

Thomas J. Sniscak (717) 703-0800 tjsniscak@hmslegal.com

Whitney E. Snyder (717) 703-0807 wesnyder@hmslegal.com

100 North Tenth Street, Harrisburg, PA 17101 Phone: 717.236.1300 Fax: 717.236.4841 www.hmslegal.com

April 6, 2020

VIA ELECTRONIC FILING

Rosemary Chiavetta, Secretary Pennsylvania Public Utility Commission Commonwealth Keystone Building 400 North Street, Filing Room Harrisburg, PA 17120

Re: Meghan Flynn, et al., Docket Nos. C-2018-3006116 & P-2018-3006117 (consolidated) Melissa DiBernardino, Docket No. C-2018-3005025 (consolidated) Rebecca Britton, Docket No. C-2019-3006898 (consolidated) Laura Obenski, Docket No. C-2019-3006905 (consolidated) Andover Homeowner's Association, Inc.; Docket No. C-2018-3003605 (consolidated) v. Sunoco Pipeline L.P.

SUNOCO PIPELINE L.P.'S ANSWER OPPOSING FLYNN COMPLAINANTS' MOTION FOR LEAVE TO SUBMIT ADDITIONAL EVIDENCE

Dear Secretary Chiavetta:

Attached for electronic filing with the Commission is Sunoco Pipeline L.P.'s Answer Opposing Flynn Complainants' Motion for Leave to Submit Additional Evidence.

If you have any questions regarding this filing, please contact the undersigned.

Very truly yours,

/s/ Whitney E. Snyder

Thomas J. Sniscak Whitney E. Snyder Counsel for Sunoco Pipeline L.P.

WES/das Enclosure

cc: Honorable Elizabeth Barnes (by email only ebarnes@pa.gov)

Per Certificate of Service

CERTIFICATE OF SERVICE

I hereby certify that I have this day served a true copy of the forgoing document upon the persons listed below in accordance with the requirements of § 1.54 (relating to service by a party).

VIA ELECTRONIC MAIL

Michael S. Bomstein, Esquire Pinnola & Bomstein Suite 2126 Land Title Building 100 South Broad Street Philadelphia, PA 19110 mbomstein@gmail.com

Counsel for Flynn et al. Complainants

Anthony D. Kanagy, Esquire Garrett P. Lent, Esquire Post & Schell PC 17 North Second Street, 12th Floor akanagy@postschell.com glent@postschell.com

Counsel for Intervenor Range Resources – Appalachia LLC

Erin McDowell, Esquire 3000 Town Center Blvd. Canonsburg, PA 15317 emcdowell@rangeresources.com

Counsel for Range Resources Appalachia

Margaret A. Morris, Esquire Reger Rizzo & Darnall LLP Cira Centre, 13th Floor 2929 Arch Street Philadelphia, PA 19104 mmorris@regerlaw.com

Counsel for Intervenors
East Goshen Township and County of Chester

Rich Raiders, Esquire Raiders Law 606 North 5th Street Reading, PA 19601 rich@raiderslaw.com

Counsel for Andover Homeowner's Association, Inc.

Vincent M. Pompo Guy A. Donatelli, Esq. 24 East Market St., Box 565 West Chester, PA 19382-0565 vpompo@lambmcerlane.com gdonatelli@lambmcerlane.com

Counsel for Intervenors West Whiteland Township, Downingtown Area School District, Rose Tree Media School District

Leah Rotenberg, Esquire Mays, Connard & Rotenberg LLP 1235 Penn Avenue, Suite 202 Wyomissing, PA 19610 rotenberg@mcr-attorneys.com

Counsel for Intervenor
Twin Valley School District
James R. Flandreau
Paul, Flandreau & Berger, LLP
320 W. Front Street
Media, PA 19063
jflandreau@pfblaw.com

Counsel for Intervenor Middletown Township Mark L. Freed
Joanna Waldron
Curtin & Heefner LP
2005 S. Easton Road, Suite 100
Doylestown, PA 18901
mlf@curtinheefner.com
jaw@curtinheefner.com

Thomas Casey 1113 Windsor Dr. West Chester, PA 19380 Tcaseylegal@gmail.com

Pro se Intervenor

Counsel for Intervenor Uwchlan Township

Josh Maxwell Mayor of Downingtown 4 W. Lancaster Avenue Downingtown, PA 19335 jmaxwell@downingtown.org Patricia Sons Biswanger, Esquire 217 North Monroe Street Media, PA 19063 patbiswanger@gmail.com

Counsel for County of Delaware

Pro se Intervenor

James C. Dalton, Esquire Unruh Turner Burke & Frees P.O. Box 515 West Chester, PA 19381-0515 jdalton@utbf.com Melissa DiBernardino 1602 Old Orchard Lane West Chester, PA 19380 lissdibernardino@gmail.com

Pro se Complainant

Counsel for West Chester Area School District, Chester County, Pennsylvania Virginia Marcille-Kerslake 103 Shoen Road Exton, PA 19341

Pro Se Intervenor

vkerslake@gmail.com

Joseph Otis Minott, Esquire Alexander G. Bomstein, Esquire Ernest Logan Welde, Esquire Kathryn L. Urbanowicz, Esquire Clean Air Council 135 South 19th Street, Suite 300 Philadelphia, PA 19103 Joe_minott@cleanair.org abomstein@cleanair.org lwelde@cleanair.org kurbanowicz@cleanair.org James J. Byrne, Esquire Kelly S. Sullivan, Esquire McNichol, Byrne & Matlawski, P.C. 1223 N. Providence Road Media, PA 19063 jjbyrne@mbmlawoffice.com ksullivan@mbmlawoffice.com Rebecca Britton 211 Andover Drive Exton, PA 19341 rbrittonlegal@gmail.com

Pro se Complainant

Counsel for Thornbury Township, Delaware County

Michael P. Pierce, Esquire Pierce & Hughes, P.C. 17 Veterans Square P.O. Box 604 Media, PA 19063 Mppierce@pierceandhughes.com Laura Obenski 14 South Village Avenue Exton PA 19341 ljobenski@gmail.com

Pro se Complainant

Counsel for Edgmont Township

/s/ Whitney E. Snyder
Thomas J. Sniscak, Esquire
Whitney E. Snyder, Esquire

Dated: April 6, 2020

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

MEGHAN FLYNN et al. : Docket Nos. C-2018-3006116 (consolidated)

P-2018-3006117

MELISSA DIBERNARDINO : Docket No. C-2018-3005025 (consolidated)
REBECCA BRITTON : Docket No. C-2019-3006898 (consolidated)
LAURA OBENSKI : Docket No. C-2019-3006905 (consolidated)
ANDOVER HOMEOWNER'S : Docket No. C-2018-3003605 (consolidated)

ASSOCIATION, INC.

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v.

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SUNOCO PIPELINE L.P.

SUNOCO PIPELINE L.P. ANSWER OPPOSING FLYNN COMPLAINANTS' MOTION FOR LEAVE TO SUBMIT ADDITIONAL EVIDENCE

Pursuant to 52 Pa. Code § 5.103(c), Sunoco Pipeline L.P. (SPLP) submits this Answer Opposing Flynn Complainants' (Complainants) March 16, 2020 Motion for Leave to Submit Additional Evidence (Motion). SPLP will respond to the substantive arguments of the Motion but will not and is not required to 1 provide a paragraph by paragraph response to the Motion particularly as it contains unnecessarily lengthy, repetitive, and irrelevant allegations and arguments.

1. The Motion requests reconsideration of a ruling Your Honor has already declined to reconsider. *See* Attachment A (Excerpt of Deposition Transcript) at N.T. 120:3-8 (upholding SPLP's objection to introduction of documents at issue here), N.T. 121:24-25 (declining to reconsider ruling). Particularly, the Motion seeks leave without good cause to untimely submit for the record and add to Complainants' direct case (which was due January 15, 2020 over a year from filing the Complaint) DEP Consent Orders and attachments thereto that have been resolved by

¹ *Compare* 52 Pa. Code § 5.61(b) (requiring answers to complaints admit or deny specifically all material allegations), *with* 52 Pa. Code § 5.103(c) (containing no such requirement for answers to motions).

DEP, are administratively final, and cannot be relitigated concerning past environmental permitting and construction issues halfway across the state (not in Chester or Delaware County)² that Complainants' do not have standing to raise and are outside the scope of the direct testimony of the Flynn Complainants' witnesses.

2. On February 25, 2020, Complainants' counsel attempted to use these exact documents at the deposition of Matthew Gordon. *Compare* Attachment A at N.T. 112:11-20 (Complainants' counsel referring to documents to be introduced as DEP consent orders relative to Raystown and Revolution), *with* Motion at A. ¶ 5 (seeking to introduce DEP orders relative to Raystown and Revolution). Complainants raised essentially the same arguments at the deposition that they raise here. Your Honor considered these arguments and rejected them:

I'm inclined to agree with Mr. Fox on this issue, that going into the permitting that was already resolved in the DEP consent orders is outside the scope of the direct testimony of the Flynn complainants' witnesses.

Attachment A at N.T. 120:3-8.

- 3. Complainants' counsel then challenged this ruling and Your Honor declined to reconsider it. Attachment A at N.T. 121:24-25.
- 4. Complainants' Motion wholly fails to mention Your Honor's prior ruling and denial of reconsideration of the exact issues it now raises. Complainants present no new arguments meriting yet another reconsideration. Thus, Complainants' Motion improperly attempts a third bite at this apple and should be denied on these grounds alone.
- 5. The Motion should likewise be denied because Your Honor's ruling was correct in the first (and second) instance. Nothing in the Motion merits reconsideration. Your Honor ruled that the DEP documents could not be used at the deposition in part because these documents raise

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² See Motion at A. \P 5.

issues beyond the scope of Complainants' direct testimony. Your Honor has already made clear in the Order Granting SPLP's Omnibus Motion that Complainants cannot expand the scope of their direct testimony. On February 11, 2020, Your Honor ordered:

That all parties shall comply with the provisions of 52 Pa. Code § 5.243(e) which prohibits the introduction of evidence during rebuttal which should have been included in the party's case-in-chief or which substantially varies from the party's case-in-chief, unless the party is introducing evidence in support of a proposed settlement.

Order Granting Sunoco Pipeline L.P.'s Omnibus Motion at Ordering ¶ 4. At the deposition, SPLP argued these documents were outside the scope of Complainants' direct case and thus cannot become part of the case pursuant to the Omnibus Order and Your Honor agreed:

They have not established in any of their direct testimony that any of this has any relationship to the only thing that's at issue before the PUC and the PUC regulations, which is safety. They cannot point to a single thing that they put in their direct testimony that relates to that issue. He may want to argue this, that there's some pattern of conduct; but there's no direct testimony.

. . .

Your Honor, your omnibus order addresses this exact point and what the limitations are. And he has just conceded that it was not part of their direct testimony. That really ends the issue pursuant to the omnibus order.

. . .

JUDGE BARNES: I'm inclined to agree with Mr. Fox on this issue, that going into the permitting that was already resolved in the DEP consent orders is outside the scope of the direct testimony of the Flynn complainants' witnesses.

Attachment A at N.T. 117:12-21, 119:18; see also *Id.* at N.T. 120-2-8.

6. Complainants attempt to circumvent the February 11, 2020 Order and 52 Pa. Code § 5.243(e) by arguing that the documents were not available at the time of the October and November 2020 lay witness hearings and thus could not have been included in the parties' casein-chief, and would not substantially vary from the Complainants' case-in-chief.³ Each of these assertions is false.

- 7. Regarding availability of documents and ability to present them as part of Complainants' direct case through lay witness testimony, this argument is extremely misleading. First, Complainants' counsel already admitted that a lay witness could not testify as to these issues: "The direct witnesses did not give testimony about this because it would not be within their competence." Attachment A at N.T. 118:5-9 (emphasis added). Second, Complainants give no reason for not including the DEP documents or any expert testimony regarding pipeline construction with their written direct testimony on January 15, 2020. Complainants were free to present witnesses at the lay witness hearings or to present by January 15, 2020 written direct testimony from witnesses (expert or lay) who did not testify at the lay witness hearings. Not all of the named Complainants testified at the lay witness hearings and Complainants could have presented written direct testimony and exhibits through lay and expert witnesses on January 15, 2020. Complainants have not explained, and cannot explain, why they did not introduce this evidence as part of their written direct testimony.
- 8. Second, these documents do substantially vary from the evidence submitted as part of Complainants' case-in-chief, and allowing admission of these documents significantly broadens the scope of issues Complainants presented on direct because Complainants presented no expert testimony that SPLP's construction practices in Chester and Delaware Counties are in violation of any law or regulation over which the Commission has jurisdiction. Simply put,

³ See, e.g., Motion at A. ¶¶ 3-4, D. ¶ 141.

⁴ August 2, 2019 Procedural Order at p. 9 (giving litigants option to utilize lay witness hearing or written testimony procedures, but not both).

Complainants had ample opportunity to raise and support construction issues as they relate to safety, but they neglected to do so.

9. Third, the documents are irrelevant as Your Honor already found. The Commission has jurisdiction over pipeline safety, and as SPLP argued at the deposition, these documents have no relation to safety and Complainants have shown none:

The third thing, and I think this is maybe the most important, is <u>they</u> <u>have no evidence whatsoever</u> and <u>have offered no evidence in</u> <u>their direct testimony</u>, expert or otherwise, <u>about how these prior violations which are related to construction permitting for things that have already been constructed are a *safety* issue now.</u>

Attachment A at 115:2-9 (emphasis added). While Complainants' Motion repeatedly avers that they presented such evidence, it cites to absolutely no record evidence. In fact, Complainants' have admitted that the DEP documents they now try to introduce substantially vary from their case-inchief because Complainants admittedly failed to present any expert testimony on pipeline construction. Complainants' counsel stated on the record that the documents at issue would be a subject area of expert testimony. Attachment A at N.T. 118:5-9 ("The direct witnesses did not give testimony about this because it would not be within their competence."). Since Complainants' presented no expert testimony on pipeline construction, the documents necessarily substantially differ from their case-in-chief.

10. DEP permitting violations and construction issues halfway or more across the Commonwealth are not evidence of any issues Complainants, who are from southeastern Pennsylvania, have standing to raise, particularly because there is no expert or other testimonial evidence showing a link to what is at issue here – Chester and Delaware County. DEP permitting and construction issues regarding Raystown and the Revolution gathering line are irrelevant to the case Complainants in fact presented, regardless of what they may have alleged in their Complaints

but failed to prove. There is no nexus between how the prior incidents discussed in the DEP documents are related to the safety of the Mariner East Pipelines in Chester and Delaware Counties.

- Complainants' attempt to manufacture a nexus via the unverified Motion fails. 11. Complainants allege that because of alleged permitting and construction issues regarding Raystown and Revolution, that somehow equates to proof that SPLP "cannot be trusted to operate" the Mariner East pipeline in high consequence areas." See, e.g., Motion at B. ¶ 118. Complainants' theory that construction halfway across the Commonwealth has some bearing on operations of pipelines in Chester and Delaware County is not explained. Instead, Complainants (apparently recognizing that they have not put on substantial evidence of SPLP violating a law or regulation over which the Commission has jurisdiction regarding pipeline construction), attempt to make a case that SPLP is "wanton and reckless" by making unsworn allegations which in any event are irrelevant to Chester and Delaware County. Those allegations are not substantial evidence and cannot be used to show SPLP has violated a law or regulation over which the Commission has jurisdiction. Moreover, the past issues in the DEP documents have been resolved with DEP. This proceeding is not a relitigation of environmental issues resolved by those DEP Orders. If Complainants wanted to be heard on those issues, they had a full opportunity to challenge those consent orders and cannot now collaterally challenge that settled litigation. They did not raise a challenge in the proper forum, and those DEP orders are final and the environmental issues therein that they want to raise here are not within the Commission's jurisdiction.
- 12. The documents are irrelevant to Complainants' case-in-chief and if admitted will substantially vary from Complainants' case-in-chief and broaden the issues SPLP must address in its testimony. Complainants are attempting to add to their direct case after the deadline, which is

not allowed. Complainants have shown no good cause shown for the untimely submission of the DEP documents, and the Motion should be denied.

13. Alternatively, if Your Honor does allow Complainants to supplement their direct testimony to admit these documents, SPLP must be given additional time from the date of that ruling for submission of SPLP's testimony as it will have to engage additional witnesses and prepare testimony on the issues raised. SPLP believes 60 days from the date of that ruling will be sufficient and that the entire schedule will have to be extended and reset.

WHEREFORE, SPLP respectfully requests the Motion be denied.

Respectfully submitted,

_/s/ Whitney E. Snyder

Thomas J. Sniscak, Esq. (PA ID No. 33891) Whitney E. Snyder, Esq. (PA ID No. 316625) Hawke, McKeon & Sniscak LLP 100 North Tenth Street Harrisburg, PA 17101 Tel: (717) 236-1300 tjsniscak@hmslegal.com wesnyder@hmslegal.com

_/s/ Robert D. Fox

Robert D. Fox, Esq. (PA ID No. 44322)
Neil S. Witkes, Esq. (PA ID No. 37653)
Diana A. Silva, Esq. (PA ID No. 311083)
MANKO, GOLD, KATCHER & FOX, LLP
401 City Avenue, Suite 901
Bala Cynwyd, PA 19004
Tel: (484) 430-5700
rfox@mankogold.com
nwitkes@mankogold.com
dsilva@mankogold.com

Attorneys for Respondent Sunoco Pipeline L.P.

Dated: April 6, 2020

Attachment A

1 MATTHEW GORDON

2 | held off the record.)

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4 MR. BOMSTEIN: Your Honor,

5 | this is Mike Bomstein.

6 Can you hear me okay?

JUDGE BARNES: Yes.

8 MR. BOMSTEIN: Thank you for

9 | taking our call. We've been getting along

10 just fine. We just have one very serious

11 disagreement and we're hoping you will assist

12 us.

13 JUDGE BARNES: Go ahead.

14 | MR. BOMSTEIN: All right.

15 | We've prepared, on behalf of the Flynn

16 complainants, a number of questions concerning

17 | Sunoco's history of violating permits and

18 violating regulations in connection with

19 construction of Mariner East 2 and 2X.

20 And we believe that this is,

21 first, within the scope of the complaint

22 because we've alleged that Sunoco's practices

23 | are reckless, that they're not safe, adequate

24 or reasonable; and that how they have

25 | persistently violated DEP permits and violated

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2 regulations is something that's relevant to that.

In addition, the scope of the deposition notice identified two areas that we believe cover this. The first is DEP orders and enforcement and consent orders relative to Mariner East pipelines from 2014 to present, including but not limited to January 3, 2020 in reference to the Revolution pipeline.

We also identified substance of matters at issue in DEP orders and enforcement and consent orders relative to Mariner East pipelines from 2014 to present, including but not limited to January 3, 2020 in reference to the Revolution pipeline.

So the substance of the matters at issue in these orders, including consent orders, is violations. And basically that's what the orders are about. For example, the incident at Raystown --

JUDGE BARNES: Raystown.

MR. BOMSTEIN: Raystown, thank

24 you very much.

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By way of example, the DEP

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made certain findings with respect to repeated conversion to HDD drilling, as opposed to the permitted kind of drilling, open trench, and ultimately a consent order was entered.

We believe that each of those instances demonstrates a willful disregard for the law.

So, that's where we're coming from, that's what we're interested in inquiring about. Counsel has a different notion both of what the scope of the deposition is and whether or not these questions are relevant.

I will leave it to Mr. Fox to state their position.

MR. FOX: Good morning, Your Honor.

JUDGE BARNES: Good morning.

MR. FOX: So I have a series of objections to this. So first of all, this is not a 30(b)(6) deposition, where a witness is representing the company on all issues relating to this matter or potentially relating to this matter. As Your Honor said,

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2 it's supposed to be narrowly tailored. So
3 that's number one.

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Number two, he is going into alleged violation of DEP permits for things that have happened historically. Those are embodied in consent orders. Those are issues that have been resolved with the Department of Environmental Protection. This is not a relitigation of DEP regulations. This is in front of the PUC.

They had a full opportunity to challenge any of those violations, to challenge the consent orders which resolved those violations. They did not. They are administratively final. They are not within the jurisdiction of the PUC.

In addition to that, the issues that he is raising are not inside Chester and Delaware County. He's asking about the Revolution pipeline incident.

Again, not something that at all relates to this particular matter, these particular lines. It's not even the same pipeline.

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The third thing, and I think this is maybe the most important, is they have no evidence whatsoever and have offered no evidence in their direct testimony, expert or otherwise, about how these prior violations which are related to construction permitting for things that have already been constructed are a safety issue now.

To the extent that

Mr. Bomstein has asked about ongoing

construction issues, we have allowed any of

that questioning that he has asked. He's

asked about many incidents that are ongoing

that are still the subject of construction.

We have not objected.

But there is no direct testimony that they've offered at all as to how these prior incidents are safety related for things that have already been constructed and been resolved with the DEP. It's far afield. This is supposed to be a narrowly tailored deposition on specific topics, and we are not relitigating issues with DEP and DEP permits that have been resolved and

1 MATTHEW GORDON

- 2 | administratively final.
- MR. BOMSTEIN: Your Honor, may
- 4 I respond briefly?
- JUDGE BARNES: Yes.
- MR. BOMSTEIN: First of all,
- 7 | the fact that Sunoco got caught in hundreds of
- 8 instances and managed to pay fines to DEP
- 9 doesn't at all eliminate the concern that we
- 10 | have for their pattern historically of
- 11 recklessness.
- 12 They're not suddenly a safe
- 13 | company if the people who are making these
- 14 decisions over and over and over got slapped
- 15 on the hand and then they're given permission
- 16 to proceed. For example, the recent
- 17 | \$30 million fine is nothing to a company that
- 18 has billions and billions of dollars in
- 19 revenue.
- 20 | So, it is very relevant. And
- 21 | in fact, Your Honor ruled in a discovery
- 22 ruling concerning objections to questions
- 23 | about the Revolution pipeline, that Sunoco was
- 24 to answer questions. And they did, after we
- 25 | went back and forth several times. It's

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certainly relevant.

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If they have a pattern going back several years of unsafe practices in hundreds of instances, the fact that those are resolved at the DEP level doesn't mean there's any less concern as to whether they should continue to operate and whether they are a safe, adequate and reasonable operator.

MR. FOX: All of those discovery issues were prior to their direct testimony submission. They have not established in any of their direct testimony that any of this has any relationship to the only thing that's at issue before the PUC and the PUC regulations, which is safety.

They cannot point to a single thing that they put in their direct testimony that relates to that issue. He may want to argue this, that there's some pattern of conduct; but there's no direct testimony.

This deposition is not for purposes of direct testimony. That ship has sailed and this is supposed to be for cross-examination. They have not put that

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into evidence. They can't now start wanting

to put that into evidence, where they had the

opportunity and did not do so.

MR. BOMSTEIN: Your Honor, we have not had our ship sail. The direct witnesses did not give testimony about this because it would not be within their competence.

Mr. Gordon has been called as a witness in accordance with the rules of procedure. The scope is very clear. There's no reason he, who is particularly in a position to talk about permits and violation of permits in many instances, should not be allowed to testify.

MR. FOX: Honestly, Your
Honor, Mr. Bomstein just made my argument,
because he has admitted this this is not part
of their direct testimony. He could have
taken Mr. Gordon's deposition prior to the
deadline for direct testimony. He could have
submitted that on cross as part of his direct
testimony if he wanted to. They chose not to.

He's also admitted that it's

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MATTHEW GORDON

not within their competence. He can't use a deposition after the close of direct testimony to establish direct testimony. That is a violation of the PUC rules. He cannot do that. It's outside the scope.

MR. BOMSTEIN: If Your Honor, please, it is not outside the scope. It is not outside the scope of what your procedural order said. And we have no constraints on general discovery rules up to this point.

They opposed his deposition. Your Honor permitted it. There is nothing in the rules or in your prior orders that limits the scope, other than giving them fair notice of the topics. And we gave them fair notice of the topics.

MR. FOX: Your Honor, your omnibus order addresses this exact point and what the limitations are. And he has just conceded that it was not part of their direct testimony. That really ends the issue pursuant to the omnibus order.

MR. BOMSTEIN: I believe, Your Honor, the omnibus order does not direct

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- 2 | itself to this at all.
- JUDGE BARNES: I'm inclined to
- 4 agree with Mr. Fox on this issue, that going
- 5 | into the permitting that was already resolved
- 6 in the DEP consent orders is outside the scope
- 7 of the direct testimony of the Flynn
- 8 | complainants' witnesses.
- 9 MR. FOX: Thank you, Your
- 10 Honor.

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- 11 | MR. BOMSTEIN: Your Honor,
- 12 | before you conclude, we are not contending
- 13 | that it was improper for DEP to make its
- 14 rulings. We are not contending that there was
- 15 | anything improper about the DEP decision. We
- 16 | are not challenging it and it was not
- 17 challenged.
- 18 What we are saying is that a
- 19 matter that was not before the DEP, whether in
- 20 | hundreds of instances they did these unsafe
- 21 | things should not be part of our case, you've
- 22 | ruled previously that matters involving
- 23 | safety, including Revolution pipeline, are
- 24 relevant.
- 25 MR. FOX: Then you have to put

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on direct evidence of that, which you admit that you have not. You could have taken his deposition before the deadline for direct testimony and put that on. You did not.

We're not relitigating DEP consent orders or the underlying facts of DEP consent orders. That's expanding the scope of what you have identified as part of your direct case. It's just simply too late to do that.

MR. BOMSTEIN: Your Honor, we disagree for obvious reasons. There are no procedural orders, omnibus or otherwise, where you stated that information obtained during the course of routine discovery could not be used -- obtained and used in the case.

You identified lay witnesses who who testified earlier, expert witnesses who will testify later. We've already said this in our motions. You did not, with all due respect, preclude what we are doing today and what we intend to do today.

JUDGE BARNES: All right. I'm not convinced to reconsider my ruling.

MATTHEW GORDON 1 2. MR. BOMSTEIN: Very well. 3 MR. FOX: Thank you, Your Honor. 4 MR. BOMSTEIN: We will proceed 5 6 with it. And thank you for your time. 7 JUDGE BARNES: All right, thank you. Goodbye. 8 9 10 (Whereupon, a discussion was 11 held off the record.) 12 1.3 MR. FLANDREAU: Gentleman, Exhibit 32, which is a letter from my client 14 15 posting for public information, Mr. Bomstein, you correctly read into the record the date of 16 17 that letter; however, on its face, that's an 18 erroneous date and must be a typographical error on the date. 19 20 The body of the letter makes 21 it clear that the events described were

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