified | Mixed Lighting Other VFD EMS, Controls | | Undefined Undefined Undefined |

- Key Issues in Impact Evaluation
 - Some areas of confusion need to be addressed
 - Open variables need measurement and verification
 - Field verification of complete data files important



Savings Protocol Overview

- Process for selecting parameters for impact evaluation
- •Each "box" or "option" to be defined in EM&V and Audit Plans





Gross Energy Evaluation Rigor Levels

| Minimum Allowable Methods for Gross Energy Evaluation |
|--|
| 1. <u>Verification</u> for TRM Deemed Measures - verification of number of installations, stipulated operating hours and other assumptions and inputs to the deemed savings estimates specified in the TRM. Sampling according to the sampling and uncertainty protocol. 2. <u>Simple Engineering Methods</u> with M&V equal to IPMVP Option A for TRM Partially Deemed Measures. Verification of appropriate application of the TRM savings algorithms. Spot measurements and other site specific stipulations where subscribed by the TRM. Sampling according to the sampling and uncertainty protocol. |
| I. Retrofit Isolation Engineering methods as described in IPMVP Option B. |
| 2. <u>Building energy simulation models</u> that are calibrated as described in IPMVP Option D requirements in the M&V Protocols. If appropriate, may alternatively use a process-engineering model (e.g., AirMaster+) with calibration as described in he M&V Protocols. Sampling according to the Sampling and Uncertainty Protocol. 3. <u>Retrofit isolation engineering models</u> as described in IPMVP Option B requirements in the M&V Protocols. Sampling according to the Sampling and Uncertainty Protocol. |
| |

² The overall goal of the Direct Impact Protocols is to obtain reliable net energy and demand savings estimates. If the methodology directly estimates net savings at the same or better rigor than the required level of rigor, then a gross savings and participant net impact analysis is not required to be shown separately.



¹ Post-retrofit only billing collapses the analysis from cross-sectional time-series to cross-sectional. Given this, even more care and examination is expected with regard to controlling for cross-sectional issues that could potentially bias the savings estimate.

M&V Options

| | _ | |
|--|--|--|
| M&V Option | How Savings are Calculated | Typical Applications |
| Option A: Partially Measured Retrofit Isolation Savings are determined by partial field measurement of the energy use of the system(s) to which an ECM was applied; separate from the energy use of the rest of the facility. Measurements may be either short-term or continuous. Partial measurement means that some but not all parameter(s) may be stipulated, if the total impact of possible stipulation error(s) is not significant to the resultant savings. Careful review of ECM design and installation will ensure that stipulated values fairly represent the probable actual value. Stipulations should be shown in the M&V Plan along with analysis of the significance of the error they may introduce. | Engineering calculations using short term or continuous post-retrofit measurements and stipulations. | |
| Option B: Retrofit Isolation Savings are determined by field measurement of the energy use of the systems to which the ECM was applied; separate from the energy use of the rest of the facility. Short-term or continuous measurements are taken throughout the post-retrofit period. | Engineering calculations using short term or continuous measurements | Application of controls to vary the load on a constant speed pump using a variable speed drive. Electricity use is measured by a kWh meter installed on the electrical supply to the pump motor. In the base-year this meter is in place for a week to verify constant loading. The meter is in place throughout the post-retrofit period to track variations in energy use. |
| Option C: Whole Building Savings are determined by measuring energy use at the whole facility level. Short-term or continuous measurements are taken throughout the post-retrofit period. | Analysis of whole facility utility meter or sub-meter data using techniques from simple comparison to regression analysis. | Multifaceted energy management program affecting many systems in a building. Energy use is measured by the gas and electric utility meters for a twelve month base-year period and throughout the post-retrofit period. |
| Option D: Calibrated Simulation Savings are determined through simulation of the energy use of components or the whole facility. Simulation routines must be demonstrated to adequately model actual energy performance measured in the facility. This option usually requires considerable skill in calibrated simulation. | Energy use simulation, calibrated with hourly or monthly utility billing data and/or end-uses metering. | Multifaceted energy management program affecting many systems in a building but where no base-year data are available. Post-retrofit period energy use is measured by the gas and electric utility meters. Base-year energy use is determined by simulation using a model calibrated by the post-retrofit period utility data. |



M&V Activities

- M&V activities include data collection, verification, monitoring and analysis associated with the calculation of gross energy and peak demand savings from individual customer sites or projects.
- The M&V activities will lead to project/site specific savings in a quantity defined by the sampling and uncertainty protocols.
- Project/site specific findings are then extrapolated to assess the overall savings of the program as a whole or a program component across the portfolio of programs using a realization rate

Realization Rate = <u>Evaluation Verified Savings</u> Program Reported Savings



M&V Information Flow Diagram

Step 1: Determine Measure Type

Step 2: Select Rigor Level

Step 3: Select Sampling & Uncertainty Protocols

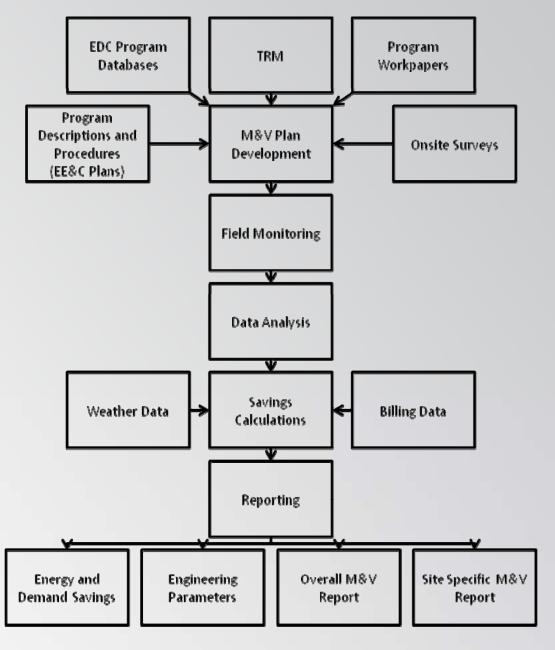
Step 4: Select IPMVP Option

Step 5: Conduct M&V Activities

Step 6: Analyze Data

Step 7: Determine Savings

Step 8: Report Results





Realization Rates & M&V (1/2)

| Residential | M&V | EDC Reported | Evaluation Action ^{*1} | Evaluation Action ^{*2} | Given | Given Source |
|-------------------|--------------------|--------------------|------------------------------------|------------------------------------|--|---|
| CFL | Count Watts per | Records Records | Audited Records Audited Records | TBD TBD | Hours of Use (3 X 365) Base watts, CFL X 4 CF (Coincedence Factor) ISR (In Service Rate) | Energy Star Calculator "Data Gathering", TRM p26 RLW Study ³ NMR Study ⁴ |
| ES Indoor Fixture | Count | Records | Audited Records | TBD | Hours of Use (2.6 X 365) Savings, watts, (48.7) ISR (In Service Rate) CF (5%) | NMR Study ⁴ NMR Study ⁴ NMR Study ⁴ EV TRUM ⁵ |
| ES Refrigerator | Count Type | Records Records | Audited Records Audited Records | TBD TBD | Savings kWh per Type Savings, kW, (.0125 All) CF (1.0) | Table 7 TRM p23 Energy Star Calculator "Included" per TRM |

Notes

- 1 Accounting Type Audit of EDC Records and Source Documentation
- 2 Engineering M&V of Sample of Participants
- 3 RLW Analytics, "Development of Common Demand Impacts for EE Measures/Programs for the ISO Forward Capacity Markets
- 4 Nexus Market Research, "Impact Evaluation of the Massachusets, Rhode Island and Vermont 2003 Residential Lighting Programs"
- 5 Efficiency Vermont. Technical Reference User Manual: Measure Savings Algorithms and Cost Assumptions (July 2008)



Realization Rates & M&V (2/2)

| C&I | | EDC Parartad | Evaluation | Evaluation | | |
|---------------------------------------|-----|--|--|---------------------------|--|--------------------------------------|
| | M&V | Reported | Action*1 | Action ^{*2} | Given | Given Source |
| Prescriptive Lighting ⁶ | _ | Records Records Records | Audited Records Audited Records Audited Records | Field, Post | Savings watts CF(Unspecified Reference) | Table 12, TRM p38 TRM p36, "JCPL" |
| Generic Custom Measure | | Records Records Records Records | Audited Records Audited Records Audited Records Audited Records | Field, Post Field, Pre | Guidelines Generic Protocols Engineering Standards | Pa PUC, SWE IPMVP |

Notes

6 Must Distinguish between applicability of Prescriptive Lighting, Lighting Controls, Fluorescent Lighting (super T-8) and Custom

7 Tables have limited lamp ballast types, some use averages of NLO and RLO ballasts. May impacts 20% Power Density application.



Straw Man: pg. 19-23

Uncertainty

Factors Affecting Savings Performance:

- Weather
- Occupancy level/Schedule
- Installed equipment intensity
- User demand
- Ability of the measure, as designed, to achieve the intended savings
- Measure implementation effectiveness
- Operator behavior relative to specifications
- Operator behavior relative to non-ECM equipment usage
- Equipment deterioration
- Equipment life

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Savings Evaluations Uncertainties:

- Instrumentation Error
- Modeling Error
- Sampling Error
- Planned and Unplanned assumptions

Improving Accuracy:

- Reduce Biases
 - Use better information or
 - Use measured values stipulated values
- Reduce Random Error
 - Increase the sample sizes,
 - Use a more efficient sample design or
 - Apply better measurement techniques.

*In most cases, improving accuracy by any of these means increases M&V cost.

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Balancing Uncertainty & Cost

Cost Factors:

- IPMVP Option selected
- Measure No., complexity and interaction
- No. of energy flows across the boundary isolating measure during analysis
- Level of detail and effort associated with establishing base-year conditions
- Amount and complexity of the measurement equipment (design, installation, maintenance, calibration, reading, removal)
- Sample sizes
- Amount of engineering required to make and support the stipulations
- No. and complexity of independent variables in mathematical models
- Duration of metering and reporting activities
- Accuracy requirements
- Savings report requirements
- Process of reviewing or verifying reported savings
- Experience and professional qualifications of the people conducting the savings determination

Unique Elements of M&V Costs:

- Option A
 - No. of measurement points
 - Complexity of stipulation
 - Frequency of post-retrofit inspection
- Option B
 - No. of measurement points
- Option C
 - No. of meters
 - No. of independent variables needed to account for most of the variability in energy data
- Option D
 - No. and complexity of systems simulated
 - No. of field measurements needed to provide input data
 - Skill of profession simulator in achieving calibration

Straw Man: pg. 19-23

Sampling Size and Precision

Information to Determine Required Sample Size:

- Population
- Sample design
 - Simple Random,
 - Stratified Random,
 - Two-stage, etc.
- Assumptions and related documentation upon which the initial sample size calculations are to be based
 - Coefficient of variation for key inputs
 - Specified statistical power,
 - Effect size confidence level and alpha level, etc.
- Details pertaining to initial samples sizes calculations

- Achieved precision around program-level gross and net impacts
- Expected confidence intervals
- Details pertaining to thee estimation of precision based on achieved
- Response rate; attribution and any suspected non-response bias and efforts to be addressed



Straw Man: pg. 19-23

Sample Size Options*

| Option | How May Are Measured & Resulting Precision of Estimates | Rank Order of Contribution Defensibility | to Relative |
|---|---|--|--|
| Census: | Measure entire population. Statistical precision is not applicable because you are counting every outcome and, therefore, have a full rather than partial enumeration | Highest | Usually Highest |
| Sample: Probability Sample: Simple random and stratified random | Measure a subset of the population. Probability of a unit entering the sample is known. Sampling precision depends on the number of items, e.g., participants measured. The more measured, the better the precision. | | Medium. The cost will increase with the sample size. |
| Systematic: Any non-random method of sampling | Measure a non-randomly selected subset of the population. Probability of selection unknown. Statistical precision, no applicable. Carefully selected representative samples are sometimes clamed to have properties "similar to" probability samples. | Lowest | Usually lowest |



Straw Man: pg. 19-23

Balancing Sample Size & Cost

Must Consider:

- Acceptable Confidence Level
 - Basic 90%
 - Enhanced 90%
- Acceptable Precision Interval
 - Basic ±30%
 - Enhanced ±10%

- Expected Variation
 - Typically 90/10
- Population Size
 - EDC Program participants
 - SWE Impact evaluation sample

Part 3D: Evaluation Process Summary

Straw Man: 11-23

Gross Savings Protocols

| | | | Measure Type: | Basic Rigor Level: | Enhanced Rigor Level: |
|------------------------|------------------------------------|-------------------------------------|---------------|----------------------------------|----------------------------------|
| Measure Type: | Basic Rigor Level: | Enhanced Rigor Level: | Residential | ·Verification of measure | ·NA |
| Appliances | ·Verification of TRM inputs (type | ·Verification of TRM inputs. | Lighting | installation (fixture quantity, | |
| | of unit, energy source, usage, | ·Spot measurements (kW). | | type). | |
| | location) | ·Short term metering (kW, | | ·Stipulated operating hours | |
| | | operating hours). | | (TRM defined) | |
| CFL | ·Verification of quantity based on | ·NA | C&I Lighting | ·Verification of measure | ·Verification of measure |
| Rewards/Give | invoices for bulbs purchased by | | | installation (fixture quantity, | installation (fixture quantity, |
| Away | category (wattage, size etc.). | | | type). | type). |
| | ·Predefined operating hours | | | ·Pre and post fixture types and | ·Pre and post fixture types and |
| | based on TRM. | | | performance. | performance. |
| Weatherization, | ·Verification of measure | ·Verification of measure | | ·Operating hours (TRM | ·Short term metering to log |
| Envelope | installation. ·Software simulation | installation. ·Software simulation | | defined, undefined). | operating hours and stipulated |
| Improvements | for verifying energy savings. | for verifying energy savings. | | | categories. |
| Residential | ·Verification of measure | ·Verification of measure | C&I HVAC | ·Verification of measure | ·Verification of measure |
| HVAC Efficiency | installation (quantity, type, | installation (quantity, type, | Efficiency | installation (quantity, type, | installation (quantity, type, |
| | efficiency). | efficiency). | | efficiency). | efficiency). |
| | ·Baseline efficiency defined by | ·Pre and post installation site | | ·Baseline efficiency defined by | ·Pre (where applicable) and |
| | TRM (baseline efficiency equals | visits to verify efficiency levels. | | TRM (baseline efficiency equals | post installation site visits to |
| | efficiency of old equipment for | ·Baseline efficiency equals | | efficiency of old equipment for | verify baseline and retrofit |
| | early replacement; for end of life | efficiency of old equipment for | | early replacement; for end of | equipment information. |
| | replacement and new | early replacement; for end of life | | life replacement and new | ·Short term or continuous |
| | construction baseline efficiency | replacement and new | | construction baseline efficiency | metering (kW) for a minimum |
| | equals efficiency of standard | construction baseline efficiency | | equals efficiency of standard | of three weeks to calculate pre |
| | equipment compliant with code). | equals efficiency of standard | | equipment compliant with | and post energy use. |
| | ·New equipment efficiency from | equipment compliant with code). | | code). | |
| | manufacturers catalog data. | ·Short term metering (pre or | | ·New equipment efficiency | |
| | ·Stipulated operating hours (TRM | post) to calculate EFLH. | | from manufacturers catalog | |
| - | defined, defined by baseline | | | data. | |
| .6 | studies or customer reported) | | | ·Stipulated operating hours | |
| - | | | | (TRM defined, defined by | |
| 20 | | | | baseline studies or customer | UACH COMPANY |
| 30 | | | | reported) WWW.(| dsassociates.com |

Impact Evaluation Process

Issues:

- Architecture understanding roles & responsibilities
- M&V Protocols –
 establishing standard
 methods for verifying
 savings
- Sampling & Uncertainty balancing assurance with costs

Coming Attractions:

- More thorough discussion of M&V expectations
- M&V recommendations by program based on expected impact



Part 5 Process Evaluation Process & Protocols



Process Design – Research Objectives

Program Design

- Program design, design characteristics and design process;
- Program mission, vision and goal setting and its process;
- Assessment or development of program and market operations theories and supportive logic models, theory assumptions and key theory relationships - especially their causal relationships; and
- Use of new practices or best practices.

Program Administration

- Program oversight and improvement process;
- Program staffing allocation and requirements;
- Management and staff skill and training needs;
- Program information and information support systems; and
- Reporting and the relationship between effective tracking and management, including both operational and financial management.



Process Design – Research Objectives

Program Implementation & Delivery

- Description and assessment of the program implementation and delivery process;
- Quality control methods and operational issues;
- Program management and management's operational practices;
- Program delivery systems, components and implementation practices;
- Program targeting, marketing and outreach efforts;
- The level of financial incentives for program participants;
- Program goal attainment and goalassociated implementation processes and results;
- Program timing, timelines and timesensitive accomplishments; and
 Quality control procedures and processes.

Market Response

- Customer interaction and satisfaction (both overall satisfaction and satisfaction with key program components and including satisfaction with key customerproduct-provider relationships and support services);
- Customer or participant energy efficiency or load reduction needs and the ability of the program to provide for those needs;
- Market allies interaction and satisfaction;
- Low participation rates or associated energy savings;
- Market allies' needs and the ability of the program to provide for those needs;
- Reasons for overly high free-riders or too low a level of market effects, free-drivers or spillover; and
- Intended or unanticipated market effects.

Process Design – Evaluation Activities

- Interviews and surveys with an EDC's, designers, managers and implementation staff (including contractors, sub-contractors and field staff);
- Interviews and surveys with trade allies, contractors, suppliers, manufacturers and other market actors and stakeholders;
- Interviews and surveys with participants and non-participants;
- Interviews and surveys with technology users;
- Interviews and surveys with key policy makers and public goods charge stakeholders;
- Observations of operations and field efforts, including field tests and investigative efforts;
- Operational observations and field-testing, including process related measurement and verification efforts.
- Workflow, production and productivity measurements;
- Reviews, assessments and testing of records, databases, program-related materials and tools used;
- Collection and analysis of relevant data or databases from third-party sources (e.g., equipment vendors, trade allies and stakeholders and market data suppliers); and
- Focus groups with participants, non-participants, trade allies and other key market actors associated with the program or the market in which the program operates.



Process Evaluation Process & Protocols

Issues:

- Overlap between information collected in the process, market effects and impact evaluations so coordination is a must to reduce redundancy
- Outcome of the Process
 Evaluations should address
 areas for improvement and
 identify best practices on a
 going-forward basis
- Additional studies needed

Coming Attractions:

- Develop a minimum set of standards (Roadmap) for process evaluation across the EDC's portfolio's while allowing for the necessary flexibility and control for program administration and process evaluation management
- The standards will include a roadmap for the following:
 - Process Evaluation Activities
 - Skills
 - Timing



Part 6 Audit Activities



Audit Objectives

- Audits of building, equipment and processes to determine the cost-effectiveness of energy efficiency and conservation measures using nationally recognized tools and certification programs; and
- Independent inspections of completed energy efficiency and conservation measures completed by third-party entities to evaluate the quality of the completed measure.



Potential Audit Activities

- Maintaining an evaluation and management database.
- Collecting and analyzing verification data.
- Conducting random and limited spot verification of EDC EM&V measurements and data.
 - Verification of installations
 - Metering equipment for usage
- Auditing EDC survey instruments.
- Acquiring and verifying data from EDCs.



Audit Activity Objectives

Research Design:

- Research questions are well formulated and relevant.
- Indicators are credible as measures of the outputs and outcomes being evaluated.
- The research design has validity.
- For statistical methods, the degree to which relationships between indicators, tests of significance, and confidence intervals for sample estimates, were built into the analysis.
- Research demonstrates understanding of previous related studies.

The data collection and analysis methods are credible.

Data Collection:

- Data and assumptions are sound.
- All planned data were collected, or if some values are missing, how they were treated.
- Data collected by trained professionals using appropriate equipment.
- If a survey was conducted, non-response is accounted for.
- Data collection methods were actually implemented as planned, or if revisions were required by circumstances, they were appropriate and the reasons for the revisions are documented.
- Collected data are provided and their layout documented.

Audit Activity Objectives

Analysis:

- The analysis methods were actually implemented as planned, or if revisions were required by circumstances, they were appropriate and the reasons for the revisions are documented.
- The documentation of the methodology is accurate, understandable, and reasonable.

Reporting:

- The report outline draft is appropriate, presents study findings and documents all methods and assumptions.
- The draft findings and recommendations in the evaluation report follow logically from the research results and are explained thoroughly.
- The report presents answers to all of the questions asked.



Impact Evaluation Audit Tasks

- Review current program procedures for calculating energy savings.
 Note compliance with M&V procedures as addressed in the TRM and Audit Plan.
- Review Project Files for:
 - Compliance with program procedures and M&V guidelines;
 - Cross participation in other programs; and
 - Documented savings at the measure level.
- Conduct on-site surveys and telephone surveys for data collection to verify equipment installation and operation.
- Review realization rates and application to EDCs reported savings.
- Prepare written report of activities and findings.



Auditable Activities: Impact Evaluation

Site Inspections

- Training of site.
- Drawing of random sample of sites.
- Development of database and site inspection forms.
- Performing on-site audits to verify data collected by EDCs.

Savings Regression Analyses

- Ensuring use of an adequate amount of pre and post-bill summaries.
- Checking the accuracy of data entry.
- Reviewing any statistical analyses performed on the data.
- Checking for normalization of data for such factors as weather and production rates.



Auditable Activities: Impact Evaluation

TRM and Deemed Savings Formulae

- Verify correct use of stipulated data and formulae.
- Audit installation verification activities.
- Review realization rate estimates.

Engineering Models & Simulations

- Review model or simulation assumptions.
- Verify models and simulations are behaving as intended.
- Check to ensure that model inputs accurately reflect the climate and population of the particular circumstance.
- Check for normalization of data.
- Verify that the savings estimates produced appropriately reflect reality.



Process Evaluation Audit Tasks

- Assess Appropriates of:
 - Program design,
 - Participation procedures, and
 - Application and payment processing activities.
- Accuracy, consistency, and completeness of program records.

- Effectiveness of
 - Incentives,
 - Marketing and
 - Internal communications.
- Participant satisfaction with programs.
- Opportunities for process improvement.
- Comparison to best practices.



Auditable Activities: Process Evaluation

- Review interview and survey materials.
- Observe operations and field efforts.
- Review workflow, production and productivity measurements.
- Review program-related materials and tools.



Audit Activities

Issues:

- Audit EDC activities at a level sufficient to assure program savings and performance statistics.
- Audit and evaluate with the intent of identifying bestpractices and highlighting areas of improvement.
- Ensure that the PBF funds are used efficiently and effectively for the greater benefit of the state.

Coming Attractions:

- Actual audit specifications (type, quantity, rigor, etc.) to be determined based on EM&V plans and M&V activities
- Audit activities assigned to specific EM&V protocol "bunches"





Part 7 EDC Reporting Requirements



Part 7: Reporting Requirements

Straw Man: 35-37

Residential Reporting Requirements

- EDC incentive (\$)
- Application date
- Close date
- Installation date
- Project numbers
- Customer name, address, phone, email
- For each program, kWh savings by time period (winter, summer, peak and off-peak)
- Number of measures installed by type for each unique "project", and the basis for the overall kWh and kW savings

- For each measure, basis for per unit kWh and kW savings
- For each measure installation, provide any available information on measure operating hours
- For each measure installation, provide whether the measure in an "early replacement" measure or "replace on burnout" measure
- Utility costs by cost category by program
- Participant costs
- Other data as required



Part 7: Reporting Requirements

Straw Man: 35-37

C&I/Gov. Reporting Requirements

- EDC incentive (\$)
- Application date
- Close date
- Installation date
- Project numbers
- Customer name, address, phone, email
- EDC account number
- Customer sector
- NAICS code
- For each program, kWh savings by time period (winter, summer, peak and offpeak)

- Number of measures installed by type for each unique "project", and the basis for the overall kWh and kW savings
- For each measure, basis for per unit kWh and kW savings
- For each measure installation, provide any available information on measure operating hours
- For each measure installation, provide whether the measure in an "early replacement" measure or "replace on burnout" measure
- Utility costs by cost category by program
- Participant costs
- Other data as required



Straw Man: 35-37

EDC Reporting Requirements

Issues:

- Ensuring that the appropriate and necessary information is collected and provided.
- Review programs not in TRM for data requirements.

Coming Attractions:

- Complete list of reporting requirements.
- Address reporting requirements that may be unique to a particular program or measure.
- Develop method and schedule for EDC data transfer to GDS.



Part 8 Evaluation Deadlines



Firm Deadlines

| Deadline: | Task: | | |
|-----------|---|--|--|
| July 15 | EDC provides its Annual Report to the Commission. | | |
| Aug. 15 | The Statewide Evaluation Team provides a draft annual report on each EDC plan to the Director of CEEP and the EDCs. | | |
| Aug. 30 | EDCs provide comments on the draft annual report to the Director of CEEP. | | |
| Sept. 15 | Commission Staff reviews the draft annual reports and EDC comments and provides revisions to annual reports to the Statewide Evaluation Team. | | |
| Oct. 15 | The Statewide Evaluation Team provides a final annual report on each EDC plan to the Director of CEEP. | | |



Part 9 Wrap-Up & Next Steps



"Take-Aways" from Today

- Audit Plan currently in "Straw Man" State.
- Further work will be done to more clearly outline guidelines and requirements.
- Greater linkage between programs/measures and EM&V expectations to be provided in next draft.
- More thorough interpretation of the TRM and its applicability to be provided in next draft.
- Much attention needs to be paid to the TRM update and Technical Review Committee.
- The Audit Plan development is a collaborative process your comments and concerns are appreciated and considered.
- Audit Plan is a living document that will be updated to reflect any changes to program plans and evaluation requirement.



Next Steps

| Deadline: | Task: |
|-----------|---|
| Nov. 1 | Audit Plan - Complete Draft for Review |
| Nov | Technical Review Working Group - TRM Review |
| Dec. 2 | Audit Plan - Final Document for Approval |

