### COLUMBIA STATEMENT NO. 8

## COLUMBIA GAS OF PENNSYLVANIA, INC.

**Direct Testimony** 

of

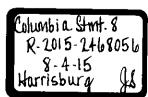
Paul R. Moul, Managing Consultant P. Moul & Associates

Concerning

Cost of Equity and Fair Rate of Return

DOCKET NO. R-2015-2468056



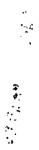


March 19, 2015

# Columbia Gas of Pennsylvania, Inc. Direct Testimony of Paul R. Moul <u>Table of Contents</u>

# <u>Page No.</u>

INTRODUCTION AND SUMMARY OF RECOMMENDATIONS	1
NATURAL GAS RISK FACTORS	6
FUNDAMENTAL RISK ANALYSIS	12
CAPITAL STRUCTURE RATIOS	19
COSTS OF SENIOR CAPITAL	21
COST OF EQUITY GENERAL APPROACH	
DISCOUNTED CASH FLOW ANALYSIS	23
RISK PREMIUM ANALYSIS	
CAPITAL ASSET PRICING MODEL	
COMPARABLE EARNINGS APPROACH	
CONCLUSION ON COST OF EQUITY	51
Appendix A - Educational Background, Business Experience and Qualifications	



<b>GLOSSARY OF ACRONYMS</b>	AND DEFINED TERMS
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ACRONYM	DEFINED TERM		
AFUDC	Allowance for Funds Used During Construction		
β	Beta		
b	Represents the retention rate that consists of the fraction of earnings that are not paid out as dividends		
b x r	Represents internal growth		
CAPM	Capital Asset Pricing Model		
CCR	Corporate Credit Rating		
CE	Comparable Earnings		
CEG	Columbia Energy Group		
СРА	Columbia Gas of Pennsylvania, Inc.		
DCF	Discounted Cash Flow		
FFO	Funds from Operations		
FOMC	Federal Open Market Committee		
FFRY	Fully Forecasted Rate Year		
g	Growth rate		
IGF	Internally Generated Funds		
LDC	Local Distribution Companies		
LEI	Leading Economic Indicators		
Lev	Leverage modification		
LIBOR	London Interbank Offered Rate		
LT	Long Term		
MLPs	Master Limited Partnerships		
Р-Е	Price-earnings		
PPUC	Pennsylvania Public Utility Commission		
PUHCA	Public Utility Holding Company Act of 2005		
PUC	Public Utility Commission		
r	Represents the expected rate of return on common equity		
Rf	Risk-free rate of return		

GLOSSARY OF ACRONYMS AND DEFINED TERMS			
ACRON	VYM DEFINED TERM		
Rm	Market risk premium		
RP	Risk Premium		
S	Represents the new common shares expected to be issued by a firm		
s x v	Represents external growth		
S&P	Standard & Poor's		
V	Represents the value that accrues to existing shareholders from		
WNA	selling stock at a price different from book value Weather Normalization Adjustment Mechanism		

#### 1 INTRODUCTION AND SUMMARY OF RECOMMENDATIONS

2 Q. Please state your name, occupation and business address.

A. My name is Paul Ronald Moul. My business address is 251 Hopkins Road,
Haddonfield, New Jersey 08033-3062. I am Managing Consultant at the firm
P. Moul & Associates, an independent financial and regulatory consulting
firm. My educational background, business experience and qualifications are
provided in Appendix A, which follows my direct testimony.

8 Q. What is the purpose of your direct testimony?

My testimony presents evidence, analysis, and a recommendation concerning Α. 9 the appropriate cost of common equity and overall rate of return that the 10 Pennsylvania Public Utility Commission ("PPUC" or the "Commission") 11 should recognize in the determination of the revenues that Columbia Gas of 12 Pennsylvania, Inc. ("CPA" or the "Company") should realize as a result of this 13 proceeding. My analysis and recommendation are supported by the detailed 14 financial data contained in Exhibit No. 400, which is a multi-page document 15 divided into fourteen (14) schedules. 16

Q. Based upon your analysis, what is your conclusion concerning the appropriaterate of return for the Company in this case?

A. Based upon my analysis of the Company and the superior performance of its
management, as described in the testimony of Mr. Mark R. Kempic, President
of the Company (Columbia Statement No. 1), it is my opinion that the rate of
return on common equity should be set at 10.95%. As shown on page 1 of
Schedule 1, I have presented the weighted average cost of capital for the

Company, which is calculated with the December 31, 2016 Fully Forecasted Rate Year ("FFRY"). The Company's proposed rate of return is shown below:

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Type of Capital	Ratios	Cost Rate	Weighted Cost Rate
Long-Term Debt	42.65%	5.31%	2.27%
Short Term Debt	5.14%	2.86%	0.15%
Total Debt	47.79%		2.42%
Common Equity	52.21%	10.95%	5.72%
Total	100.00%		8.14%

The resulting overall cost of capital, which is the product of weighting the individual capital costs by the proportion of each respective type of capital, should establish a compensatory level of return for the use of capital and, if achieved, will provide the Company with the ability to attract capital on reasonable terms.

8 Q. What background information have you considered in reaching a conclusion9 concerning the Company's cost of capital?

A. The Company is a wholly-owned subsidiary of NiSource Gas Distribution
Group, which is a wholly-owned subsidiary of NiSource Inc. ("NiSource").
NiSource is a holding company under the Public Utility Holding Company Act
of 2005 ("PUHCA") and also owns Northern Indiana Public Service Company
(a combination gas and electric utility), Bay State Gas Company, d/b/a
Columbia Gas of Massachusetts, and other energy investments.

16 The Company provides natural gas distribution service to 17 approximately 421,000 customers located in south-central and western Pennsylvania. Throughput to its customers for the twelve-months ended November 30, 2014 was represented by approximately 43% to sales customers and approximately 57% to transportation customers. CPA obtains its gas supplies from producers and marketers and has transportation arrangements through connections with six interstate pipelines. The Company has storage arrangements with three suppliers to supplement flowing gas.

8 Q. How have you determined the cost of common equity in this case?

The cost of common equity is established using capital market and financial 9 A. data relied upon by investors to assess the relative risk, and hence the cost of 10 equity, for a gas distribution utility, such as the Company. In this regard, I 11 12 have considered four (4) well-recognized models. These methods include: the Discounted Cash Flow ("DCF") model, the Risk Premium ("RP") analysis, 13 the Capital Asset Pricing Model ("CAPM"), and the Comparable Earnings 14 ("CE") approach. The results of a variety of approaches indicate that the 15 Company's rate of return on common equity is 10.95%. 16

17 Q. In your opinion, what factors should the Commission consider when18 determining the Company's cost of capital in this proceeding?

19 A. The Commission's rate of return allowance must be set to cover the 20 Company's interest and dividend payments, provide a reasonable level of 21 earnings retention, produce an adequate level of internally generated funds to 22 meet capital requirements, be commensurate with the risk to which the 23 Company's capital is exposed, assure confidence in the financial integrity of 24 the Company, support reasonable credit quality, and allow the Company to raise capital on reasonable terms. The return that I propose fulfills these
 established standards of a fair rate of return set forth by the landmark
 <u>Bluefield</u> and <u>Hope</u> cases.<sup>1</sup> That is to say, my proposed rate of return is
 commensurate with returns available on investments having corresponding
 risks.

6 Q. How have you measured the cost of equity in this case?

7 A. The models that I used to measure the cost of common equity for the
8 Company were applied with market and financial data developed from a
9 group of nine (9) gas companies. The companies are identified on page 2 of
10 Schedule 3. I will refer to these companies as the "Gas Group" throughout my
11 testimony.

12 Q. Please explain the selection process used to assemble the Gas Group?

A. I began with all of the gas utilities contained in <u>The Value Line Investment</u>
<u>Survey</u>, which consists of eleven companies. <u>Value Line</u> is an investment
advisory service that is a widely used source in public utility rate cases.
Through the application of my screening process, I eliminated two companies,
which were NiSource and UGI Corporation. The eliminations were attributed
to operational differences and diversification, as identified in page 2 of
Schedule 3. The remaining nine companies are included in my Gas Group.

20 Q. How have you performed your cost of equity analysis with the market data for21 the Gas Group?

<sup>&</sup>lt;sup>1</sup><u>Bluefield Water Works & Improvement Co. v. P.S.C. of West Virginia</u>, 262 U.S. 679 (1923) and <u>F.P.C. v. Hope Natural Gas Co.</u>, 320 U.S. 591 (1944).

A. I have applied the models/methods for estimating the cost of equity using the 1 average data for the Gas Group. I have not measured separately the cost of  $\mathbf{2}$ equity for the individual companies within the Gas Group, because the 3 determination of the cost of equity for an individual company can be 4 problematic. The use of group average data will reduce the effect of 5 potentially anomalous results for an individual company if a company-by-6 company approach were utilized. 7

8 Q. Please summarize your cost of equity analysis.

16

9 A. My cost of equity determination was derived from the results of the
10 methods/models identified above. In general, the use of more than one
11 method provides a superior foundation to arrive at the cost of equity. At any
12 point in time, a single method can provide an incomplete measure of the cost
13 of equity. The specific application of these methods/models will be described
14 later in my testimony. The following table provides a summary of the
15 indicated costs of equity using each of these approaches.

DCF	10.05%
RP	11.75%
CAPM	11.90%
CE	13.55%

As I will discuss later, CPA has more risk than the Gas Group attributed to its weaker credit quality, its smaller size, and other factors. To the extent that these higher risk factors can be quantified, they are reflected in the results shown above. From these measures, I recommend a cost of equity of 10.95% with recognition of the exemplary performance of the Company's management. Mr. Kempic has shown that the Company ranks high in

Paul R. Moul Statement No. 8 Page 6 of 52

In recognition of its customer service and management efficiency. 1 outstanding performance, the Company should be granted an opportunity to 2 earn a 10.95% rate of return on common equity. The 10.95% rate of return on 3 common equity, which includes 25 basis points for recognition of the 4 exemplary performance of the Company's management, is well with the range 5 of the market-based measures (i.e., DCF, RP and CAPM) of the cost of equity 6 that extend up to 11.90% (the results of the Comparable Earnings method is 7 8 higher). To obtain new capital and retain existing capital, the rate of return on common equity must be high enough to satisfy investors' requirements. 9 Indeed, in a study dated December 9, 2008, prepared for the American Gas 10 Foundation, it was noted that allowed equity returns below the level required 11 by investors may lessen a utility's ability to maintain and develop systems that 12 are necessary to provide natural gas service efficiently. Furthermore, the 13 report specifically found that returns below 10% would trigger broad 14 disenchantment with LDC investment.<sup>2</sup> 15

16

#### **NATURAL GAS RISK FACTORS**

17 Q. What factors currently affect the business risk of natural gas utilities?

A. Gas utilities face risks arising from competition, economic regulation, the
 business cycle, and customer usage patterns. Today, they operate in a more
 complex environment with time frames for decision-making considerably
 shortened. Their business profile is influenced by market-oriented pricing for

<sup>&</sup>lt;sup>2</sup> American Gas Foundation, <u>Regulatory Policy of Return on Equity</u> [Review and Analysis of the Natural Gas Utility Sector] (2008)

the commodity distributed to customers and open access for the transportation of natural gas for customers.

1

2

Natural gas utilities have focused increased attention on safety and reliability issues and on conservation. In order to address these issues and to comply with new and pending pipeline safety regulations, natural gas companies are now allocating more of their resources to addressing aging infrastructure issues. The testimony of Mr. Kempic and other Company witnesses discuss the investments that the Company will make to address these issues.

The Company also faces a series of risks that impact its cost of equity. 10 In the western area of Pennsylvania, the Company operates in a unique 11 situation with overlapping service territories, which enable other gas utilities 12 to compete with one another for customers. Further, there are six interstate 13 pipelines that traverse the Company's service territory. This situation exposes 14 the Company to bypass for certain large volume customers. Finally, the 15 existence of local gas production provides a bypass threat to the Company. 16 This situation will only become more intense with increasing production from 17 the Marcellus Shale formation. Indeed, the Commission has established a 18 19 generic proceeding (Docket No. I-2012-2320323) to investigate the issues of NGDC competition in Pennsylvania. CPA has actively participated in that 20 proceeding. The Commission has not yet issued a decision in the case. It is 21 not possible to determine at this time what effect a decision may have on 22 continued service to these customers with competitive options. In addition, 23 with the consolidation of several formerly competing LDCs in western 24

Pennsylvania, CPA could potentially face additional threats from the stronger
 LDC competitor that remains. Overall, the Company's risk of competition is
 considerably higher than that faced by many LDCs, including the members of
 the Gas Group that I used to measure the Company's cost of equity.

5 Q. Are there other features of the Company's business that should be considered6 when assessing the Company's risk?

Most of the Company's residential and commercial customers use 7 Α. Yes. 8 natural gas for space heating purposes. This indicates that a large proportion of the Company's residential and commercial customers present a low load 9 factor profile and their energy demands are significantly influenced by 10 temperature conditions, over which the Company has absolutely no control. 11 To deal with this issue, CPA has a weather normalization adjustment 12 mechanism ("WNA") as part of its tariff. The WNA is applicable only to 13 residential customers, and has a 5% deadband. This means that the 14 Company's revenues continue to be subject to variation due to weather, albeit 15 16 less than formerly. I am advised that in the first year of operation, the Company refunded approximately \$9.36 million to customers under the 17 18 WNA. This tariff provision will function as a pilot program during a minimum three-year period that continues until a final order in the first rate 19 case that is filed after May 31, 2016. 20

Q. Does your cost of equity analysis and recommendation take into account theWNA rate design that the Company is using?

A. Yes. The Company operates with a WNA tariff provision on a pilot basis. All
but one company in my Gas Group has some form of WNA mechanism. The

1 sole exception is Laclede Gas, which has a weather mitigated rate design that 2 recovers its fixed costs more evenly during the heating season. Therefore, the market prices of the companies in my Gas Group reflect the expectations of 3 investors that these companies' revenues are stabilized to some extent by a 4 WNA mechanism. Therefore my analysis reflects the impacts of WNA on 5 6 investor expectations through the use of market-determined models. If the Company is unable to continue with its WNA rate design beyond 2016, its risk 7 8 will increase above that of the Gas Group that serves as a basis to measure the Company's cost of equity, i.e., the Gas Group's cost of equity will then 9 understate the return that is appropriate for the Company. 10

11 Q. Are you aware that there is a DSIC available to natural gas and electric 12 utilities in Pennsylvania, and does the DSIC affect the Company's cost of 13 capital?

A. I am aware that the Company has utilized the DSIC for certain periods of time 14 in the past, and that it may be able to use it in the future. The cost of capital 15 for CPA, however, is not be affected by the DSIC. I say this because most of 16 the proxy group companies (i.e., seven of nine companies) whose data has 17 18 been used to develop the cost of equity for CPA in this proceeding have a DSIC or similar infrastructure rehabilitation mechanisms. Indeed, AGL Resources, 19 20 Atmos Energy, Laclede Group, New Jersey Resources, Northwest Natural Gas, Piedmont Natural Gas and South Jersey Industries make use of a DSIC or 21 similar infrastructure rehabilitation mechanisms. Hence, whatever the 22 benefit of a DSIC, or other regulatory mechanisms, that impact is already 23 reflected in the market evidence of the cost of equity for the proxy group. The 24

- DSIC represents a positive step that will align the Company with many of the
   companies that make up my proxy group.
- 3 Q. How does the Company's throughput to large volume users or those with4 competitive alternatives affect its risk profile?
- A. The Company's risk profile is influenced by natural gas delivered to its large 5 industrial and commercial customers and those customers with competitive 6 alternatives, as demonstrated by the fact that gas throughput to the 7 Company's 176 major account customers represents approximately 29% of the 8 Company's total throughput. In addition, the ten largest customers by volume 9 represent approximately 10.2 million Dth of throughput during the twelve 10 months ended November 30, 2014. Generally speaking, there are four 11 primary threats to throughput to the Company's largest volume users. First, 12 the Company can and has experienced attrition in this large customer group. 13 Second, the Company's largest customers, which have traditionally used 14 transportation service, have the ability to bypass the Company's system to 15 16 other gas supply sources such as interstate pipelines, other local distribution companies, or nonregulated pipeline contractors providing access to local 17 supplies. In this regard, the Company has identified 19.4 million Dth per year 18 of customer throughput that is susceptible to such bypass. Of course the 19 number that CPA has identified is only a subset of the total load at risk since it 20 is almost certain that the Company has not identified all customers who have 21 competitive alternatives. Third, in addition to the bypass threat, a material 22 23 portion of the large customer throughput is also exposed to fuel switching to coal, oil, propane, bio fuels, or other energy sources depending on the 24

fluctuating costs of these different fuels in comparison with natural gas.
Finally, in its effort to retain load, the Company is vulnerable to the impacts of
business cycles, competition within its customers' industries, and other
external factors that can result in shifts of production to customer facilities
that are not served by the Company. All of these risks put fixed cost recovery
for this class of customers at risk.

7 Q. Please indicate how the Company's construction program affects its risk8 profile.

The Company is faced with the requirement to undertake investments to A. 9 maintain and upgrade existing facilities in its service territory. To maintain 10 safe and reliable service to existing customers, the Company must invest to 11 upgrade its infrastructure. The rehabilitation of the Company's infrastructure 12 represents a non-revenue producing use of capital. Although the Company 13 has made significant strides in reducing its percentage of cast iron and 14 unprotected steel pipe, these facilities still represent 1,631.9 miles (or 15 approximately 22%) of its distribution mains as of year-end 2014. 16 The Company also has 56,770 (or approximately 13%) of its services constructed 17 of unprotected steel. 18 For the future, the Company expects its net capital expenditures to be: 19

	Capital
Year	Expenditures
2015	\$196,872,000
2016	\$210,572,000
2017	\$230,803,000
2018	\$224,523,000
2019	\$218,856,000
Total	\$1,081,626,000

- The Company's total capital expenditures over the next five years will represent approximately 85% (\$1,081,626,000 ÷ \$1,269,694,248) of the net utility plant in service at December 31, 2014.
- 4 Q. How should the Commission respond to the issues facing the natural gas5 utilities and in particular CPA?
- A. The Commission should recognize and take into account the need to replace
  infrastructure and the competitive environment in the natural gas business in
  determining the cost of capital for the Company, and provide a reasonable
  opportunity for the Company to actually achieve its cost of capital. A fair rate
  of return also represents a key to a financial profile that will provide the
  Company with the ability to raise the capital necessary to meet its capital
  needs on reasonable terms.
- 13 FUNDAMENTAL RISK ANALYSIS
  14 Q. Is it necessary to conduct a fundamental risk analysis to provide a framework
  15 for a determination of a utility's cost of equity?
  16 A. Yes, it is. It is necessary to establish a company's relative risk position within
  17 its industry through a fundamental analysis of various quantitative and

1qualitative factors that bear upon investors' assessment of overall risk. The2qualitative factors that bear upon Company risk have already been discussed3previously. The quantitative risk analysis follows. The items that influence4investors' evaluation of risk and their required returns were described above.5For this purpose, I compared the Company to the S&P Public Utilities, an6industry-wide proxy consisting of various regulated businesses, and to the Gas7Group.

8 Q. What are the components of the S&P Public Utilities?

9 A. The S&P Public Utilities is a widely recognized index that is comprised of
10 electric power and natural gas companies. These companies are identified on
11 page 3 of Schedule 4.

12 Q. What companies comprise the gas group?

A. My Gas Group consists of the following companies: AGL Resources, Inc.,
Atmos Energy Corp., Laclede Group, Inc., New Jersey Resources Corp.,
Northwest Natural Gas Co., Piedmont Natural Gas Co., South Jersey
Industries, Inc., Southwest Gas Corporation, and WGL Holdings, Inc.

Q. Is knowledge of a utility's bond rating an important factor in assessing its riskand cost of capital?

A. Yes. Knowledge of a company's credit quality rating is important because the cost of each type of capital is directly related to the associated risk of the firm.
So while a company's credit quality risk is shown directly by the rating and yield on its bonds, these relative risk assessments also bear upon the cost of equity. This is because a firm's cost of equity is represented by its borrowing

- cost plus compensation to recognize the higher risk of an equity investment
   compared to debt.
- 3 Q. How do the credit quality ratings compare for the Company, the Gas Group,4 and the S&P Public Utilities?

A. The Company obtains its external capital not funded by internal sources from
NiSource Finance Corp. Presently, the NiSource credit quality ratings are
Baa2 from Moody's Investors Service ("Moody's") and BBB- from Standard &
Poor's Corporation ("S&P"). These ratings for NiSource represent the Long
Term ("LT") issuer rating by Moody's and the corporate credit rating ("CCR")
designation by S&P, which focuses upon the credit quality of the issuer of the
debt rather than upon the debt obligation itself.

For the Gas Group, the average LT issuer rating is A2 by Moody's and the average CCR is A- by S&P, as displayed on page 2 of Schedule 3. For the S&P Public Utilities, the average credit quality rating is A3 by Moody's and BBB+ by S&P, as displayed on page 3 of Schedule 4. Many of the financial indicators that I will subsequently discuss are considered during the rating process.

18 Q. How do the financial data compare for the Company, the Gas Group, and the19 S&P Public Utilities?

A. The broad categories of financial data that I will discuss are shown on
 Schedules 2, 3, and 4. The data cover the five-year period 2009-2013. The
 important categories of relative risk may be summarized as follows:

23 <u>Size.</u> In terms of capitalization, the Company is smaller than the 24 average size of the Gas Group, and smaller still than the average size of the S&P Public Utilities. All other things being equal, a smaller company is riskier
 than a larger company because a given change in revenue and expense has a
 proportionately greater impact on a small firm. As I will demonstrate later,
 the size of a firm can impact its cost of equity.

5 <u>Market Ratios.</u> Market-based financial ratios, such as earnings/price 6 ratios and dividend yields, provide a partial measure of the investor-required 7 cost of equity. If all other factors are equal, investors will require a higher rate 8 of return for companies that exhibit greater risk, in order to compensate for 9 that risk. That is to say, a firm that investors perceive to have higher risks will 10 experience a lower price per share in relation to expected earnings.<sup>3</sup>

There are no market ratios available for the Company because its stock is owned by NiSource. The five-year average price-earnings multiple was similar for the Gas Group and to the S&P Public Utilities. The five-year average dividend yield was lower for the Gas Group as compared to the S&P Public Utilities. The five-year average market-to-book ratio was somewhat higher for the Gas Group as compared to the S&P Public Utilities.

17 <u>Common Equity Ratio.</u> The level of financial risk is measured by the 18 proportion of long-term debt and other senior capital that is contained in a 19 company's capitalization. Financial risk is also analyzed by comparing 20 common equity ratios (the complement of the ratio of debt and other senior 21 capital). That is to say, a firm with a high common equity ratio has lower

<sup>&</sup>lt;sup>3</sup>For example, two otherwise similarly situated firms each reporting \$1.00 in earnings per share would have different market prices at varying levels of risk (i.e., the firm with a higher level of risk will have a lower share value, while the firm with a lower risk profile will have a higher share value).

financial risk, while a firm with a low common equity ratio has higher
financial risk. The five-year average common equity ratios, based on
permanent capital, were 54.9% for CPA, 55.4% for the Gas Group, and 45.3%
for the S&P Public Utilities. The common equity ratios were similar for CPA
and the Gas Group, thereby indicating similar financial risk.

6 Return on Book Equity. Greater variability (i.e., uncertainty) of a firm's earned returns signifies relatively greater levels of risk, as shown by the 7 coefficient of variation (standard deviation ÷ mean) of the rate of return on 8 book common equity. The higher the coefficients of variation, the greater 9 degree of variability. For the five-year period, the coefficients of variation 10 were 0.140 (1.7%  $\div$  12.1%) for the Company, 0.077 (0.8%  $\div$  10.4%) for the Gas 11 Group, and 0.102 ( $1.0\% \div 9.8\%$ ) for the S&P Public Utilities. The variability 12 of the Company's rates of return was higher than the Gas Group and the S&P 13 14 Public Utilities, thereby signifying higher risk for the Company.

15 Operating Ratios. I have also compared operating ratios (the 16 percentage of revenues consumed by operating expense, depreciation, and 17 taxes other than income).<sup>4</sup> The five-year average operating ratios were 86.4% 18 for the Company, 87.7% for the Gas Group, and 81.7% for the S&P Public 19 Utilities. The Company's operating ratios were not appreciably different from 20 the Gas Group.

21 <u>Coverage.</u> The level of fixed charge coverage (i.e., the multiple by 22 which available earnings cover fixed charges, such as interest expense)

<sup>&</sup>lt;sup>4</sup>The complement of the operating ratio is the operating margin which provides a measure of profitability. The higher the operating ratio, the lower the operating margin.

provides an indication of the earnings protection for creditors. Higher levels 1 2 of coverage, and hence earnings protection for fixed charges, are usually associated with superior grades of creditworthiness. Excluding Allowance for 3 Funds Used During Construction ("AFUDC"), the five-year average pre-tax 4 interest coverage was 3.47 times for the Company, 4.45 times for the Gas 5 6 Group, and 3.09 times for the S&P Public Utilities. The average interest coverages were highest for the Gas Group, followed by CPA and the S&P 7 Public Utilities. 8

9 Quality of Earnings. Measures of earnings quality usually are revealed 10 by the percentage of AFUDC related to income available for common equity, 11 the effective income tax rate, and other cost deferrals. These measures of 12 earnings quality usually influence a firm's internally generated funds because 13 poor quality of earnings would not generate high levels of cash flow. Quality 14 of earnings has not been a significant concern for the Company, the Gas 15 Group and the S&P Public Utilities.

Internally Generated Funds. Internally generated funds ("IGF") 16 provide an important source of new investment capital for a utility and 17 represent a key measure of credit strength. Historically, the five-year average 18 percentage of IGF to capital expenditures was 74.7% for the Company, 91.3% 19 for the Gas Group and 90.6% for the S&P Public Utilities. The Company's 20 average IGF to construction percentage has lagged that of the Gas Group, 21 thereby signifying higher risk created by the greater need to raise capital 22 externally. 23

Paul R. Moul Statement No. 8 Page 18 of 52

Betas. The financial data that I have been discussing relate primarily 1 to company-specific risks. Market risk for firms with publicly-traded stock is 2 measured by beta coefficients. Beta coefficients attempt to identify systematic 3 risk, i.e., the risk associated with changes in the overall market for common 4 equities.<sup>5</sup> Value Line publishes such a statistical measure of a stock's relative 5 historical volatility to the rest of the market. A comparison of market risk is 6 shown by the Value Line beta of 0.78 as the average for the Gas Group (see 7 page 2 of Schedule 3) and 0.77 as the average for the S&P Public Utilities (see 8 page 3 of Schedule 4). 9

10 Q. Please summarize your risk evaluation.

In several aspects, principally related to its smaller size, its more variable A. 11 equity returns, and its lower IGF to construction, CPA's risk is higher than the 12 Gas Group. The bond rating of NiSource, the Company's ultimate parent, is 13 below that of the Gas Group, which indicates higher credit quality risk. Its 14 common equity ratio and operating ratio have been fairly similar to the Gas 15 16 Group. On balance, the cost of equity measured with the Gas Group data will provide an understatement of the Company's cost of equity, due principally to 17 18 the lower credit quality of the CPA's parent company.

<sup>&</sup>lt;sup>5</sup>Beta is a relative measure of the historical sensitivity of the stock's price to overall fluctuations in the New York Stock Exchange Composite Index. The "Beta coefficient" is derived from a regression analysis of the relationship between weekly percentage changes in the price of a stock and weekly percentage changes in the NYSE Index over a period of five years. The betas are adjusted for their long-term tendency to converge toward 1.00. A common stock that has a beta less than 1.0 is considered to have less systematic risk than the market as a whole and would be expected to rise and fall more slowly than the rest of the market. A stock with a beta above 1.0 would have more systematic risk.



#### **CAPITAL STRUCTURE RATIOS**

2 Q. Please explain the selection of capital structure ratios for CPA.

1

A. In this case, the capital structure ratios of CPA have been proposed to
calculate the rate of return. I will show that the Company's capital structure
ratios proposed in this case are reasonable. Furthermore, consistency
requires that the embedded cost rate of the Company's senior securities also
be employed.

8 Q. Does Schedule 5 provide the Company's capitalization and capital structure9 ratios?

Α. Yes. Schedule 5 presents the Company's capitalization and related capital 10 structure ratios. The November 30, 2014 capitalization corresponds with the 11 end of the historic test year in this case. The November 30, 2015 capital 12 structure is estimated at the end of the future test year, and the December 31, 13 2016 capital structure is estimated at the end of the fully forecasted rate year. 14 Prior to the end of the fully forecasted rate year, the Company plans to issue 15 \$195.000 million of new long-term debt, a portion of which will be used to 16 redeem at maturity \$65.875 million of long-term debt. Of these amounts, 17 \$30.000 million was actually issued on December 18, 2014 and \$60.000 18 million will be issued in March 2015. The maturities will occur in November 19 of 2015 and 2016 and additional new issues will occur in September 2015 and 20 March 2016. Pursuant to Paragraph 26 of the approved settlement in 21 Columbia's 2014 base rate case (Docket No. R-2014-2406274), I am 22 including, as Exhibit PRM-1 to my testimony, the Treasury Yield as reported 23 in the Federal Reserve Statistical Release, H. 15 Selected Interest Rates and 24

- the yield spread as reported by Reuters Corporate spreads as of the December
   2014 debt issuance.
- 3 Q. How do the capital structure ratios compare for CPA and the Gas Group?
- I have verified the reasonableness of the Company's common equity ratio by A. 4 considering the historical comparison to the Gas Group. For the historical 5 comparison, the Gas Group had a 54.0% common equity ratio at year-end 6 2013 calculated without short-term debt. Over the past five years, the average 7 8 common equity ratio for the Gas Group has been 54.0% to 56.7%. Mv comparison of these ratios rests on a calculation without short-term debt 9 because the Company uses a twelve-month average for ratesetting purposes, 10 while the GAAP financial reports for the Gas Group use fiscal year-end 11 balances of short-term debt. For the Company, its FFRY common equity ratio 12 is 55.0% (\$661,674,000 ÷ \$1,202,189,000) computed without short-term 13 debt, thereby indicating that the Company's common equity ratio is 14 reasonable. 15
- Q. What capital structure ratios do you recommend be adopted for rate of return
  purposes in this proceeding?

A. Since ratesetting is prospective, the rate of return should, at a minimum,
reflect known or reasonably foreseeable changes which will occur during the
course of the fully forecasted rate year. As a result, I will adopt the Company's
fully forecast rate year capital structure ratios of 42.65% long-term debt,
5.14% short-term debt and 52.21% common equity at December 31, 2016. For
short-term debt, I have used a twelve-month average for the fully forecasted
rate year. These capital structure ratios are the best approximation of the mix

- of capital the Company will employ to finance its rate base during the period
   new rates are in effect.
- 3

#### COSTS OF SENIOR CAPITAL

- 4 Q. What cost rate have you assigned to the debt portion of CPA's capital5 structure?
- 6 A. The determination of the long-term debt cost rate is essentially an arithmetic exercise. This is due to the fact that the Company has contracted for the use 7 8 of this capital for a specific period of time at a specified cost rate. As shown on page 1 of Schedule 6, I have computed the actual embedded cost rate of 9 debt at November 30, 2014. On page 2 of Schedule 6, I have shown the 10 estimated embedded cost rate of debt at November 30, 2015. And on page 3 11 12 of Schedule 6, the embedded cost of debt is shown at December 31, 2016. For the new issues of long-term debt, I have used a cost of 4.16% for the issue in 13 March 2015, 4.21% for the issue in September 2015, and 4.22% for the issue in 14 March 2016. These rates compare to the 4.43% that the Company paid to 15 16 obtain debt in December 2014.

I will adopt the 5.31% embedded cost of long-term debt at December
31, 2016, as shown on page 3 of Schedule 6. This rate is related to the amount
of long-term debt shown on Schedule 5 which provides the basis for the
42.65% long-term debt ratio.

21 Q. What cost rate have you assigned to the short-term debt?

A. I have used a cost of short-term debt of 2.86%, which represents the
Company's estimate for the fully forecast rate year. The Company obtains its

1		short-term debt from the NiSource money pool, which has a credit facility
2		with a syndicate of banks. The interest rate is established as the one-month
3		LIBOR plus 127.5 basis points. Hence, the Company's estimate is comprised
4		of the 1.583% LIBOR plus the spread, i.e., 1.583% + 1.275% = 2.858%, or
5		rounded to 2.86%.
6	Q.	What overall debt cost rate have you determined for rate of return purposes?
7	A.	As shown on page 3 of Schedule 6, the combined cost of long- and short-term
8		debt is 5.05% for the fully forecast rate year.
-		
9		<u>COST OF EQUITY – GENERAL APPROACH</u>
10	Q.	Please describe the process you employed to determine the cost of equity for
11		CPA.
12	A.	Although my fundamental financial analysis provides the required framework
13		to establish the risk relationships among CPA, the Gas Group, and the S&P
14		Public Utilities, the cost of equity must be measured by standard financial
15		models that I identified above. Differences in risk traits, such as size, business
16		diversification, geographical diversity, regulatory policy, financial leverage,
17		and bond ratings must be considered when analyzing the cost of equity.
18		It is also important to reiterate that no one method or model of the cost
19		of equity can be applied in an isolated manner. Rather, informed judgment
20		must be used to take into consideration the relative risk traits of the firm. It is
21		for this reason that I have used more than one method to measure the
22		Company's cost of equity. As I describe below, each of the methods used to

measure the cost of equity contains certain incomplete and/or overly

23

restrictive assumptions and constraints that are not optimal. Therefore, I
favor considering the results from a variety of methods. In this regard, I
applied each of the methods with data taken from the Gas Group and arrived
at a rate of return on common equity of 10.95%, which includes recognition of
the exemplary performance of the Company's management as explained by
Mr. Kempic.

7

#### **DISCOUNTED CASH FLOW ANALYSIS**

8 Q. Please describe your use of the Discounted Cash Flow approach to determine9 the cost of equity.

Α. The DCF model seeks to explain the value of an asset as the present value of 10 future expected cash flows discounted at the appropriate risk-adjusted rate of 11 return. In its simplest form, the DCF return on common stock consists of a 12 current cash (dividend) yield and future price appreciation (growth) of the 13 investment. The dividend discount equation is the familiar DCF valuation 14 15 model and assumes future dividends are systematically related to one another 16 by a constant growth rate. The DCF formula is derived from the standard valuation model: P = D/(k-g), where P = price, D = dividend, k = the cost of17 equity, and g = growth in cash flows. By rearranging the terms, we obtain the 18 familiar DCF equation: k = D/P + g. All of the terms in the DCF equation 19 represent investors' assessment of expected future cash flows that they will 20 receive in relation to the value that they set for a share of stock (P). The DCF 21

equation is sometimes referred to as the "Gordon" model.<sup>6</sup> My DCF results
are provided on page 2 of Schedule 1 for the Gas Group. The DCF return is
10.05%.

Among other limitations of the model, there is a certain element of circularity in the DCF method when applied in rate cases. This is because investors' expectations for future returns depend upon regulatory decisions. In turn, when regulators depend upon the DCF model to set the cost of equity, they rely upon investor expectations that include an assessment of how regulators will decide rate cases. Due to this circularity, the DCF model may not fully reflect the true risk of a utility.

11 Q. Please explain the dividend yield component of a DCF analysis.

The DCF methodology requires the use of an expected dividend yield to Α. 12 establish the investor-required cost of equity. The monthly dividend yields 13 for the twelve months ended December 2014 are shown on Schedule 7 and 14 capture an adjustment to the month-end prices to reflect the buildup of the 15 dividend in the price that has occurred since the last ex-dividend date (i.e., the 16 date by which a shareholder must own the shares to be entitled to the 17 18 dividend payment – usually about two to three weeks prior to the actual payment). 19

For the twelve months ended December 2014, the average dividend yield was 3.52% for the Gas Group based upon a calculation using annualized dividend payments and adjusted month-end stock prices. The dividend yields

<sup>&</sup>lt;sup>6</sup>Although the popular application of the DCF model is often attributed to the work of Myron J. Gordon in the mid-1950's, J. B. Williams exposited the DCF model in its present form nearly two decades earlier.



1 for the more recent six- and three-month periods were 3.48% and 3.33%. 2 respectively. I have used, for the purpose of the DCF model, the six-month average dividend yield of 3.48% for the Gas Group. The use of this dividend 3 yield will reflect current capital costs, while avoiding spot yields. For the 4 purpose of a DCF calculation, the average dividend yield must be adjusted to 5 6 reflect the prospective nature of the dividend payments, i.e., the higher expected dividends for the future. Recall that the DCF is an expectational 7 8 model that must reflect investor anticipated cash flows for the Gas Group. I have adjusted the six-month average dividend yield in three different, but 9 generally accepted, manners and used the average of the three adjusted values 10 as calculated in the lower panel of data presented on Schedule 7. This 11 adjustment adds nine basis points to the six-month average historical yield, 12 thus producing the 3.58% adjusted dividend yield for the Gas Group. 13

Q. Turning to the growth component of the DCF analysis, please explain the
underlying factors that influence investors' growth expectations.

A. As noted previously, investors are interested principally in the future growth 16 of their investment (i.e., the price per share of the stock). Future earnings per 17 share growth represent the DCF model's primary focus because under the 18 constant price-earnings multiple assumption of the model, the price per share 19 of stock will grow at the same rate as earnings per share. In conducting a 20 growth rate analysis, a wide variety of variables can be considered when 21 reaching a consensus of prospective growth, including: earnings, dividends, 22 book value, and cash flows stated on a per share basis. Historical values for 23 these variables can be considered, as well as analysts' forecasts that are widely 24

Paul R. Moul Statement No. 8 Page 26 of 52

available to investors. A fundamental growth rate analysis is sometimes 1 represented by the internal growth ("b x r"), where "r" represents the expected 2 rate of return on common equity and "b" is the retention rate that consists of 3 the fraction of earnings that are not paid out as dividends. To be complete, 4 the internal growth rate should be modified to account for sales of new 5 6 common stock -- this is called external growth ("s x v"), where "s" represents the new common shares expected to be issued by a firm and "v" represents the 7 8 value that accrues to existing shareholders from selling stock at a price different from book value. Fundamental growth, which combines internal 9 and external growth, provides an explanation of the factors that cause book 10 value per share to grow over time. 11

Growth also can be expressed in multiple stages. This expression of 12 growth consists of an initial "growth" stage where a firm enjoys rapidly 13 expanding markets, high profit margins, and abnormally high growth in 14 earnings per share. Thereafter, a firm enters a "transition" stage where fewer 15 technological advances and increased product saturation begin to reduce the 16 growth rate and profit margins come under pressure. During the "transition" 17 phase, investment opportunities begin to mature, capital requirements 18 decline, and a firm begins to pay out a larger percentage of earnings to 19 shareholders. Finally, the mature or "steady-state" stage is reached when a 20 firm's earnings growth, payout ratio, and return on equity stabilizes at levels 21 where they remain for the life of a firm. The three stages of growth assume a 22 23 step-down of high initial growth to lower sustainable growth. Even if these three stages of growth can be envisioned for a firm, the third "steady-state" 24

growth stage, which is assumed to remain fixed in perpetuity, represents an
unrealistic expectation because the three stages of growth can be repeated.
That is to say, the stages can be repeated where growth for a firm ramps-up
and ramps-down in cycles over time. It is quite apparent that the Company is
going through an expansion stage, because of substantial new investment.

6 Q. What investor-expected growth rate is appropriate in a DCF calculation?

Investors consider both company-specific variables and overall market A. 7 8 sentiment (i.e., level of inflation rates, interest rates, economic conditions, etc.) when balancing their capital gains expectations with their dividend yield 9 requirements. I follow an approach that is not rigidly formatted because 10 investors are not influenced by a single set of company-specific variables 11 weighted in a formulaic manner. In my opinion, all relevant growth rate 12 indicators using a variety of techniques must be evaluated when formulating a 13 judgment of investor-expected growth. 14

# 15 Q. What data for the proxy group have you considered in your growth rateanalysis?

A. I have considered the growth in the financial variables shown on Schedules 8
and 9. The historical growth rates were taken from the <u>Value Line</u> publication
that provides this data. As shown on Schedule 8, the historical growth of
earnings per share was in the range of 2.78% to 5.22% for the Gas Group.

Schedule 9 provides projected earnings per share growth rates taken
from analysts' forecasts compiled by IBES/First Call, Zacks, Morningstar,
SNL, and <u>Value Line</u>. IBES/First Call, Zacks, Morningstar, and SNL represent
reliable authorities of projected growth upon which investors rely. The

Paul R. Moul Statement No. 8 Page 28 of 52

IBES/First Call, Zacks, and SNL growth rates are consensus forecasts taken 1 2 from a survey of analysts that make projections of growth for these companies. The IBES/First Call, Zacks, Morningstar, and SNL estimates are 3 obtained from the Internet and are widely available to investors. First Call 4 probably is quoted most frequently in the financial press when reporting on 5 6 earnings forecasts. The Value Line forecasts also are widely available to investors and can be obtained by subscription or free-of-charge at most public 7 and collegiate libraries. The IBES/First Call, Zacks, Morningstar, and SNL 8 forecasts are limited to earnings per share growth, while Value Line makes 9 projections of other financial variables. The Value Line forecasts of dividends 10 per share, book value per share, and cash flow per share have also been 11 included on Schedule 9 for the Gas Group. 12

13 Q. What specific evidence have you considered in the DCF growth analysis?

As to the five-year forecast growth rates, Schedule 9 indicates that the 14 A. projected earnings per share growth rates for the Gas Group are 5.11% by 15 16 IBES/First Call, 5.11% by Zacks, 5.19% by Morningstar, 5.04% by SNL, and 6.94% by Value Line. The Value Line projections indicate that earnings per 17 18 share for the Gas Group will grow prospectively at a more rapid rate (i.e., 6.94%) than the dividends per share (i.e., 4.44%), which translates into a 19 declining dividend payout ratio for the future. As noted earlier, with the 20 constant price-earnings multiple assumption of the DCF model, growth for 21 these companies will occur at the higher earnings per share growth rate, thus 22 producing the capital gains yield expected by investors. 23

Q. What conclusion have you drawn from these data regarding the applicable
 growth rate to be used in the DCF model?

Α. A variety of factors should be examined to reach a conclusion on the DCF 3 growth rate. However, certain growth rate variables should be emphasized 4 when reaching a conclusion on an appropriate growth rate. First, historical 5 and projected earnings per share, dividends per share, book value per share. 6 cash flow per share, and retention growth represent indicators that could be 7 8 used to provide an assessment of investor growth expectations for a firm. However, although history cannot be ignored, it cannot receive primary 9 emphasis. This is because an analyst, when developing a forecast of future 10 earnings growth, would first apprise himself/herself of the historical 11 performance of a company. Hence, there is no need to count historical growth 12 rates separately, because historical performance already is reflected in 13 analysts' forecasts. Second, from the various alternative measures of growth 14 identified above, earnings per share should receive greatest emphasis. 15 Earnings per share growth are the primary determinant of investors' 16 expectations regarding their total returns in the stock market. This is because 17 18 the capital gains yield (i.e., price appreciation) will track earnings growth with a constant price earnings multiple (a key assumption of the DCF model). 19 Moreover, earnings per share (derived from net income) are the source of 20 dividend payments and are the primary driver of retention growth and its 21 surrogate, i.e., book value per share growth. As such, under these 22 circumstances, greater emphasis must be placed upon projected earnings per 23 share growth. In this regard, it is worthwhile to note that Professor Myron 24

Paul R. Moul Statement No. 8 Page 30 of 52

Gordon, the foremost proponent of the DCF model in rate cases, concluded that the best measure of growth in the DCF model is a forecast of earnings per share growth.<sup>7</sup> Hence, to follow Professor Gordon's findings, projections of earnings per share growth, such as those published by IBES/First Call, Zacks, Morningstar, and <u>Value Line</u>, represent a reasonable assessment of investor expectations.

The forecasts of earnings per share growth, as shown on Schedule 9, 7 provide a range of average growth rates of 5.04% to 6.94%. Although the DCF 8 growth rates cannot be established solely with a mathematical formulation, it 9 is my opinion that an investor-expected growth rate of 5.25% is a reasonable 10 growth rate before consideration of increased growth rate for Columbia 11 generated by accelerated investment in infrastructure. For the Gas Group, the 12 annual average forecast capital expenditures will represent 11.8% of its 13 existing net plant. For CPA, the equivalent percentage is 19.6%. This means 14 that the Company will experience more growth prospectively than is indicated 15 16 for the Gas Group. Thus, the Gas Group's future growth rate will understate the growth for CPA. In addition, projected growth rates are likely understated 17 18 because they do not fully recognize the growth in earnings that will occur due to the substantial increase in plant investment. Growth rates today should 19 reflect the expectation of growth generated by accelerated investment in 20 infrastructure by public utilities. Moreover, the stock market is one of the ten 21 components of the Leading Economic Indicators ('LEI") compiled by The 22

<sup>&</sup>lt;sup>7</sup>Gordon, Gordon & Gould, "Choice Among Methods of Estimating Share Yield," The Journal of Portfolio Management (Spring 1989).

Conference Board. The LEI is designed to signal peaks and troughs in the business cycle. "In the six-month period ending September 2014, the leading economic index increased 3.5 percent (about a 7.1 percent annual rate), faster than the growth of 2.7 percent (about a 5.6 percent annual rate) during the previous six months. Also, the strengths among the components became more widespread than weaknesses in the past six months."<sup>8</sup> This improving economic growth argues for a higher DCF growth rate.

Q. Are the dividend yield and growth components of the DCF adequate to
explain the rate of return on common equity when it is used in the calculation
of the weighted average cost of capital?

11 A. Only if the capital structure ratios are measured with the market value of debt 12 and equity. In the case of the Gas Group, those average capital structure 13 ratios are 34.27% long-term debt, 0.11% preferred stock, and 65.62% common 14 equity, as shown on Schedule 10. If book values are used to compute the 15 capital structure ratios, then an adjustment is required.

16 Q. Please explain why.

A. If regulators use the results of the DCF (which are based on the market price
of the stock of the companies analyzed) to compute the weighted average cost
of capital based on a book value capital structure used for ratesetting
purposes, the utility will not, by definition, recover its risk-adjusted capital
cost. This is because market valuations of equity are based on market value

<sup>&</sup>lt;sup>8</sup>The Conference Board U.S. Business Cycle Indicators -The Conference Board Leading Economic Index (LEI) for the U.S. and Related Composite Economic Indexes for September 2014 [Press Release].Retrieved from http://www.conference-board.org/data/bci.cfm dated October 23, 2014.

Paul R. Moul Statement No. 8 Page 32 of 52

capital structures, which in general have more equity and less debt and 1 therefore reflect less risk than book value capital structures (see Schedule 10 2 for the comparison). The utility's risk-adjusted cost of equity will necessarily 3 be lower with the less risky market value capital structure than with the book 4 value capital structure. The difference represents that portion of the utility's 5 cost of equity that it will not recover unless either the market value cost of 6 equity is applied to the utility's market value capital structure or it is adjusted 7 to reflect the higher risk associated with the book value capital structure. By 8 the same token, if the utility's market value capital structure is less than its 9 book value structure, then the utility's market cost of equity should be 10 adjusted downward to reflect the lower risk associated with the book value 11 capital structure, or else the utility will over-recover its total cost of equity. 12 This shortcoming of the DCF has persuaded the Commission to adjust 13

the DCF determined cost of equity upward to make the return consistent with the book value capital structure. Specific adjustments to recognize this risk difference were made in the following cases:

Date	Company	Docket Number	Basis Points
January 10, 2002	Pennsylvania-American Water Co.	Docket No. R-00016339	60 basis points
August 1, 2002	Philadelphia Suburban Water Co.	Docket No. R-00016750	80 basis points
January 29, 2004	Pennsylvania-American Water Co.	Docket No. R-00038304 (affirmed by the Commonwealth Court on November 8, 2004)	60 basis points
August 5, 2004 December 22, 2004 February 8, 2007	Aqua Pennsylvania, Inc. PPL Electric Utilities Corp. PPL Gas Utilities Corp.	Docket No. R-00038805 Docket No. R-00049255 Docket No. R-00061398	60 basis points 45 basis points 70 basis points

- In order to make the DCF results relevant to the capitalization measured at
   book value (as is done for rate setting purposes), the market-derived cost rate
   cannot be used without modification.
- 4 Q. Is your leverage adjustment dependent upon the market valuation or book5 valuation from an investor's perspective?
- 6 A. The only perspective that is important to investors is the return that they can realize on the market value of their investment. As I have measured the DCF, 7 8 the simple yield (D/P) plus growth (g) provides a return applicable strictly to the price (P) that an investor is willing to pay for a share of stock. The need 9 for the leverage adjustment arises when the results of the DCF model (k) are 10 to be applied to a capital structure that is different than indicated by the 11 market price (P). From the market perspective, the financial risk of the Gas 12 Group is accurately measured by the capital structure ratios calculated from 13 the market capitalization of a firm. If the ratesetting process utilized the 14 market capitalization ratios, then no additional analysis or adjustment would 15 be required, and the simple yield (D/P) plus growth (g) components of the 16 DCF would satisfy the financial risk associated with the market value of the 17 equity capitalization. Because the ratesetting process uses a different set of 18 ratios calculated from the book value capitalization, further analysis is 19 required to synchronize the financial risk of the book capitalization with the 20 required return on the book value of the equity. This adjustment is developed 21 through precise mathematical calculations, using well recognized analytical 22 procedures that are widely accepted in the financial literature. To arrive at 23 that return, the rate of return on common equity is the unleveraged cost of 24

capital (or equity return at 100% equity) plus one or more terms reflecting the
increase in financial risk resulting from the use of leverage in the capital
structure. The calculations presented in the lower panel of data shown on
Schedule 10, under the heading "M&M," provides a return of 7.63% when
applicable to a capital structure with 100% common equity.

6 Q. How is the DCF-determined cost of equity adjusted for the financial risk7 associated with the book value of the capitalization?

8 A. In pioneering work, Nobel laureates Modigliani and Miller developed several theories about the role of leverage in a firm's capital structure. As part of that 9 work, Modigliani and Miller established that, as the borrowing of a firm 10 increases, the expected return on stockholders' equity also increases. This 11 principle is incorporated into my leverage adjustment, which recognizes that 12 the expected return on equity increases to reflect the increased risk associated 13 with the higher financial leverage shown by the book value capital structure, 14 as compared to the market value capital structure that contains lower 15 16 financial risk. Modigliani and Miller proposed several approaches to quantify the equity return associated with various degrees of debt leverage in a firm's 17 18 capital structure. These formulas point toward an increase in the equity return associated with the higher financial risk of the book value capital 19 structure. Simply stated, the leverage adjustment contains no factor for a 20 particular market-to-book ratio. It merely expresses the cost of equity as the 21 unleveraged return plus compensation for the additional risk of introducing 22 debt and/or preferred stock into the capital structure. There can be no 23

dispute that a firm's financial risk varies with the relative amount of leverage
 contained in its capital structure.

Q. Is the leverage adjustment that you propose designed to transform the market 3 return into one that is designed to produce a particular market-to-book ratio? 4 A. No, it is not. The adjustment that I label as a "leverage adjustment" is merely 5 6 a convenient way of showing the amount that must be added to (or subtracted from) the result of the simple DCF model (i.e., D/P + g), in the context of a 7 return that applies to the capital structure used in ratemaking, which is 8 9 computed with book value weights rather than market value weights, in order to arrive at the utility's total cost of equity. 1 specify a separate factor, which I 10 call the leverage adjustment, but there is no need to do so other than 11 providing identification for this factor. If I expressed my return solely in the 12 context of the book value weights that we use to calculate the weighted 13 average cost of capital, and ignore the familiar D/P + g expression entirely, 14 then there would be no separate element to reflect the financial leverage 15 16 change from market value to book value capitalization. As shown in the bottom panel of data on Schedule 10, the equity return applicable to the book 17 18 value common equity ratio is equal to 7.63%, which is the return for the Gas Group applicable to its equity with no debt in its capital structure (i.e., the 19 cost of capital is equal to the cost of equity with a 100% equity ratio) plus 20 1.91% compensation for having a 45.53% debt ratio, plus 0.01% for having a 21 0.17% preferred stock ratio. The sum of the parts is 9.55% (7.63% + 1.91% + 22 23 0.01%) and there is no need to even address the cost of equity in terms of D/P + g. To express this same return in the context of the familiar DCF model, I 24

Paul R. Moul Statement No. 8 Page 36 of 52

summed the 3.58% dividend yield, the 5.25% growth rate, and the 0.72% for 1 the leverage adjustment in order to arrive at the same 9.55% (3.58% + 5.25% 2 + 0.72%) return. I know of no means to mathematically solve for the 0.72% 3 (9.55% - 8.83%) leverage adjustment by expressing it in the terms of any 4 particular relationship of market price to book value. The 0.72% adjustment 5 6 is merely a convenient way to compare the 9.55% return computed directly 7 with the Modigliani & Miller formulas to the 8.83% return generated by the 8 DCF model based on a market value capital structure. My point is that when we use a market-determined cost of equity developed from the DCF model, it 9 10 reflects a level of financial risk that is different (in this case, lower) from the capital structure stated at book value. This process has nothing to do with 11 targeting any particular market-to-book ratio. 12

13 Q. Please provide the DCF return based upon your preceding discussion of14 dividend yield, growth, and leverage.

15 A. As explained previously, I have utilized a six-month average dividend yield 16  $("D_1 / P_0")$  adjusted in a forward-looking manner for my DCF calculation. This 17 dividend yield is used in conjunction with the growth rate ("g") previously 18 developed. The DCF also includes the leverage modification ("lev.") required 19 when the book value equity ratio is used in determining the weighted average 20 cost of capital in the ratesetting process rather than the market value equity 21 ratio related to the price of stock.

> $D_1/P_0 + g + lev. = K$ Gas Group 3.58% + 5.25% + 0.72% = 9.55%

1 The DCF result shown above represents the simplified (i.e., Gordon) form of the model that contains a constant growth assumption. I should reiterate, 2 however, that the DCF-indicated cost rate provides an explanation of the rate 3 of return on common stock market prices without regard to the prospect of a 4 change in the price-earnings multiple. An assumption that there will be no 5 6 change in the price-earnings multiple is not supported by the realities of the equity market, because price-earnings multiples do not remain constant. This 7 8 is one of the constraints of this model that makes it important to consider other model results when determining a company's cost of equity. For this 9 reason, the DCF cost rate I have developed for the Gas Group understates the 10 cost of equity. As noted previously, CPA has weaker credit quality as 11 compared to the Gas Group. A generally accepted tenet of corporate finance 12 is that risk and return are linked. Here, weaker credit quality adds to risk. As a 13 consequence, an upward adjustment to the DCF results is required to 14 accommodate the risk of CPA vis-á-vis the Gas Group. 15

16 Q. What is the adjustment to recognize the weaker credit quality of CPA?

A. The DCF returns that are produced for the Gas Group relate to the average
credit quality of that group, which is A2/A- as shown on page 2 of Schedule 3.
In order to provide recognition of the additional return that is required to
compensate CPA for its higher risk in this regard, 1 have reviewed the
difference in yields on A-rated and Baa-rated public utility debt. The yield
difference is related to the additional return required when risk increases, i.e.,
generally bond yields increase as credit quality declines. The yield difference

between A-rated and Baa-rated public utility bonds is used as a proxy for
 quantifying this additional risk.

As shown by the data presented on page 1 of Schedule 11, the difference 3 in yields between Baa-rated and A-rated public utility bonds was 0.58% 4 (4.70% - 4.12%) for the six-months ended December 2014. Based on this 5 6 difference in yields, I propose that a one-half percentage point (i.e., the interest rate difference rounded to 0.50%) be added to the DCF calculation for 7 8 the Gas Group to provide recognition for the higher risk of CPA due to its 9 weaker credit quality risk. As such, the DCF return requires adjustment to 10.05% (9.55% + 0.50%) to recognize the higher risk of CPA. 10

I also note that the 5.25% growth rate for the gas group understates growth for CPA, given CPA's significantly higher projected construction program. This suggests that other equity cost rate models should be given weight in arriving at the cost of equity.

15

## **RISK PREMIUM ANALYSIS**

Q. Please describe your use of the Risk Premium approach to determine the cost
of equity.

A. With the Risk Premium approach, the cost of equity capital is determined by corporate bond yields plus a premium to account for the fact that common equity is exposed to greater investment risk than debt capital. The result of my Risk Premium study is shown on page 2 of Schedule 1. That result is 11.75% including the credit quality adjustment. As with other models used to determine the cost of equity, the Risk Premium approach has its limitations,

- including potential imprecision in the assessment of the future cost of
   corporate debt and the measurement of the risk-adjusted common equity
   premium.
- 4 Q. What long-term public utility debt cost rate did you use in your Risk Premium5 analysis?
- A. In my opinion, a 4.75% yield represents a reasonable estimate of the
  prospective yield on long-term A-rated public utility bonds.

8 Q. What forecasts of interest rates have you considered in your analysis?

- A. I have determined the prospective yield on A-rated public utility debt by using 9 the <u>Blue Chip Financial Forecasts</u> ("Blue Chip") along with the spread in the 10 11 yields that I describe below. The Blue Chip is a reliable authority and contains 12 consensus forecasts of a variety of interest rates compiled from a panel of banking, brokerage, and investment advisory services. In early 1999, Blue 13 Chip stopped publishing forecasts of yields on A-rated public utility bonds 14 because the Federal Reserve deleted these yields from its Statistical Release 15 H.15. To independently project a forecast of the vields on A-rated public 16 utility bonds, I have combined the forecast yields on long-term Treasury 17 18 bonds published on January 1, 2014, and a yield spread of 1.00%, derived from historical data. 19
- 20 Q. What historical data have you analyzed?

A. I have analyzed the historical yields on the Moody's index of long-term public
utility debt as shown on page 1 of Schedule 11. For the twelve months ended
December 2014, the average monthly yield on Moody's index of A-rated
public utility bonds was 4.28%. For the six and three-month periods ended

Paul R. Moul Statement No. 8 Page 40 of 52

December 2014, the yields were 4.12% and 4.03%, respectively. During the 1 twelve-months ended December 2014, the range of the yields on A-rated 2 public utility bonds was 3.95% to 4.63%. Page 2 of Schedule 11 shows the 3 long-run spread in yields between A-rated public utility bonds and long-term 4 5 Treasury bonds. As shown on page 3 of Schedule 10, the yields on A-rated 6 public utility bonds have exceeded those on Treasury bonds by 0.94% on a twelve-month average basis, 1.00% on a six-month average basis, and 1.06% 7 8 on a the three-month average basis. From these averages, 1.00% represents a reasonable spread for the yield on A-rated public utility bonds over Treasury 9 bonds. 10

11 Q. How have you used these data to project the yield on a-rated public utility12 bonds for the purpose of your Risk Premium analyses?

A. Shown below is my calculation of the prospective yield on A-rated public
utility bonds using the building blocks discussed above, i.e., the <u>Blue Chip</u>
forecast of Treasury bond yields and the public utility bond yield spread. For
comparative purposes, I also have shown the <u>Blue Chip</u> forecasts of Aaa-rated
and Baa-rated corporate bonds. These forecasts are:

		Blue C	hip Financial For					
		Corp	orate	ie 30-Year		A-rated Public Utility		
Year	Quarter	Aaa-rated	Baa-rated	Treasury	Spread	Yield		
2015	First	4.0%	4.9%	3.1%	1.00%	4.10%		
2015	Second	4.2%	5.1%	3.3%	1.00%	4.30%		
2015	Third	4.3%	5.3%	3.5%	1.00%	4.50%		
2015	Fourth	4.6%	5.5%	3.7%	1.00%	4.70%		
2016	First	4.8%	5.7%	3.9%	1.00%	4.90%		
2016	Second	5.0%	5.8%	4.0%	1.00%	5.00%		

18 Q. Are there additional forecasts of interest rates that extend beyond those19 shown above?

Α. Yes. Twice yearly, Blue Chip provides long-term forecasts of interest rates. In 1 2 its December 1, 2014 publication, Blue Chip published longer-term forecasts of interest rates, which were reported to be: 3

	Blue Chip Financial Forecasts					
	Corp	Corporate				
Averages	Aaa-rated	Aaa-rated Baa-rated				
2016-20	5.8%	6.6%	4.9%			
2021-25	6.1%	7.0%	5.1%			

Given these forecasted interest rates, a 4.75% yield on A-rated public utility 4 bonds represents a reasonable expectation. 5

Q. What equity Risk Premium have you determined for this case? 6

A. To develop an appropriate equity risk premium, I analyzed the results from 7 8 Stocks, Bonds, Bills and Inflation ("SBBI") 2014 Classic Yearbook published by Ibbotson Associates that is part of Morningstar. My investigation reveals 9 that the equity risk premium varies according to the level of interest rates. 10 That is to say, the equity risk premium increases as interest rates decline and 11 12 it declines as interest rates increase. This inverse relationship is revealed by the summary data presented below and shown on page 1 of Schedule 11. 13

## **Common Equity Risk Premiums**

	Low Interest Rates	7.60%
	Average Across All Interest Rates	5.79%
14	High Interest Rates	3.98%

15 Based on my analysis of the historical data, the equity risk premium was 7.60% when the marginal cost of long-term government bonds was low (i.e., 16 3.01%, which was the average yield during periods of low rates). Conversely, 17

Paul R. Moul Statement No. 8 Page 42 of 52

when the yield on long-term government bonds was high (i.e., 7.28% on 1 average during periods of high interest rates) the spread narrowed to 3.98%. 2 3 Over the entire spectrum of interest rates, the equity risk premium was 5.79% when the average government bond yield was 5.15%. With the forecast 4 indicating an upward movement of interest rates that I described above from 5 historically low levels. I have utilized a 6.50% equity risk premium. This 6 equity risk premium is between the 7.60% premium related to periods of low 7 8 interest rates and the 5.79% premium related to average interest rates across all levels. 9

10 Q. What common equity cost rate did you determine based on your risk11 premium analysis?

A. The cost of equity (i.e., "k") is represented by the sum of the prospective yield,
for long-term public utility debt (i.e., "i"), and the equity risk premium (i.e.,
"RP"). The Risk Premium approach provides a cost of equity of:

i + RP = kGas Group 4.75% + 6.50% = 11.25%

As I noted previously, NiSource carries a Baa2/BBB- rating on its debt. This means that the Risk Premium cost rate shown above would understate the Company's cost of equity by one-half percentage point, because the 11.25% shown above is based on the yield on A-rated public utility debt. As such, the Risk Premium cost rate for CPA is 11.75% (11.25% + 0.50%).

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## CAPITAL ASSET PRICING MODEL

22 Q. What are the features of the CAPM as you have used it?

The CAPM uses the vield on a risk-free interest bearing obligation plus a rate 1 A. of return premium that is proportional to the systematic risk of an 2 investment. As shown on page 2 of Schedule 1, the result of the CAPM is 3 11.90%. To compute the cost of equity with the CAPM, three components are 4 necessary: a risk-free rate of return ("Rf"), the beta measure of systematic risk 5 6 (" $\beta$ "), and the market risk premium ("*Rm-Rf*") derived from the total return on the market of equities reduced by the risk-free rate of return. The CAPM 7 8 specifically accounts for differences in systematic risk (i.e., market risk as measured by the beta) between an individual firm or group of firms and the 9 entire market of equities. 10

11 Q. What betas have you considered in the CAPM?

A. For my CAPM analysis, I initially considered the <u>Value Line</u> betas. As shown
on page 2 of Schedule 3, the average beta is 0.78 for the Gas Group.

14 Q. What betas have you used in the CAPM determined cost of equity?

The betas must be reflective of the financial risk associated with the A. 15 16 ratesetting capital structure that is measured at book value. Therefore, Value Line betas cannot be used directly in the CAPM, unless the cost rate 17 developed using those betas is applied to a capital structure measured with 18 market values. To develop a CAPM cost rate applicable to a book-value 19 capital structure, the Value Line (market value) betas have been unleveraged 20 and releveraged for the book value common equity ratios using the Hamada 21 formula,<sup>9</sup> as follows: 22

<sup>9</sup>Robert S. Hamada, "The Effects of the Firm's Capital Structure on the Systematic Risk of Common Stocks" *The Journal of Finance* Vol. 27, No. 2, Papers and Proceedings of the Thirtieth

Paul R. Moul Statement No. 8 Page 44 of 52

$$\beta I = \beta u [1 + (1 - t) D/E + P/E]$$
  
where  $\beta I$  = the leveraged beta,  $\beta u$  = the unleveraged beta, t = income tax rate,  
D = debt ratio, P = preferred stock ratio, and E = common equity ratio. The  
betas published by Value Line have been calculated with the market price of

1

2

3

ave been calculated with the market price of beta 4 stock and are related to the market value capitalization. By using the formula 5 shown above and the capital structure ratios measured at market value, the 6 beta would become 0.58 for the Gas Group if it employed no leverage and was 7 100% equity financed. Those calculations are shown on Schedule 10 under 8 the section labeled "Hamada," who is credited with developing those 9 formulas. With the unleveraged beta as a base, I calculated the leveraged beta 10 of 0.90 for the book value capital structure of the Gas Group. The book value 11 leveraged beta that I will employ in the CAPM cost of equity is 0.90 for the 12 Gas Group. 13

(1 - t) D/E + P/E

#### What risk-free rate have you used in the CAPM? Q. 14

As shown on page 1 of Schedule 13, I provided the historical yields on Α. 15 Treasury notes and bonds. For the twelve months ended December 2014, the 16 average yield on 30-year Treasury bonds was 3.34%. For the six- and three-17 months ended December 2014, the yields on 30-year Treasury bonds were 18 3.12% and 2.97%, respectively. During the twelve-months ended December 19 2014, the range of the yields on 30-year Treasury bonds was 2.83% to 3.77%. 20 The low yields that existed during recent periods can be traced to the financial 21 crisis and its aftermath commonly referred to as the Great Recession. The 22

Annual Meeting of the American Finance Association, New Orleans, Louisiana, December 27-29, 1971. (May 1972), pp.435-452.

resulting decline in the yields on Treasury obligations was attributed to a 1 number of factors, including: the sovereign debt crisis in the euro zone, the 2 potential for deflation, and the Federal Reserve's large balance sheet that was 3 expanded through the purchase of Treasury obligations and mortgage-backed 4 securities (also known as QEI, QEII, and QEIII), and the reinvestment of the 5 proceeds from maturing obligations and the lengthening of the maturity of the 6 Fed's bond portfolio through the sale of short-term Treasuries and the 7 purchase of long-term Treasury obligations (also known as "operation twist"). 8 Essentially, low interest rates were the product of the policy of the FOMC in 9 its attempt to deal with stagnant job growth, which is part of its dual mandate. 10 In 2014, the FOMC began reducing its bond purchasing program. The term 11 commonly used to describe this reduction in bond purchases is called 12 "tapering." The FOMC completed its tapering program by ending its 13 quantitative easing in October 2014. As shown on page 2 of Schedule 12, 14 forecasts published by Blue Chip on January 1, 2015 indicate that the yields 15 on long-term Treasury bonds are expected to be in the range of 3.1% to 4.0% 16 during the next six quarters. The longer term forecasts described previously 17 show that the yields on 30-year Treasury bonds will average 4.9% from 2016 18 through 2020 and 5.1% from 2021 to 2025. For the reasons explained 19 previously, forecasts of interest rates should be emphasized at this time in 20 selecting the risk-free rate of return in CAPM. Hence, I have used a 3.75% 21 risk-free rate of return for CAPM purposes, which considers not only the Blue 22 Chip forecasts, but also the recent yields on long-term Treasury bonds. 23

24 Q. What market premium have you used in the CAPM?

Paul R. Moul Statement No. 8 Page 46 of 52

1	A.	As shown in the lower panel of data presented on page 2 of Schedule 13, the
2		market premium is derived from historical data and the Value Line and S&P
3		500 returns. For the historically based market premium, I have used the
4		arithmetic mean obtained from the data presented on page 1 of Schedule 12.
5		On that schedule, the market return was 12.17% on large stocks during
6		periods of low interest rates. During those periods, the yield on long-term
7		government bonds was 3.01% when interest rates were low. As I describe
8		above, interest rates are forecast to trend upward in the future. To recognize
9		that trend, I have given weight to the average returns and yields that existed
10		across all interest rate levels. As such, I carried over to page 2 of Schedule 13
11		the average large common stock returns of 12.11% (12.17% + 12.05% = 24.22%
12		$\div$ 2) and the average yield on long-term government bonds of 4.08% (3.01% +
13		$5.15\% = 8.16\% \div 2$ ). These financial returns rest between those experienced
14		during periods of low interest rates and those experienced across all levels of
15		interest rates. The resulting market premium is 8.03% (12.11% - 4.08%)
16		based on historical data, as shown on page 2 of Schedule 13. For the forecast
17		returns, I calculated a 10.88% total market return from the Value Line data
18		and a DCF return of 11.72% for the S&P 500. With the average forecast return
19		of 11.30% (10.88% + 11.72% = 22.60% $\div$ 2), I calculated a market premium of
20		7.55% (11.30% - 3.75%) using forecast data. The market premium applicable
21		to the CAPM derived from these sources equals $7.79\%$ ( $7.55\%$ + $8.03\%$ =
22		15.58% ÷ 2).
99	0	Are there adjustments to the CAPM that are necessary to fully reflect the rate

23 Q. Are there adjustments to the CAPM that are necessary to fully reflect the rate24 of return on common equity?

Yes. The technical literature supports an adjustment relating to the size of the Α. 1 company or portfolio for which the calculation is performed. As the size of a 2 firm decreases, its risk and required return increases. Moreover, in his 3 4 discussion of the cost of capital, Professor Brigham has indicated that smaller 4 firms have higher capital costs than otherwise similar larger firms.<sup>10</sup> Also, the 5 6 Fama/French study (see "The Cross-Section of Expected Stock Returns"; The Journal of Finance, June 1992) established that the size of a firm helps 7 explain stock returns. In an October 15, 1995 article in Public Utility 8 Fortnightly, entitled "Equity and the Small-Stock Effect," it was demonstrated 9 that the CAPM could understate the cost of equity significantly according to a 10 11 company's size. Indeed, it was demonstrated in the SBBI Yearbook that the returns for stocks in lower deciles (i.e., smaller stocks) had returns in excess 12 of those shown by the simple CAPM. In this regard, the Gas Group has a 13 market-based average equity capitalization of \$2,561 million. For my CAPM 14 analysis, I have adopted a mid-cap adjustment of 1.14%, as shown on page 3 of 15 Schedule 13. 16

17 Q. What CAPM result have you determined?

A. Using the 3.75% risk-free rate of return, the leverage adjusted beta of 0.90 for
the Gas Group, the 7.79% market premium, and the 1.14% size adjustment, I
derived the following CAPM-indicated cost of equity:

 $Rf + \beta x (Rm-Rf) + size = k$ Gas Group 3.75% + 0.90 x (7.79%) + 1.14% = 11.90%

<sup>10</sup>See Fundamentals of Financial Management, Fifth Edition, at 623.

- While I have adjusted for the size of the Gas Group, the Company's risk is
   even greater because it is smaller than the Gas Group.
- 3

## COMPARABLE EARNINGS APPROACH

4 Q. How have you applied the Comparable Earnings approach in this case?

The Comparable Earnings approach determines the equity return based upon A. 5 6 results from non-regulated companies. It is the oldest of all rate of return methods, having been around for about one-century. Because regulation is a 7 substitute for competitively determined prices, the returns realized by non-8 regulated firms with comparable risks to a public utility provide useful insight 9 into a fair rate of return. In order to identify the appropriate return, it is 10 necessary to analyze returns earned (or realized) by other firms within the 11 context of the Comparable Earnings standard. The firms selected for the 12 Comparable Earnings approach should be companies whose prices are not 13 subject to cost-based price ceilings (i.e., non-regulated firms) so that 14 15 circularity is avoided.

16 There are two avenues available to implement the Comparable Earnings approach. One method involves the selection of another industry 17 18 (or industries) with comparable risks to the public utility in question, and the results for all companies within that industry serve as a benchmark. The 19 second approach requires the selection of parameters that represent similar 20 risk traits for the public utility and the comparable risk companies. Using this 21 approach, the business lines of the comparable companies become 22 unimportant. The latter approach is preferable with the further qualification 23

Paul R. Moul Statement No. 8 Page 49 of 52

that the comparable risk companies exclude regulated firms in order to avoid 1 2 the circular reasoning implicit in the use of the achieved earnings/book ratios of other regulated firms. The United States Supreme Court has held that: 3 A public utility is entitled to such rates as will permit it to earn 4 5 6 a return on the value of the property which it employs for the convenience of the public equal to that generally being made 7 8 at the same time and in the same general part of the country on investments in other business undertakings which are 9 attended by corresponding risks and uncertainties.... The return should be reasonably sufficient to assure confidence 10 11 in the financial soundness of the utility and should be 12 adequate, under efficient and economical management, to maintain and support its credit and enable it to raise the 13 money necessary for the proper discharge of its public 14 Bluefield Water Works vs. Public Service 15 duties. Commission, 262 U.S. 668 (1923). 16 17 18 It is important to identify the returns earned by firms that compete for capital with a public utility. This can be accomplished by analyzing the returns of 19 non-regulated firms that are subject to the competitive forces of the 20 marketplace. 21 Q. How have you implemented the Comparable Earnings Approach? 22 Α. In order to implement the Comparable Earnings approach, non-regulated 23 companies were selected from The Value Line Investment Survey for 24 Windows that have six categories of comparability designed to reflect the risk 25 of the Gas Group. These screening criteria were based upon the range as 26 defined by the rankings of the companies in the Gas Group. The items 27 28 considered were: Timeliness Rank, Safety Rank, Financial Strength, Price Stability, Value Line betas, and Technical Rank. The definition for these 29 parameters is provided on page 3 of Schedule 14. The identities of the 30

companies comprising the Comparable Earnings group and their associated
 rankings within the ranges are identified on page 1 of Schedule 14.

Value Line data was relied upon because it provides a comprehensive 3 basis for evaluating the risks of the comparable firms. As to the returns 4 calculated by Value Line for these companies, there is some downward bias in 5 6 the figures shown on page 2 of Schedule 14, because Value Line computes the returns on year-end rather than average book value. If average book values 7 8 had been employed, the rates of return would have been slightly higher. Nevertheless, these are the returns considered by investors when taking 9 positions in these stocks. Because many of the comparability factors, as well 10 as the published returns, are used by investors in selecting stocks, and the fact 11 that investors rely on the Value Line service to gauge returns, it is an 12 appropriate database for measuring comparable return opportunities. 13

14 Q. What data have you used in your Comparable Earnings analysis?

I have used both historical realized returns and forecasted returns for non-Α. 15 utility companies. As noted previously, I have not used returns for utility 16 companies in order to avoid the circularity that arises from using regulatory-17 influenced returns to determine a regulated return. It is appropriate to 18 consider a relatively long measurement period in the Comparable Earnings 19 approach in order to cover conditions over an entire business cycle. A ten-20 year period (five historical years and five projected years) is sufficient to cover 21 an average business cycle. Unlike the DCF and CAPM, the results of the 22 Comparable Earnings method can be applied directly to the book value 23 capitalization. In other words, the Comparable Earnings approach does not 24

contain the potential misspecification contained in market models when the 1 market capitalization and book value capitalization diverge significantly. A 2 point of demarcation was chosen to eliminate the results of highly profitable 3 enterprises, which the <u>Bluefield</u> case stated were not the type of returns that a 4 utility was entitled to earn. For this purpose, I used 20% as the point where 5 those returns could be viewed as highly profitable and should be excluded 6 from the Comparable Earnings approach. The historical rate of return on 7 8 book common equity was 13.5% using only the returns that were less than 20%, as shown on page 2 of Schedule 14. The forecast rates of return as 9 published by Value Line are shown by the 13.6% also using values less than 10 20%, as provided on page 2 of Schedule 13. Using these data my Comparable 11 Earnings result is 13.55%, as shown on page 2 of Schedule 1. 12

13

## **CONCLUSION ON COST OF EQUITY**

14 Q. What is your conclusion regarding the Company's cost of common equity?

Based upon the application of the variety of methods and models described A. 15 previously, I recommend that the Commission set the Company's rate of 16 return on common equity at 10.95%. The proposed rate of return on common 17 equity of 10.95% would provide recognition of the exemplary performance of 18 the Company's management and the high quality of service provided to its 19 customers as explained in the testimony of Mr. Kempic. It is essential that the 20 Commission employ a variety of techniques to measure the Company's cost of 21 equity because of the limitations/infirmities that are inherent in each method. 22

23

1 Q. Does this conclude your direct testimony at this time?

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2 A. Yes, it does.

1 2

## EDUCATIONAL BACKGROUND, BUSINESS EXPERIENCE AND QUALIFICATIONS

I was awarded a degree of Bachelor of Science in Business Administration by Drexel University in 1971. While at Drexel, I participated in the Cooperative Education Program which included employment, for one year, with American Water Works Service Company, Inc., as an internal auditor, where I was involved in the audits of several operating water companies of the American Water Works System and participated in the preparation of annual reports to regulatory agencies and assisted in other general accounting matters.

Upon graduation from Drexel University, I was employed by American Water
 Works Service Company, Inc., in the Eastern Regional Treasury Department where
 my duties included preparation of rate case exhibits for submission to regulatory
 agencies, as well as responsibility for various treasury functions of the thirteen New
 England operating subsidiaries.

In 1973, I joined the Municipal Financial Services Department of Betz Environmental Engineers, a consulting engineering firm, where I specialized in financial studies for municipal water and wastewater systems.

In 1974, I joined Associated Utility Services, Inc., now known as AUS
Consultants. I held various positions with the Utility Services Group of AUS
Consultants, concluding my employment there as a Senior Vice President.

In 1994, I formed P. Moul & Associates, an independent financial and regulatory consulting firm. In my capacity as Managing Consultant and for the past twenty-nine years, I have continuously studied the rate of return requirements for cost of service-regulated firms. In this regard, I have supervised the preparation of

rate of return studies, which were employed, in connection with my testimony and
in the past for other individuals. I have presented direct testimony on the subject of
fair rate of return, evaluated rate of return testimony of other witnesses, and
presented rebuttal testimony.

My studies and prepared direct testimony have been presented before thirty-5 seven (37) federal, state and municipal regulatory commissions, consisting of: the 6 Federal Energy Regulatory Commission; state public utility commissions in 7 8 Alabama, Alaska, California, Colorado, Connecticut, Delaware, Florida, Georgia, Illinois. Indiana, Iowa, Kentucky, Louisiana, Maine, Maryland, 9 Hawaii. Massachusetts, Michigan, Minnesota, Missouri, New Hampshire, New Jersey, New 10 York, North Carolina, Ohio, Oklahoma, Pennsylvania, Rhode Island, South 11 Carolina, Tennessee, Texas, Virginia, West Virginia, Wisconsin, and the 12 Philadelphia Gas Commission, and the Texas Commission on Environmental 13 Quality. My testimony has been offered in over 200 rate cases involving electric 14 power, natural gas distribution and transmission, resource recovery, solid waste 15 collection and disposal, telephone, wastewater, and water service utility companies. 16 While my testimony has involved principally fair rate of return and financial 17 18 matters, I have also testified on capital allocations, capital recovery, cash working capital, income taxes, factoring of accounts receivable, and take-or-pay expense 19 recovery. My testimony has been offered on behalf of municipal and investor-20 owned public utilities and for the staff of a regulatory commission. I have also 21 testified at an Executive Session of the State of New Jersey Commission of 22 Investigation concerning the BPU regulation of solid waste collection and disposal. 23

I was a co-author of a verified statement submitted to the Interstate 1 Commerce Commission concerning the 1983 Railroad Cost of Capital (Ex Parte No.  $\mathbf{2}$ 452). I was also co-author of comments submitted to the Federal Energy Regulatory 3 Commission regarding the Generic Determination of Rate of Return on Common 4 Equity for Public Utilities in 1985, 1986 and 1987 (Docket Nos. RM85-19-000, 5 6 RM86-12-000, RM87-35-000 and RM88-25-000). Further, I have been the consultant to the New York Chapter of the National Association of Water 7 Companies, which represented the water utility group in the Proceeding on Motion 8 of the Commission to Consider Financial Regulatory Policies for New York Utilities 9 (Case 91-M-0509). I have also submitted comments to the Federal Energy 10 11 Regulatory Commission in its Notice of Proposed Rulemaking (Docket No. RM99-2-000) concerning Regional Transmission Organizations and on behalf of the Edison 12 Electric Institute in its intervention in the case of Southern California Edison 13 Company (Docket No. ER97-2355-000). Also, I was a member of the panel of 14 participants at the Technical Conference in Docket No. PL07-2 on the Composition 15 of Proxy Groups for Determining Gas and Oil Pipeline Return on Equity. 16

In late 1978, I arranged for the private placement of bonds on behalf of an 17 investor-owned public utility. I have assisted in the preparation of a report to the 18 Delaware Public Service Commission relative to the operations of the Lincoln and 19 Ellendale Electric Company. I was also engaged by the Delaware P.S.C. to review 20 and report on the proposed financing and disposition of certain assets of Sussex 21 Shores Water Company (P.S.C. Docket Nos. 24-79 and 47-79). I was a co-author of 22 a Report on Proposed Mandatory Solid Waste Collection Ordinance prepared for the 23 Board of County Commissioners of Collier County, Florida. 24

I have been a consultant to the Bucks County Water and Sewer Authority
 concerning rates and charges for wholesale contract service with the City of
 Philadelphia. My municipal consulting experience also included an assignment for
 Baltimore County, Maryland, regarding the City/County Water Agreement for
 Metropolitan District customers (Circuit Court for Baltimore County in Case
 34/153/87-CSP-2636).

# Selected Interest Rates (Daily) - H.15

Current Release Release Dates Daily Update Historical Data About Announcements

### Daily Update

Release Date: December 19, 2014

The weekly release is posted on Monday. Daily updates of the weekly release are posted Tuesday through Friday on this site. If Monday is a holiday, the weekly release will be posted on Tuesday after the holiday and the daily update will not be posted on that Tuesday.

## December 19, 2014 Selected Interest Rates

Yields in percent per annum

Instruments	2014 Dec 15	2014 Dec 16	2014 Dec 17	2014 Dec 18
Federal funds (effective) <sup>1 2 3</sup>	0.11	0.12	0.13	0.13
Commercial Paper 2456				
Nonfinancial				
1-month	0.08	0.09	0.13	0.12
2-month	0.10	0.10	0.14	0.14
3-month	0.11	0.12	0,14	0.17
Financial				
1-month	n.a.	0.09	0.09	n.a.
2-month	0,15	0.12	0.14	n.a.
3-month	0.16	0.15	0.16	0,15
Eurodollar deposits (London) <sup>3 Z</sup>				
1-month	0,17	0,17	0.17	0.17
3-month	0.24	0.24	0.24	0.30
6-month	0.36	0.36	0.36	0.35
Bank prime loan 228	3.25	3.25	3.25	3.25
Discount window primary credit 2 2	0.75	0.75	0.75	0.75
U.S. government securities				
Treasury bills (secondary market) <sup>3 4</sup>				
4-waek	0.02	0.03	0.03	0.04

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3-month	0.04	0.03	0.03	0,04
6-month	0,11	0,11	0.11	0.12
1-year	0.21	0.20	0.22	0.24
Treasury constant maturities				_
Nominal 19				
1-month	0.02	0.03	0.03	0.54
3-month	0.04	0.03	0.03	0.04
6-month	0,11	0,11	0.11	0.12
1-year	0.22	0.21	0.23	0.25
2-year	0.60	0.58	0.62	0.67
3-year	1.03	0.99	1.06	1.10
5-year	1.58	1.53	1.61	1.68
7-year	1.90	1,85	1.93	2.01
10-year	2.12	2.07	2.14	2.22
20-year	2,45	2.40	2,45	2.54
30-year	2.74	2.69	2.74	2.82
Inflation indexed <sup>11</sup>				
5-year	0.41	0.32	0.39	0,48
7-year	0.47	0.38	0.44	0.56
10-year	0.50	0.42	0.49	0.57
20-year	0.69	0.62	0.67	0.77
30-year	0.84	0.77	0.81	0.91
Inflation-indexed long-term average 12	0.70	0.62	0,67	0.77
Interest rate swaps <sup>13</sup>				
1-year	0.40	0,39	0.40	0.42
2-year	0.82	0.79	0.80	0.86
3-year	1.21	1,18	1.19	1.27
4-year	1.51	1,47	1.49	1,58
5-year	1.71	1,68	1.69	1,80
7-year	1.99	1,95	1.96	2.0
10-year	2,25	2.21	2.21	2,3
30-year	2.73	2.68	2.67	2.7
Corporate bonds				
Moody's seasoned				
Аза <sup>14</sup>	3.70	3,70	3.75	3.8

12/22/2014

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Ваа	4.68	4,67	4.74	4.78
State & local bonds 15				3.65
Conventional mortgages 16				3.80

n.a. Not available.

### Footnotes

1. The daily effective federal funds rate is a weighted average of rates on brokered trades.

2. Weekly figures are averages of 7 calendar days ending on Wednesday of the current week; monthly figures include each calendar day in the month.

3. Annualized using a 360-day year or bank interest.

4. On a discount basis.

5. Interest rates interpolated from data on certain commercial paper trades settled by The Depository Trust Company. The trades represent sales of commercial paper by dealers or direct issuers to investors (that is, the offer side). The 1-, 2-, and 3-month rates are equivalent to the 30-, 60-, and 90-day dates reported on the Board's Commercial Paper Web page (www.federalreservo.gov/releases/cp/).

6. Financial paper that is insured by the FDIC's Temporary Liquidity Guarantee Program is not excluded from relevant indexes, nor is any financial or nonfinancial commercial paper that may be directly or indirectly affected by one or more of the Federal Reserve's liquidity facilities. Thus the rates published after September 19, 2008, likely reflect the direct or indirect effects of the new temporary programs and, accordingly, likely are not comparable for some purposes to rates published prior to that period.

7. Source: Bloomberg and CTRB ICAP Fixed Income & Money Market Products.

8. Rate posted by a majority of top 25 (by assets in domestic offices) insured U.S.-chartered commercial banks. Prime is one of several base rates used by banks to price short-term business loans.

9. The rate charged for discounts made and advances extended under the Federal Reserve's primary credit discount window program, which became effective January 9, 2003. This rate replaces that for adjustment credit, which was discontinued after January 8, 2003. For further information, see <u>www.federalreserve.gov/boarddocs/press/bcreg/2002/200210312/default.htm</u>. The rate reported is that for the Federal Reserve Bank of New York. Historical series for the rate on adjustment credit as well as the rate on primary credit are available at <u>www.federalreserve.gov/releases/h15/data.htm</u>.

10. Yields on actively traded non-inflation-indexed issues adjusted to constant maturities. The 30-year Treasury constant maturity series was discontinued on February 18, 2002, and reintroduced on February 9, 2006. From February 18, 2002, to February 9, 2006, the U.S. Treasury published a factor for adjusting the daily nominal 20-year constant maturity in order to estimate a 30-year nominal rate. The historical adjustment factor can be found at <u>www.treasury.goy/resource-center/data-chart-center/interest-rates/</u>. Source: U.S. Treasury.

11. Yields on Treasury inflation protected securities (TIPS) adjusted to constant maturities. Source: U.S. Treasury. Additional information on both nominal and inflation-indexed yields may be found at <u>www.treasury.gov/resource-center/data-chart-</u>

http://www.federalreserve.gov/releases/H15/update/default.htm

#### center/interest-rates/.

12. Based on the unweighted average bid yields for all TIPS with remaining terms to maturity of more than 10 years.

13. International Swaps and Derivatives Association (ISDA®) mid-market par swap rates. Rates are for a Fixed Rate Payer in return for receiving three month LIBOR, and are based on rates collected at 11:00 a.m. Eastern time by Thomson Reuters and published on Thomson Reuters Page ISDAFIX®1. ISDAFIX is a registered service mark of ISDA®. Source: Thomson Reuters.

14. Moody's Ana rates through December 6, 2001, are averages of Ana utility and Ana industrial bond rates. As of December 7, 2001, these rates are averages of Ana industrial bonds only. Data obtained from Bloomberg Finance L.P.

15. Bond Buyer Index, general obligation, 20 years to maturity, mixed quality; Thursday quotations. Data obtained from Bloomberg Finance L.P.

16. Contract interest rates on commitments for 30-year fixed-rate first mortgages. Source: Primary Mortgage Market Survey® data provided by Freddie Mac.

Note: Weekly and monthly figures on this release, as well as annual figures available on the Board's historical H.15 web site (see below), are averages of business days unless otherwise noted.

Current and historical H.15 data are available on the Federal Reserve Board's web site (<u>www.federalreserve.gov</u>). For information about individual copies or subscriptions, contact Publications Services at the Federal Reserve Board (phone 202-452-3244, fax 202-728-5886).

Description of the Treasury Nominal and Inflation-Indexed Constant Maturity Series Yields on Treasury nominal securities at "constant maturity" are interpolated by the U.S. Treasury from the daily yield curve for non-inflation-indexed Treasury securities. This curve, which relates the yield on a security to its time to maturity, is based on the closing market bid yields on actively traded Treasury securities in the over-the-counter market. These market yields are calculated from composites of quotations obtained by the Federal Reserve Bank of New York. The constant maturity yield values are read from the yield curve at fixed maturities, currently 1, 3, and 6 months and 1, 2, 3, 5, 7, 10, 20, and 30 years. This method provides a yield for a 10-year maturity, for example, even if no outstanding security has exactly 10 years remaining to maturity. Similarly, yields on inflation-indexed securities at "constant maturity" are interpolated from the daily yield curve for Treasury inflation protected securities, currently 5, 7, 10, 20, and 30 years.

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#### **REUTERS CORPORATE BOND SPREAD TABLES**

From the Desk of Vincent Rea Monday, December 22 2014 08:32 AM

Bond\$\$ Available Balance \$95.00

2/18/2014							
	1	2	3	5	7	10	30
Rating	yr						
Aaa/AAA	10	14	19	26	37	51	70
Aa1/AA+	17	23	29	36	46	58	78
Aa2/AA	24	31	38	46	55	66	86
Aa3/AA-	31	40	47	56	64	74	95
A1/A+	38	49	57	66	74	81	103
A2/A	45	58	66	76	83	89	111
A3/A-	45	61	70	81	88	96	120
Baa1/8BB+	65	83	94	107	115	125	153
Baa2/BBB	71	90	100	114	123	132	161
Baa3/BBB-	93	125	144	167	183	199	250
Ba1/8B+	203	217	231	247	259	272	287
Ba2/BB	233	248	264	281	294	308	324
Ba3/BB-	263	279	296	314	328	344	361
B1/B+	298	315	333	352	358	385	403
B2/B	328	346	365	386	403	421	440
B3/8-	357	377	397	419	437	456	477
Caa/CCC+	392	413	434	457	476	497	519
US Treasury Yield	0,25	0.67	1,10	1.68	2.01	2,22	2.82

# Reuters Corporate Spreads for Utilities 12/18/2014

Spread values represent basis points (bps) over a US Treasury security of the same maturity, or the dosest matching maturity.

#### Methodology:

Reuters Pricing Service (RPS) has eight experienced evaluators responsible for pricing approximately 20,000 Investment grade corporate bonds. Corporate bonds are segregated into four industry sectors; Industrial, financial, transports and utilities. RPS prices corporate bonds at a spread above an underlying treasury issue, The evaluators obtain the spreads from brokers and traders at various firms. A generic spread for each sector is created using input from street contacts and the evaluator's expertise. A matrix is then developed based on sector, rating, and maturity.

US Treasury Yields for this date are available in the BondsOnline Chart Center

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