Morgan Lewis

Anthony C. DeCusatis

Of Counsel +1.215.963.5034 anthony.decusatis@morganlewis.com

March 24, 2016

VIA eFILING

Rosemary Chiavetta, Secretary Pennsylvania Public Utility Commission Commonwealth Keystone Building 400 North Street Harrisburg, PA 17105-3265

Re:

Petition of Pennsylvania Electric Company for Approval To Establish and Implement A Distribution System Improvement Charge Docket No. P-2015-2508936

Dear Secretary Chiavetta:

Enclosed for filing is the **Answer of Pennsylvania Electric Company to the Joint Petition to Intervene of Citizens for Pennsylvania's Future and the Environmental Defense Fund** (the "Answer") in the above-captioned matter.

As evidenced by the enclosed Certificate of Service, copies of the Answer have been served on all parties to this proceeding.

Very truly yours,

Anthony C. DeCusatis

ACD/ap Enclosures

c: Per Certificate of Service (w/encls.)

thoug C. DeCusati

Morgan, Lewis & Bockius LLP

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

PETITION OF PENNSYLVANIA :

ELECTRIC COMPANY FOR

APPROVAL TO ESTABLISH AND : Docket No. P-2015-2508936

IMPLEMENT A DISTRIBUTION : SYSTEM IMPROVEMENT CHARGE :

ANSWER OF PENNSYLVANIA ELECTRIC COMPANY TO THE JOINT PETITION TO INTERVENE OF CITIZENS FOR PENNSYLVANIA'S FUTURE AND THE ENVIRONMENTAL DEFENSE FUND

NOW COMES, the Respondent, Pennsylvania Electric Company ("Penelec" or the "Company"), pursuant to 52 Pa. Code § 5.66, and answers the Joint Petition to Intervene filed by Citizens for Pennsylvania's Future ("PennFuture") and the Environmental Defense Fund ("EDF") (collectively, the "Joint Petitioners")¹ as follows:

- 1. Admitted in part, and denied in part. The Company lacks knowledge or information sufficient to form a belief as to the truth of the averment that "PennFuture has members that reside and use energy in the Company's service territory." Accordingly, that averment is denied and proof thereof requested at a hearing, if any, in this matter. The remaining averments of Paragraph No. 1 of the Petition are admitted.
- 2. Admitted in part, and denied in part. The Company lacks knowledge or information sufficient to form a belief as to the truth of the averment that "EDF has over 16,000 members living in Pennsylvania, and over 350,000 members nationwide, including members who are the Company's customers." Accordingly, that averment is denied and proof thereof

On March 11, 2016, the Joint Petitioners also filed an Answer to the Petition Of Pennsylvania Electric Company For Approval To Establish And Implement A Distribution System Improvement Charge after the time permitted for filing such an Answer. The Joint Petitioners' Answer contains New Matter, to which the Company is filing a Reply. The Company's filing of a Reply to the New Matter in the Joint Petitioners' Answer is not intended to, nor does it, constitute a waiver of the Company's opposition to the Joint Petitioners' attempt to intervene in this proceeding.

requested at a hearing, if any, in this matter. The remaining averments of Paragraph No. 2 of the Petition are admitted.

- 3. Admitted.
- 4. Admitted.
- 5. Admitted in part, and denied in part. It is denied that Joint Petitioners' alleged "interest" in "ensuring that the Company plans to maximize cost-effective, clean energy" provides a valid basis for the Joint Petitioners to intervene in this proceeding. In further answer, it is denied that an electric distribution company ("EDC") must demonstrate that it is maximizing "cost-effective, clean energy" as a condition for the Commission to approve its proposed Distribution System Improvement Charge ("DSIC"). The remaining averment of Paragraph No. 5 is admitted.
- 6. Denied. It is denied that Joint Petitioners have a "right" to participate in this proceeding to promote the interests of their organizations in promoting "clean" energy. The scope of this proceeding is limited to determining whether the Company's proposed DSIC conforms to the Model Tariff adopted by the Commission in its Final Order on the implementation of Act 11 of 2012² and is consistent with the other applicable terms of that Order.
- 7. Denied. It is denied that "grid modernization, integrated Volt/VAR control and environmental impacts of distribution system improvements" are "issues in this proceeding." To the contrary, the scope of this proceeding is limited to determining whether the Company's proposed DSIC conforms to the Commission's Model Tariff and the applicable terms of the *Final Implementation Order*, as explained in the answer to Paragraph No. 6, *supra*. As a

Implementation of Act 11 of 2012 – Final Implementation Order, Docket No. M-2012-2293611 (August 2, 2012) (hereafter "Final Implementation Order").

consequence, the Joint Petitioners' alleged "interests in and perspectives on" the issues they are attempting to interject into this proceeding are not relevant to any aspect of this proceeding and do not constitute a valid basis for the Joint Petitioners to be granted intervention. Moreover, permitting the Joint Petitioners to intervene in this case in order to interject issues that are outside its scope contradicts the Commission's guidance that, once a utility's long-term infrastructure improvement plan ("LTIIP") has been approved, the only remaining issues are narrowly focused on cost recovery. The Commission made this point clearly in its *Final Implementation Order*, where it stated as follows:

Finally, we recommend that utilities . . . file their respective long-term infrastructure improvement plans in advance of filing a DSIC petition. If the LTIIP is, upon review, approved by the Commission, *this can reduce the scope of issues in the DSIC petition* and expedite the process of getting this new rate mechanism in place.³

As the Commission is aware, it previously approved the Company's LTIIP by its Order entered February 11, 2016.⁴ Consequently, issues pertaining to the Company's LTIIP, including the nature of the property it encompasses, have already been decided and are not subject to collateral attack by the Joint Petitioners in this proceeding.

8. Denied. For the reasons set forth in Paragraph Nos. 7 and 8, above, which are incorporated herein by reference, the Joint Petitioners' purported interest relates solely to their attempt to interject issues that are outside the scope of this proceeding. Accordingly, the Joint Petitioners cannot meet the applicable criteria of Section 5.72 (a) of the Commission's

³ *Id.*, p. 21 (emphasis added).

Petition of Pennsylvania Electric Company for Approval of its Long-Term Infrastructure Improvement Plan, Docket No. P-2015-2508936 (Feb. 11, 2016).

regulations, 52 Pa. Code § 5.72(a), for the Commission to grant intervention.⁵ In fact, for the reasons set forth in Paragraph No. 7, above, granting intervention to the Joint Petitioners would contravene the Commission's prior directives and would be inconsistent with the public interest in efficiently and expeditiously completing this proceeding in accordance with clearly articulated limitations on its scope set forth in the *Final Implementation Order*.

- 9. Denied. The Joint Petitioners are not entitled to intervene in this proceeding for the reasons set forth above and, therefore, they are not entitled to "reserve" a right that they do not have.
 - 10. Admitted.
- 11. Denied. The Joint Petitioners do not satisfy the criteria for intervention in this proceeding and, therefore, their Joint Petition should be denied.

The Joint Petitioners cannot satisfy the requirements of 52 Pa. Code § 5.72(a) by merely asserting that they "intend to review and analyze the Petition as it pertains to rates within the Company's service territories." The true basis for their intervention was stated with specificity in Paragraph Nos. 6 and 7 of the Joint Petition and, as explained above, it does not satisfy the requirements of 52 Pa. Code § 5.72(a). Furthermore, other parties (i.e. the Office of Consumer Advocate and the Office of Small Business Advocate) have intervened for the express purpose of assessing the issues properly presented by the Company's Petition. Those parties have participated in the DSIC proceedings of a number of other utilities and, as a result, have a full understanding of the issues that are within the scope of such cases. Consequently, the Joint Petitioners cannot credibly assert that, as to the relevant issues of whether the Company's DSIC conforms to the Model Tariff and is consistent with the applicable terms of the *Final Implementation Order*, they have an "interest . . . which is not adequately represented by existing participants."

WHEREFORE, for the foregoing reasons, Pennsylvania Electric Company denies that PennFuture and EDF should be permitted to intervene in this proceeding and, therefore, the Commission should deny their Joint Petition.

Respectfully submitted,

John L. Munsch (PA No. 31489) Pennsylvania Electric Company

800 Cabin Hill Drive

Greensburg, PA 15601 (724) 838-6210

jmunsch@firstenergycorp.com

Anthony C. DeCusatis (PA No. 25700) Morgan, Lewis & Bockius LLP 1701 Market Street Philadelphia, PA 19103-2921 (215) 963-5034 anthony.decusatis@morganlewis.com

Attorneys for Pennsylvania Electric Company

Dated: March 24, 2016

DB1/86915354.1

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

PETITION OF METROPOLITAN : Docket No. P-2015-2508942

EDISON COMPANY FOR APPROVAL :

TO ESTABLISH AND IMPLEMENT A :

DISTRIBUTION SYSTEM :

IMPROVEMENT CHARGE :

PETITION OF PENNSYLVANIA : Docket No. P-2015-2508936

ELECTRIC COMPANY FOR :

APPROVAL TO ESTABLISH AND

IMPLEMENT A DISTRIBUTION :

SYSTEM IMPROVEMENT CHARGE:

PETITION OF PENNSYLVANIA : Docket No. P-2015-2508931

POWER COMPANY FOR APPROVAL

TO ESTABLISH AND IMPLEMENT A

DISTRIBUTION SYSTEM :

IMPROVEMENT CHARGE :

PETITION OF WEST PENN POWER : Docket No. P-2015-2508948

COMPANY FOR APPROVAL TO

ESTABLISH AND IMPLEMENT A :

DISTRIBUTION SYSTEM :

IMPROVEMENT CHARGE :

CERTIFICATE OF SERVICE

I hereby certify and affirm that I have this day served a copy of the Answer to the Joint

Petition to Intervene of Citizens for Pennsylvania's Future and the Environmental Defense

Fund on the following persons in the manner specified in accordance with the requirements of 52

Pa. Code § 1.54:

VIA ELECTRONIC MAIL & FIRST CLASS MAIL

Johnnie E. Simms Bureau of Investigation & Enforcement

Pennsylvania Public Utility Commission Commonwealth Keystone Building

400 North Street

Harrisburg, PA 17120

josimms@pa.gov

Erin L. Gannon

Darryl Lawrence

Office of Consumer Advocate

555 Walnut Street

Fifth Floor, Florum Place

Harrisburg, PA 17101-1923

egannon@paoca.org

dlawrence@paoca.org

Daniel G. Asmus Office of Small Business Advocate Commerce Tower, Suite 202 300 North Second Street Harrisburg, PA 17101 dasmus@pa.gov

Susan Bruce Charis Mincavage Teresa K. Schmittberger Alessandra L. Hylander McNees Wallace & Nurick LLC P.O. Box 1166 100 Pine Street Harrisburg, PA 17108-1166 sbruce@mwn.com cmincavage@mwn.com tschmittberger@mwn.com ahylander@mwn.com Counsel for Met-Ed Industrial Users Group, Penelec Industrial Customer Alliance. Penn Power Users Group and West Penn Power Industrial Intervenors

George Jugovic, Jr.
200 First Avenue, Suite 200
Pittsburgh, PA 15222
gjugovic@pennfuture.org
Counsel for PennFuture

John Finnigan
Environmental Defense Fund
128 Winding Brook Lane
Terrace Park, OH 45174
jfinnigan@edf.org
Counsel for Environmental Defense Fund

Thomas J. Sniscak
Christopher M. Arfaa
William E. Lehman
Hawke, McKeon & Sniscak LLP
P.O. Box 1778
100 North Tenth Street
Harrisburg, PA 17105-1778
tjsniscak@hmslegal.com
cmarfaa@hmslegal.com
welehman@hmslegal.com
Counsel for Pennsylvania State University
(For the West Penn proceeding only)

Respectfully submitted, Whosey C. Delusalis

John L. Munsch\
FirstEnergy Service Company
800 Cabin Hill Drive
Greensburg, PA 15601
jmunsch@firstenergycorp.com

Anthony C. DeCusatis
Morgan, Lewis & Bockius LLP
1701 Market Street
Philadelphia, PA 19103-2921
anthony.decusatis@morganlewis.com

Attorneys for Metropolitan Edison Company, Pennsylvania Electric Company, Pennsylvania Power Company and West Penn Power Company

Dated: March 24, 2016