BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Pennsylvania Public Utility Commission :

:

v. : Docket No. R-2018-3000124

:

Duquesne Light Company :

:

PETITION TO INTERVENE AND ANSWER OF THE COALITION FOR AFFORDABLE UTILITY SERVICES AND ENERGY EFFICIENCY IN PENNSYLVANIA

PENNSYLVANIA UTILITY LAW PROJECT

Counsel for CAUSE-PA

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April 10, 2018

Pursuant to the provisions of the Rules of Practice and Procedure of the Pennsylvania Public Utility Commission ("PUC" or "Commission"), 52 Pa. Code §§ 5.61-5.76, the Coalition for Affordable Utility Services and Energy Efficiency in Pennsylvania ("CAUSE-PA"), through its counsel at the Pennsylvania Utility Law Project, hereby petitions the Pennsylvania Public Utility Commission ("Commission") to intervene in the above-captioned proceeding. In support thereof, CAUSE-PA states as follows:

1. On March 28, 2018, Duquesne Light Company (Duquesne Light) submitted a rate filing, Tariff Electric – Pa. PUC No. 24 ("Tariff No. 24"), which proposes to increase its distribution revenue by approximately \$133.8 million, or 2.2% above existing Distribution revenues. A residential customers using 600 kilowatt hours would see their total bill increase from \$98.15 to \$106.80 or by 8.82%.

Petition to Intervene

- 2. Eligibility to intervene in Commission proceedings is governed by 52 Pa. Code § 5.72, which provides in relevant part that "[a] petition to intervene may be filed by a person claiming a right to intervene or an interest of such nature that intervention is necessary or appropriate to the administration of the statute under which the proceeding is brought." 52 Pa. Code § 5.72(a).
- 3. Section 5.72 further provides that the right or interest may be one "which may be directly affected and which is not adequately represented by existing participants, and as to which the petitioner may be bound by the action of the Commission in the proceeding." 52 Pa. Code. § 5.72(a)(2).
- 4. Even though Section 5.72 speaks of the rights of a "person" to intervene, the Commonwealth Court has consistently stated that "an association may have standing as a

representative of its members ...as long as an organization has at least one member who has or will suffer a direct, immediate, and substantial injury to an interest as a result of the challenged action, [i.e., is aggrieved, the organization] has standing." *Energy Cons. Council of Pa. v. Pa. P.U. C.*, 995 A.2d 465, 476 (Pa. Commw. 2010) (alteration in original) (*citing Tripps Park v. Pa. P.U. C.*, 415 A.2d 967 (Pa. Commw. 1980); *Parents United for Better Schools v. School District of Philadelphia*, 646 A.2d 689 (Pa. Commw. 1994)).

- 5. CAUSE-PA is an unincorporated association of low-income individuals that advocates on behalf of its members to enable consumers of limited economic means to connect to and maintain affordable water, electric, heating and telecommunication services.
- 6. CAUSE-PA membership is open to moderate and low- income individuals residing in the Commonwealth of Pennsylvania who are committed to the goal of helping low-income families maintain affordable access to utility services and achieve economic independence.
- 7. CAUSE-PA is located, c/o the Pennsylvania Legal Aid Network, at 118 Locust Street, Harrisburg, PA 17101.
- 8. CAUSE-PA has a significant interest in the impact that Duquesne Light's proposed rate increase will have on moderate and low income residential customers. These interests are not adequately represented by other participants.
- 9. Several members of CAUSE-PA are located within Duquesne Light's service territory and will be directly affected by the outcome of this proceeding. Particularly, this proceeding will affect the price that CAUSE-PA members pay for electric service, as well as the reliability and quality of that service.

10. At least three (3) members of CAUSE-PA are customers of Duquesne Light and will

be directly affected by the outcome of this proceeding.¹

11. CAUSE-PA has standing to intervene because several of its members have or will

suffer a direct, immediate, and substantial injury to an interest as a result of this proceeding. See

Energy Cons. Council of Pa., 995 A.2d at 476.

12. CAUSE-PA is represented in this proceeding by:

Patrick M. Cicero, Esquire

Kadeem G. Morris, Esquire

Elizabeth R. Marx

Pennsylvania Utility Law Project

118 Locust Street

Harrisburg, PA 17101

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13. Counsel for CAUSE-PA consents to the service of documents by electronic mail to

pulp@palegalaid.net, as provided in 52 Pa. Code § 1.54(b)(3).

Answer

14. CAUSE-PA has preliminarily reviewed Duquesne Light's rate filing, and generally

objects to Duquesne Light's request for increase on the grounds that the proposed rate increase of

almost 9% could result in unjust and unreasonable rates that would impose severe hardship on low

and moderate income residential customers and consumers, including those enrolled in the

Companies' Customer Assistance Program (CAP).

15. CAUSE-PA is concerned about proposed rate design that would increase its residential

customer charge by 62.5% from its current \$10 per month to \$16.25 per month, and the impact

¹ Rochelle Jackson, Dorothy Young and Anastasia Stratigos are members of CAUSE-PA and customers of

Duquesne Light.

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such an increase will have on the ability of low income consumers and affordable housing

providers to mitigate the impact of the rate increase through conservation and energy efficiency.

16. Continued delivery of safe, affordable electric service is of critical importance to the

safety, welfare, and economic stability of all Pennsylvanians – particularly those with limited

financial means. In recognition of this fact, the law requires that utility services be universally

affordable, and that universal service programs be developed, maintained, and appropriately

funded to ensure such affordability. See 66 Pa. C.S. § 2203(3), (8).

17. CAUSE-PA asserts that these matters, and any future modifications presented by

intervening parties, must be thoroughly reviewed to ensure that all customers are able to access

safe, affordable utility services within the Duquesne Light service territory.

WHEREFORE, CAUSE-PA respectfully requests that the Commission enter an order granting

CAUSE-PA full status as an intervener in this proceeding with active party status.

Respectfully submitted,

PENNSYLVANIA UTILITY LAW PROJECT

Counsel for CAUSE-PA

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Date: April 10, 2018

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Verification

I, Carl Bailey, a member of the Executive Committee of the Coalition for Affordable Utility Services and Energy Efficiency ("CAUSE-PA"), on behalf of CAUSE-PA, hereby state that the facts contained in the foregoing pleading are true and correct to the best of my knowledge, information and belief, that I am duly authorized to make this Verification, and that I expect to be able to prove the same at a hearing held in this matter. I understand that the statements herein are made subject to the penalties of 10 Pa. C.S. § 4904 (relating to unsworn falsification to authorities).

Mr. Carl Bailey

On behalf of the Executive Committee of the Coalition for Affordable Utility Services and Energy Efficiency in Pennsylvania (CAUSE-PA)

Date: April 10, 2018

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Certificate of Service

I hereby certify that I have this day served copies of the **Petition to Intervene and Answer of the Coalition for Affordable Utility Services and Energy Efficiency in Pennsylvania** upon the parties of record in the above captioned proceeding in accordance with the requirements of 52 Pa. Code § 1.54 in the manner and upon the persons listed below.

VIA FIRST CLASS MAIL

The Honorable Katrina Dunderdale Administrative Law Judge Piatt Place, Suite 220, 301 Fifth Avenue Pittsburgh, PA 15222 kdunderdal@pa.gov

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Respectfully submitted,
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