

17 North Second Street 12th Floor Harrisburg, PA 17101-1601 717-731-1970 Main 717-731-1985 Main Fax www.postschell.com

Andrew S. Tubbs

atubbs@postschell.com 717-612-6057 Direct 717-731-1985 Direct Fax File #: 140069

August 20, 2012

BY FEDERAL EXPRESS

Rosemary Chiavetta, Secretary Pennsylvania Public Utility Commission Commonwealth Keystone Building 400 North Street, 2nd Floor North P.O. Box 3265 Harrisburg, PA 17105-3265 RECEIVED

AUG 20 2012

PA PUBLIC UTILITY COMMISSION BECRETARY'S BUREAU

RE: Energy Efficiency and Conservation Program
Docket Nos. M-2012-2289411 & M-2008-2069887

Dear Secretary Chiavetta:

Enclosed for filing is the Petition of PPL Electric Utilities Corporation for an Evidentiary Hearing in the above-referenced proceeding.

Copies have been provided as indicated on the Certificate of Service.

Respectfully Submitted,

AST/jl Enclosures

cc: Certificate of Service

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Energy Efficiency and Conservation Program :

Docket Nos. M-2012-2289411

•

M-2008-2069887

PETITION OF PPL ELECTRIC UTILITIES CORPORATION FOR AN EVIDENTIARY HEARING

TO THE PENNSYLVANIA PUBLIC UTILITY COMMISSION:

PPL Electric Utilities Corporation ("PPL Electric" or the "Company"), by and through its

attorneys, hereby petitions the Pennsylvania Public Utility Commission ("Commission"),

pursuant to Section 5.41 of the Commission's Rules of Administrative Practice and Procedure,

52 Pa. Code § 5.41, and the Energy Efficiency and Conservation Program, Implementation

Order, at Docket Nos. M-2012-2289411 and M-2008-2069887 (Order Entered August 3, 2012)

("Implementation Order") for an evidentiary hearing concerning the consumption reduction

targets established by the Implementation Order, as applicable to PPL Electric. In support

thereof, PPL Electric states as follows:

I. BACKGROUND

1. PPL Electric is a public utility and an EDC as defined in Sections 102 and 2803 of

the Pennsylvania Public Utility Code, 66 Pa. C.S. §§ 102, 2803. PPL Electric furnishes electric

distribution, transmission, and default supply services to approximately 1.4 million customers

throughout its certificated service territory, which includes all or portions of twenty-nine

counties and encompasses approximately 10,000 square miles in eastern and central

Pennsylvania.

2. On October 15, 2008, Governor Rendell signed House Bill No. 2200,

subsequently identified as Act No. 129. Act 129 created an energy efficiency and conservation

program, codified in the Pennsylvania Public Utility Code at Sections 2806.1 and 2806.2, 66

Pa.C.S. §§ 2806.1 and 2806.2. This program requires an EDC with at least 100,000 customers, such as PPL Electric, to adopt an energy efficiency and conservation ("EE&C") plan, approved by the Commission, to reduce customers' electric consumption and peak demand.

3. On July 1, 2009, PPL Electric filed its EE&C Plan with the Commission pursuant to Act 129 and various related Commission orders. PPL Electric's EE&C Plan includes a broad portfolio of energy efficiency and conservation programs and peak load reduction programs. The Commission initially approved PPL Electric's Phase I EE&C Plan, with modifications, on October 26, 2009¹ and further revisions were approved in various subsequent orders.²

II. IMPLEMENTATION ORDER

- 4. Pursuant to Act 129, the Commission is also charged with the responsibility to evaluate the costs and benefits of the EE&C program by November 30, 2013, and every five years thereafter. 66 Pa. C.S. § 2806.1(c)(3). The Commission must adopt, under Act 129, additional incremental reductions in consumption if the benefits of the EE&C program exceed its costs. *Id*.
- 5. Earlier this year, the Commission began the process of evaluating the costs and benefits of the EE&C program and establishing additional incremental reductions in consumption, provided the benefits exceed the costs. With the *Implementation Order*, entered on August 3, 2012, the Commission established Phase II of the EE&C program, requiring EDCs to adopt and implement cost effective plans to reduce energy consumption throughout the Commonwealth, consistent the August 3, 2012 Order. As pertinent to this Petition, the

¹ Petition of PPL Electric Utilities Corporation for Approval of its Energy Efficiency and Conservation Plan, Docket No. M-2009-2093216 (Order Entered October 26, 2009).

² See e.g., Petition of PPL Electric Utilities Corporation for Approval of its Energy Efficiency and Conservation Plan, Docket No. M-2009-2093216 (Order Entered February 17, 2010); Petition of PPL Electric Utilities Corporation for Approval of its Energy Efficiency and Conservation Plan, Docket No. M-2009-2093216 (Order Entered May 6, 2011).

Implementation Order determined the required consumption reduction targets for each EDC, as well as guidelines for implementing Phase II of the EE&C Program.

III. THE COMMISSION SHOULD ESTABLISH AN EVIDENTIARY HEARING CONCERNING THE COMPANY'S CONSUMPTION REDUCTION TARGET

6. In the *Implementation Order*, the Commission tentatively adopted the consumption reduction targets recommended by the statewide evaluator ("SWE") and proposed in the *Tentative Implementation Order*.³ The percentage reduction targets, as well as their three-year cumulative MWh figures, as applicable to PPL Electric, appear below.

Act 129 Phase II Three-Year Energy Efficiency Reduction Compliance Targets

EDC	Three-Year Program Acquisition Cost (S/MWh)	Three-Year % of 2009/10 Forecast Reductions	Three-Year MWh Value of 2009/10 Forecast Reductions
PPL	\$224.71	2.1	821,072

Implementation Order at 24.

- 7. The Commission explained that its overall framework for establishing savings reduction targets was designed to establish compliance energy reduction targets that must, at a minimum, be met. *Implementation Order* at 25. The Commission determined that consumption reduction requirements for each EDC were based on the full 2% of 2006 annual revenues being spent for the energy efficiency program in each year of Phase II. Therefore, the consumption reduction targets vary among EDCs based on available resources, acquisition costs and efficiency potential. *Implementation Order* at 29.
- 8. In an attempt to address due process concerns regarding the facts relied upon by the Commission to set the individual EDC consumption reduction targets, such as the target for

³ Energy Efficiency and Conservation Program, Tentative Implementation Order at Docket Nos. M-2012-2289411 and M-2008-2069887, (Order Entered on May 11, 2012)("Tentative Implementation Order"),.

PPL Electric, the Commission tentatively adopted the EDC specific consumption reduction targets, subject to challenge by an EDC in accordance with the process described in the Implementation Order. Specifically, The Commission determined that the EDC consumption reduction targets will become final for any EDC that does not petition the Commission for an evidentiary hearing by August 20, 2012. An EDC that desires to contest the facts the Commission relied upon in adopting the consumption reduction requirements has until August 20, 2012, "to file a petition requesting an evidentiary hearing on its specific consumption reduction target." Implementation Order at 31. Furthermore the Commission stated that if an EDC does not file a petition by August 20, 2012, "it will have been deemed to have accepted the facts and will be bound by the consumption reduction requirement" contained in the Implementation Order because there would be no remaining disputed facts. Implementation Order at 31. If an EDC files a timely petition the matter will be assigned to the Office of Administrative Law Judge for expedited hearings. In such hearings, the EDC will have the opportunity to present evidence and argument as to its reasonable consumption reduction target for Phase II.

- 9. With this Petition, PPL Electric requests that the Commission establish an evidentiary hearing concerning the consumption reduction target set in the *Implementation Order* and referenced in the above table. There exist disputed issues of material fact regarding the information relied on by the Commission in adopting the consumption reduction requirements.
- 10. The *Implementation Order* stated that the SWE's Market Potential Study methodology averaged the administration costs from Phase I, program years one and two, and increased them by 25%. Similarly, the program incentive funding estimates from Phase I were increased by the SWE by 25% for Phase II. *Implementation Order* at 18-19. Further, the

Commission tentatively determined that that the SWE provided valid reasons in support of the 25% adjustment factor and projected acquisition costs. The adjustment factor was used to account for future uncertainties when establishing program goals. *Implementation Order* at 19. Specifically, the Commission stated that, "[t]he application of the 25% adjustment factor allows for future TRM adjustments on savings adjustments in future years without revising program goals." *Implementation Order* at 20.

- PPL Electric files this Petition requesting an evidentiary hearing as a protective 11. measure. The Company believes that the 2.1% Phase II consumption reduction target is reasonably achievable; however, for it to be achievable the Commission must affirm that an EDC retains the right to challenge subsequent modifications to the TRM and request modifications to its Phase II targets. Stated differently, PPL Electric neither accepts the facts nor agrees to be bound by the 2.1% consumption reduction target if the facts include subsequent changes to TRM that are not presently known or knowable. The Company's concerns stem from the Commission stating in the Implementation Order that the 25% adjustment factor provides for, "future TRM adjustments on savings adjustments in future years without revising program goals." (emphasis added) Implementation Order at 20. The Company believes that this statement prohibits it from challenging future modifications to the TRM or from petitioning the Commission to modify its Phase II target due to the Commission's approval of the 25% adjustment factor. On that basis, the Company challenges the 2.1% reached by the Commission, or any fixed number, as the assumptions that have been used to develop any such number are subject to change as a result of unknown and unknowable future events.
- 12. Concurrent with the filing of this Petition, PPL Electric is filing a petition for reconsideration with the Commission. In that petition, PPL Electric requests that the

Commission affirmatively state that its approval of the 25% adjustment factor, included in the SWE Market Potential Study, and the potential acceptance of the Phase II reduction compliance target does not: (1) preclude EDCs from challenging future modifications to the TRM; and (2) prohibit an EDC from petitioning the Commission to modify the applicable Phase II consumption reduction targets based upon future changes to the TRM or other market changes that are not presently known. Should the Commission grant PPL Electric's petition for reconsideration, then there will be no need for the evidentiary hearing requested in this petition.

IV. **CONCLUSION**

For the reasons set forth above, PPL Electric Utilities Corporation respectfully requests that the Commission establish an evidentiary hearing regarding the consumption reduction targets established by the *Implementation Order*, as applicable to PPL Electric.

Respectfully submitted,

Paul E. Russell (ID #21643) Associate General Counsel

PPL Services Corporation

Office of General Counsel

Two North Ninth Street

Allentown, PA 18106

Phone: 610-774-4254 Fax: 610-774-6726

E-mail: perussell@pplweb.com

Matthew J. Agen

Post & Schell, P.C.

607 14th St. N.W.

Washington, DC 20005-2006

Phone: 202-661-6952

202-661-6953 Fax:

E-mail: matthewagen@postschell.com

Of Counsel:

Post & Schell, P.C.

Date: August 20, 2012

David B. MacGregor (ID # 28804)

Post & Schell, P.C. Four Penn Center

1600 John F. Kennedy Boulevard

Philadelphia, PA 19103-2808

Phone: 215-587-1197 Fax: 215-320-4879

E-mail: dmacgregor@postschell.com

Andrew S. Tubbs (ID #80310)

Post & Schell, P.C.

17 North Second Street, 12th Floor

Harrisburg, PA 17101-1601

Phone: 717-612-6057

717-731-1985 Fax:

E-mail: atubbs@postschell.com

Attorneys for PPL Electric Utilities Corporation

VERIFICATION

I, Joseph J. Mezlo, being the Manager-Energy Efficiency and Conservation Programs at PPL Electric Utilities Corporation, hereby state that the facts set forth in the foregoing documents are true and correct to the best of my knowledge, information and belief and that I expect that PPL Electric Utilities Corporation to be able to prove the same at a hearing held in this matter. I understand that the statements herein are made subject to the penalties of 18 Pa.C.S. § 4904 relating to unsworn falsification to authorities.

Joseph J Mezlor

Date: August 20, 2012

CERTIFICATE OF SERVICE

I hereby certify that a true and correct copy of the foregoing has been served upon the following persons, in the manner indicated, in accordance with the requirements of 52 Pa. Code § 1.54 (relating to service by a participant).

VIA FIRST CLASS MAIL

American Council for an Energy Efficient Economy 529 14th Street N.W., Suite 600 Washington, D.C. 20045-1000

Gene Brady, Chairman Pennsylvania Weatherization Providers Task Force PO Box 991 Wilkes-Barre, PA 18703

Timothy J. Seelaus, President EMC² Development Company, Inc. 6011 University Blvd., Suite 400 Ellicott City, MD 21043

Michael Bodaken, President National Housing Trust 1101 30th Street, N.W., Suite 400 Washington, DC 20007

National Energy Solutions, Inc. 245 Lower Morrisville Road Fallsington, PA 19054

Tri-State Light & Energy 2233 Manor Avenue Upper Darby, PA 19082

Stacy Richards, Director SEDA Council of Governments Energy Resource Center 201 Furnace Road Lewisburg, PA 17837

RECEIVED

Scott J. Schwarz, Esquire City of Philadelphia One Parkway 1515 Arch Street Philadelphia, PA 19102-1595

Theron Colbert, PE, MSEE KVAR Energy Savings, Inc. 741 Orange Avenue Daytona Beach, FL 32114

Camille "Bud" George PA House of Representatives Room 38EW Harrisburg, PA 17120-2020

Harry S. Geller, Esquire Patrick M. Cicero, Esquire Pennsylvania Utility Law Project 118 Locust Street Harrisburg, PA 17101-1414

Zachary M. Fabish, Esquire Sierra Club 50 F. Street, NW, 8th Floor Washington, DC 20001

Joseph Otis Minott, Esquire Clean Air Council 135 S. 19th Street, Suite 300 Philadelphia, PA 19103

David Masur, Executive Director PennEnvironment 1420 Walnut Street, Suite 650 Philadelphia, PA 19102

AUG 20 2012

PA PUBLIC UTILITY COMMISSION SECRETARY'S BUREAU

Luis G. Martinez, Esquire Natural Resources Defense Council 40 West 20th Street New York, NY 10011

Cherie Eichholz
Physicians for Social Responsibility
Philadelphia Chapter
704 North 23rd Street
Philadelphia, PA 19130

Mark C. Morrow, Esquire Chief Regulatory Counsel UGI Utilities, Inc. 460 North Gulph Road King of Prussia, PA 19406

Jim Kapsis
Opower, Inc.
1515 N. Courthouse Road
Arlington, VA 22201

Tanya J. McCloskey Esquire Senior Assistant Consumer Advocate Office of Consumer Advocate 555 Walnut Street Forum Place, 5th Floor Harrisburg, PA 17101-1923

Josh Craft, Esquire Northeast Energy Efficiency Partnerships 91 Hartwell Avenue Lexington, MA 02421

Mark Schwartz, Esquire Regional Housing Legal Services 2 S. Easton Road Glenside, PA 19038

Theodore S. Robinson, Esquire Citizen Power 2121 Murray Avenue Pittsburgh, PA 15217 Roger E. Clark, Esquire The Reinvestment Fund 1700 Market Street, 19th Floor Philadelphia, PA 19103

Jon Thomsen, Executive Vice President Ecova, Inc. 309 SW 6th Avenue, #1000 Portland, OR 97204

Teresa K. Schmittberger McNees Wallace & Nurick LLC 100 Pine Street P.O. Box 1166 Harrisburg, PA 17108-1166

Tishekia Williams
Sr. Counsel, Regulatory
Duquesne Light Company
411 Seventh Avenue, 16th Fl.
Pittsburgh, PA 15219

Donna M. J. Clark, Esquire Vice President and General Counsel The Energy Association of Pennsylvania 800 North Third Street Suite 205 Harrisburg, PA 17102

Scott H. DeBroff, Esquire Rhoads & Sinon LLP One South Market Square 12th Floor PO Box 1146 Harrisburg, PA 17108-1146

KEEA 1924 Arch Street Philadelphia, PA 19103

Craig R. Burgraff, Esquire Hawke McKeon & Sniscak LLP Harrisburg Energy Center 100 North Tenth Street PO Box 1778 Harrisburg, PA 17105-1778 Courtney Lane Senior Energy Policy Analyst Citizens for Pennsylvania's Future 1500 Walnut Street, Suite 502 Philadelphia, PA 19102

Kathy J. Kolich FirstEnergy Corp. 76 South Main Street Akron, OH 44308

Thomas P. Gadsden, Esquire Morgan Lewis & Bockius, LLP 1701 Market Street Philadelphia, PA 19103-2921

Liz Robinson, Executive Director Energy Coordinating Agency 1924 Arch Street Philadelphia, PA 19103

Western PA ACTION United 5907 Penn Avenue, Suite 300 Pittsburgh, PA 15206

Northside Coalition for Fair Housing PO Box 100011 Pittsburgh, PA 15233

Coalition of Organized Residents of East Liberty 211 North Whitfield Street Suite 210 Pittsburgh, PA 15206 New Voices Pennsylvania Women of Color for Reproductive Justice The Beatty Building 5907 Penn Avenue, Suite 340 Pittsburgh, PA 15206

Just Harvest A Center for Action Against Hunger 16 Terminal Way Pittsburgh, PA 15219

Lindsay Patterson President USW Local 404 1505 W Allegheny Avenue Philadelphia, PA 19140

Anthony M. Helfer, President UFCW Local 23 345 Southpointe Boulevard Canonsburg, PA 15317

Kati Sipp, Executive Vice President -Politics SEIU Healthcare Pennsylvania 1500 N. 2nd St. Harrisburg, PA 17102

Abraham Amoros LiUNA 4655 Linglestown Rd Ste D Harrisburg, PA 17112-8544

Swathmore Cooperative 341 Dartmouth Avenue Swarthmore, PA 19081

Date: August 20, 2012

Andrew S. Tubbs