#### BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Pennsylvania Public Utility Commission	)		
	)		D
VS.	)	Docket No.	R-2015-2468056
Columbia Gas of Pennsylvania, Inc.	) )		

#### DIRECT TESTIMONY OF MICHAEL J. DAVIDSON ON BEHALF OF COLUMBIA GAS OF PENNSYLVANIA, INC.

March 19, 2015

Columbia Gas Stmt. No. 15 HR 4 **b** R-2015-2468056 8/10/15

# **Table of Contents**

I.	Introduction	1
II.	Overview of Columbia's Pipeline Distribution System	3
III.	Columbia's Pipeline Replacement Efforts	. 11
IV.	Federal Pipeline Safety Rules and Advisories	. 26
V.	Strategic O&M Initiatives	. 32
VI.	Columbia's Operating Performance	. 40

.

Michael J. Davidson Statement No. 15 Page 1 of 44

1		I. Introduction
2	Q.	Please state your name and business address.
3	A.	Michael J. Davidson, 121 Champion Way, Suite 100, Canonsburg, Pennsylvania.
4	Q.	By whom are you employed and in what capacity?
5	A.	I am employed by Columbia Gas of Pennsylvania, Inc., ("Columbia" or "the
6		Company") as General Manager and Vice President.
7	Q.	What are your responsibilities as General Manager and Vice President?
8	A.	My responsibilities include overseeing:
9	•	Delivery of safe and reliable gas distribution service to our customers;
10	•	Leak detection, leak investigation, leak response and leak repair activities;
11	•	Customer metering activities;
12	•	Plant operations and system regulation;
13	•	All required leakage surveys and system inspections, testing and inspection of
14		cathodic protection systems for steel facilities, and performing underground
15		facilities locating for third-party excavators;
16	•	The day-to-day operations of Columbia's physical gas piping system; and
17	•	Field customer service to Columbia customers including: odor complaints, pilot
18		light-ups, meter turn-ons and turn offs, and all other customer interfacing field
19		interactions.
20	Q.	What is your educational background and professional experience?

Michael J. Davidson Statement No. 15 Page 2 of 44



A. I graduated from Pennsylvania State University, earning an Associate Degree in 1 Electrical Engineering Technology. Following nearly five years of service in the 2 United States Air Force, I attended Point Park College, earning a Bachelor's Degree 3 in Electrical Engineering Technology and then earned a Master's Degree in Public 4 Management from Carnegie Mellon University. I have also earned a Six Sigma 5 Black Belt certification from the University of Michigan College Of Engineering. 6 Following my military service, I joined Equitable Gas as a Communications 7 Specialist. My primary job duties were the installation and maintenance of pipeline 8 SCADA systems, electronic measurement equipment and microwave 9 communication systems (1991-1996). I then joined Columbia Gas in 1996 and have 10 held a number of management roles of increasing responsibility. Functional areas 11 that I have had the opportunity to lead include: operations planning, business 12

improvement, applications support, integration center (operations workforce
 management), meter to cash, and customer contact centers.

15 Q. Have you testified before this or any other Commission?

16 A. No.

17 Q. Please describe your membership in, or affiliation with, any industry organizations.

- A. My industry affiliations include: Membership in the American Gas Association,
  Southern Gas Association and the Energy Association of Pennsylvania.
- 20 Q. What is the purpose of your testimony?

A. I will provide an overview of Columbia's distribution system, and discuss
Columbia's ongoing replacement activities and provide testimony in support of
Columbia's plant additions through the Fully Forecasted Future Rate Year (twelvemonths ending December 31, 2016). I will also discuss Columbia's historic
operating performance, the initiatives taken to improve its overall safety and
compliance efforts and the metrics that are used to track performance and progress,
and the planned system enhancements to Columbia's operations.

8 Finally I will testify regarding Columbia's Distribution Integrity Management 9 Program Plan ("DIMP Plan"), the strategic O&M activities that it has undertaken to 10 improve its system, and the additional O&M activities that it is planning to 11 undertake beginning in 2015.

12

## II. Overview of Columbia's Pipeline Distribution System

13 Q. Please describe Columbia's distribution system.

A. Currently, Columbia serves more than 419,000 residential, industrial and
 government customers. The Company owns and operates a natural gas distribution
 system in 26 counties serving 450 communities in Pennsylvania. Columbia provides
 that service through approximately 7,443 miles of mains and approximately
 420,733 services that it owns, operates, and maintains.<sup>1</sup> These facilities (as of

<sup>&</sup>lt;sup>1</sup> I note that in compliance with Section 1510 of the Pennsylvania Public Utility Code, in Western Pennsylvania the Company does not own the service lines all the way to the building, but terminates its ownership at the curb valve, typically found at or near the property line. If there is no curb valve on the



Michael J. Davidson Statement No. 15 Page 4 of 44



January 1, 2015) are composed of approximately 1,504 miles of bare steel, 25 miles of cathodically protected bare steel, 34 miles of cast iron, 94 miles of wrought iron mains (in total, 1,657 miles of "first generation" main), and 56,766 bare steel services.<sup>2</sup> The balance of the system is comprised of cathodically protected coated steel, or plastic (polyethylene) mains and services, and 39.6 miles classified as other.<sup>3</sup>

Columbia's distribution infrastructure constitutes the final step in the delivery of 7 8 natural gas to customers from the producing regions of the Southern United States, Western Canada, and in-state Pennsylvania-produced Marcellus supplies. 9 Columbia distributes natural gas by taking it from delivery points (or "city gates") 10 along interstate pipelines, then transporting it through relatively small-diameter 11 distribution mains and services that network underground through cities, towns, 12 and neighborhoods in order to meet the demands of end-use customers. After 13 taking delivery of natural gas at the city gate, Columbia then steps down the 14 transmission pressure to local distribution pressure, further filters the gas to 15 remove moisture and particulates that may damage Columbia's system, and then in 16

service line, Columbia's ownership terminates at the property line itself. The customer then installs and maintains the remainder of the service line to the building.

<sup>&</sup>lt;sup>2</sup> The terms "bare steel," "unprotected coated steel," "unprotected steel," and "wrought iron" as explained further below, are used interchangeably and all refer to steel pipe without cathodic protection that is susceptible to corrosion.

<sup>&</sup>lt;sup>3</sup> It should be noted that in 2011 Columbia deployed a Geographical Information System ("GIS") Mapping System to provide both mapping and data retrieval capabilities on its system and facilities. The 39.6 miles of "other" main appear to be anomalies in the data conversion and through a scrubbing process have been reduced from over 43 miles in 2013.

Michael J. Davidson Statement No. 15 Page 5 of 44

some cases increases the amount of odorant known as mercaptan (the "rotten egg 1 smell") to the natural gas before it is put into the distribution system. The gas then 2 goes into the Columbia distribution system where the pressure is often further 3 reduced to delivery pressure in a series of district regulator stations, before being 4 delivered to each customer. Once the gas is delivered on the customer's side of the 5 meter (or the property line in Western Pennsylvania), it is owned by the customer 6 and becomes the responsibility of the customer. In sum, Columbia's distribution 7 system moves relatively small volumes of natural gas at lower pressures over 8 shorter distances to a far greater number of individual users than its interstate 9 pipeline counterparts. 10

Q. Please describe the years, types, and operating characteristics of the various pipe
 materials that have historically been installed in Columbia's system.

The system is comprised of many different types of pipe. From the 1850s to the Α. 13 early 1900s, Columbia's predecessor companies installed cast iron pipe throughout 14 the early distribution systems. Cast iron, wrought iron and wood were among the 15 first materials available, and cast iron had the advantage in that it was relatively 16 strong and was easy to install. However, it was vulnerable to breakage from ground 17 18 movement. When the pipe was buried to typical depths of between two and five feet, if the soil beneath the pipe or to its side was disturbed and pressure exerted on 19 the pipe, it could crack. Further, each pipe section was not easily joined, so joints 20 were prone to leaks. Finally, it was determined that it was unsuitable for long-21

Michael J. Davidson Statement No. 15 Page 6 of 44

In these



1		distance transportation of gas because it was unable to withstand high pressures.
2	Q.	How did the industry react to the problems present with the use of cast iron?
3	A.	By the early 1900s, the industry had adopted steel and wrought iron piping for
4		mains. These were deemed to be stronger than cast iron and able to withstand
5		greater pressure. During this time, bare steel and wrought iron began replacing
6		cast iron pipe as the material of choice when building a natural gas distribution
7		system. During the pre- and post-World War II construction boom, gas utilities like
8		Columbia, along with developers and customers, installed a significant amount of
9		bare steel mains and services. Bare steel is steel pipe that has no exterior coating
10		and has no cathodic protection installed on the pipe. The use of bare steel and
11		wrought iron was common until the 1950s and 1960s when the industry began to
12		realize that, despite its strength, bare steel was subject to corrosion and, in order to
13		increase long-term safety and reliability, coating and cathodic protection should be
14		applied to all new piping systems. Both exterior coatings and cathodic protection
15		were designed to inhibit corrosion. Columbia installed its last bare steel pipe in the
16		1960s. By 1970, the federal government prohibited the installation of bare steel for
17		natural gas distribution system infrastructure.
18	Q.	What did the industry do to combat the problem of corrosion in bare steel?
19	A.	The fact is that all metals corrode as a result of the natural process of chemical

interactions with their physical environment, most commonly caused by moist soil

(which creates an electrolyte) around the pipe, causing corrosion.

20 21

Michael J. Davidson Statement No. 15 Page 7 of 44

circumstances, direct electric current flows from the metal surface into the 1 electrolyte and, as the metal ions leave the surface of the pipe, corrosion takes place. 2 This current flows in the electrolyte to the site where oxygen or water is being 3 reduced. This site is referred to as the cathode or cathodic site. In order to combat 4 corrosion, natural gas distribution companies ("NGDCs") began using coated steel. 5 Unprotected coated steel ("UPCS" or "coated steel") refers to steel pipe with an 6 exterior coating (intended to electrically isolate the steel from the surrounding 7 electrolytes in the soil). 8

9 Q. Did the use of UPCS solve the problem?

A. No, despite the best efforts of industry, and even though it was for a time an accepted industry standard, UPCS corroded as well. But for the period from the 1940s through the 1960s, as the industry assessed its options, it was one of just a few alternative piping materials available to meet the public demand for service. By 1970, Columbia had laid its last non-cathodically protected coated steel segment.
Further, since that time Columbia has retrofitted all of its unprotected coated steel
facilities with cathodic protection systems.

17 Q. What materials replaced bare steel and coated steel?

A. Coated steel pipe continues to be used, but it is cathodically protected with an
 electric current. The pipe breakthrough for the natural gas industry came in the
 mid-1960s with the introduction of plastic (polyethylene) pipe for gas distribution
 applications.

1 Q. What is "cathodic protection?"

2 A. Cathodic protection is a procedure by which underground metal pipe is protected against corrosion and deterioration (i.e., rusting and pitting) by applying an 3 electrical current to the pipe. Cathodic protection reduces corrosion by making that 4 surface the cathode and another metal the anode of an electrochemical cell. A 5 primary function of a coating on a cathodically protected pipe is to reduce the 6 surface area of exposed metal on the pipeline, thereby reducing the current 7 necessary to cathodically protect the metal. At present, the principal methods for 8 mitigating corrosion on underground steel pipelines are external coatings and 9 cathodic protection. 10

11 Q. Has Columbia further improved the functionality of its piping since the12 introduction of cathodically protected steel?

A. Yes, it has. Cathodically protected steel has all the advantages of steel in terms of
 strength and, because of its impressed electrical current, is highly corrosion
 resistant. However, it is more costly to purchase and install, and requires more
 ongoing maintenance than the next generation pipe – plastic.

17 Q. What are the benefits of plastic pipe?

A. Plastic pipe has proven to be very good for distribution-level pressures. It has
 strength and flexibility, and, as a result, is generally immune to the stress of ground
 movement. Plastic is also less costly to purchase and easier to join and install than
 steel pipe. Plastic does not corrode and, therefore, does not require cathodic

Michael J. Davidson Statement No. 15 Page 9 of 44

- 1 protection.
- 2 Q. Does plastic pipe have any drawbacks?

The two significant drawbacks to plastic are:

3

4

5

6

7

8

9

Α.

 Relative vulnerability to excavation damage as compared to cast iron or steel. As a result, excavators who do not dig by hand (despite being required to do so by One-Call laws) in the vicinity of plastic facilities are very likely to damage them. Cast iron and steel piping have greater tensile strength and thus are somewhat more likely to be able to resist external impact.

- "First Generation" plastic pipe, typically installed between 1970 and 1981
  in most distribution systems and softer than today's "418 PE" material
  (due to the different composition of the base plastic material), has
  demonstrated itself to be prone to stress propagation cracking under
  some circumstances. Thus in certain limited cases, Columbia's first
  generation plastic pipe has generated Type-1 leaks due to significant
  longitudinal cracking along the pipe.
- 17 Q. What is Columbia doing to address these concerns?

A. Columbia has made significant progress in reducing facility damage rates. In 2007,
damages per thousand locates were at 5.39. In 2014, damages per thousand were
at 2.65 per thousand. Efforts to improve locator performance and improved
techniques for finding difficult to locate facilities have proven to be effective.

Michael J. Davidson Statement No. 15 Page 10 of 44



However, overall damage prevention rates, while improved from historical levels, 1 have plateaued over the last three years. Contractor negligence remains the highest 2 cause of damages to our system and has increased from 47% of total damages in 3 2010, to nearly 61% of total damages in 2014. In an effort to further reduce damages 4 in this area, Columbia has added four damage prevention coordinators to expand 5 6 contractor outreach efforts. Columbia is continuing the practice of using "marker balls" when installing its new plastic facilities. These marker balls are placed in the 7 ground above the pipe after it has been installed and enable Columbia to locate it 8 later using electronic technology. Columbia is also deploying GPS mapping and 9 locating technology that provides sub-decimeter accuracy in identifying the location 10 of new or replacement facilities. This breakthrough technology will enable the 11 Company to accurately locate its new facilities in the field. This will provide facility 12 locators with a highly accurate, state-of-the-art ability to find facilities anywhere in 13 the system that have been captured using this new technology. Thus, it has the clear 14 potential to revolutionize our One-Call response procedures and the overall quality 15 of facility locating. Columbia's plan is to capture all new and replacement 16 installations using this new methodology, and simultaneously and systematically 17 18 begin to capture existing system main and service information across the existing Columbia system, until we have captured detailed and accurate data on the entire 19 system. 20

21

In order to address the issue that the industry has identified as "First Generation"

Michael J. Davidson Statement No. 15 Page 11 of 44

plastic pipe, Columbia is replacing those sections of first generation pipe that are uncovered in the course of executing the bare steel and cast iron program. Further, depending on future failure rates of this first generation plastic pipe, and the relationship between those failure rates and other risks in the Columbia system at the time, Columbia's annual DIMP Plan risk evaluation may determine at some point in the future that a systematic program will be needed to replace the remainder of this softer, more vulnerable, first generation plastic material.

8 9

10

11

12

## III. Columbia's Pipeline Replacement Efforts

Q. How many feet of bare steel and cast iron main has been eliminated from the Columbia system during its accelerated program, and how does that trend compare with the previous years?

A. Columbia began an accelerated replacement of bare steel and cast iron pipe in
 2007. Between 2007 and 2015 Columbia has retired, or projects to retire, the
 following footages of bare steel, wrought iron, and cast iron by year:

16	2007	355,764 feet
17	2008	528,567 feet
18	2009	344,488 feet
19	2010	322,583 feet
20	2011	533,765 feet
21	2012	467,808 feet

Michael J. Davidson Statement No. 15 Page 12 of 44



1		2013 449,856 feet
2		2014 413,667 feet
3		<u>2015</u> <u>402,109 feet (projected)</u>
4		Total Actual (Through YE 2014) 3,416,498 feet
5		From 2007 through 2014, the program has eliminated an average of 427,062 feet
6		per year. During the 4 years from 2002 to 2005 the average annual rate of
7		retirement was 196,948 feet, less than half the rate of retired footages of bare steel,
8		wrought iron, and cast iron under the current program.
9	Q.	How have replacement costs trended and what are the primary cost drivers?
10	Α.	Columbia has experienced upward cost pressure for replacement projects over the
11		past six years. The average cost of main replacement in 2008 was \$81.25 per foot,
12		while the average cost of main replacement in 2013 (the last full year that data is
13		available) was \$151.62, an increase of nearly 87%. There are several factors creating
14		the upward cost pressure:
15		• The location of projects has a significant impact on cost. Hard surface
16		projects in urban areas normally have a higher replacement cost per foot
17		than soft surface replacement in rural areas, given similar size and material
18		of pipe are being installed. The increased cost of urban areas can be due in
19		part to the need to coordinate replacement of Columbia's facilities with
20		facilities of other utilities or municipalities. These higher cost urban areas

often have higher risk and are increasingly being prioritized for replacement,
 contributing to the increasing average cost per foot.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

 Changes in hard surface restoration requirements are a key component of the upward cost pressures being experienced. Municipalities are expanding restoration requirements on utilities. For example, six years ago it was typical that trench restoration would consist of simply paving the trench that was excavated for the main installation. Today that same project frequently requires curb to curb milling and overlay. On other projects, Columbia is required to locate its facilities under sidewalks rather than in the street where mains were historically located. On these projects, Columbia is required to replace the entire sidewalk, and to the extent that the sidewalk does not meet ADA (Americans with Disabilities Act) standards, Columbia is required to make them compliant with current standards. This can include wheelchair ramps and curb realignment or replacement work.

 Contractor cost is another key component of increased cost. Contractor cost increases have been driven by competition for resources as more natural gas local distribution companies in Pennsylvania and across the country undertake main replacement programs.

The mix of plastic and steel mains and the diameter of the mains needed in
 the Company's system also can affect the average main replacement cost.
 The large, geographically dispersed nature of Columbia's system requires it

Michael J. Davidson Statement No. 15 Page 14 of 44



to have a relatively high number of higher pressure steel, larger diameter 1 mains to carry gas across the very broad western and eastern Pennsylvania 2 service territories that Columbia serves. As a result, far more of the facilities 3 being replaced have to be designed and constructed of larger diameter pipe, 4 with a larger percentage of steel (vs. lower cost plastic mains), compared to 5 utilities that have smaller, more geographically compact service footprints. 6 In fact, and by way of comparison, in 2012 Columbia had the largest average 7 main diameter among all of the NiSource Gas Distribution Segment LDCs, 8 and its installation of steel replacement mains (vs. Plastic mains) is also well 9 above the NiSource Gas Distribution Segment average. 10

These combined factors have driven the unit cost for the Company's main replacements to increase materially over the last six years. This has necessitated greater capital spending by Columbia to keep pace with the program's retirement footage objectives.

15 Q. What is Columbia doing to manage cost increases?

A. Columbia is focused on managing costs and making prudent capital investments
 that benefit our customers. Columbia Gas of Pennsylvania is one of seven
 distribution companies in the NiSource family making infrastructure capital
 investments. This enables NiSource to negotiate at scale with contractors and
 suppliers, delivering competitive pricing for materials and services provided to
 Columbia Gas of Pennsylvania.

1 Columbia Gas of Pennsylvania continues to work with local governments in an 2 effort to maintain reasonable permitting and restoration requirements for pipeline 3 replacement projects. Our goal is to balance the requirements of local governments 4 while delivering the best value for our customers.

Columbia Gas continues to engage local governments in an effort to maintain that
balance. The following are some recent examples:

- Negotiated with the Redevelopment Authority of Washington County to obtain an easement on property they own for a needed pipeline replacement project. Cost was reduced from \$50,000 to a fair market value of \$20,000.
- The City of Pittsburgh's proposed a "Major Street Opening Permit" revision that would have increased costs and possibly delayed pipeline replacement projects in the City. Columbia Gas, working with the other utilities, was able to amend the bill so that it does not apply to utility infrastructure work.
- Working with the City of Washington, restoration costs were reduced by
   \$70,000 in a one year period. The City has agreed that an ordinance
   requiring two police offers to provide pedestrian and vehicle safety on all
   pipeline replacement projects should only be enforced on major roads, not
   side streets with sparse vehicle and pedestrian traffic.



7

8

9

10

11

12

13

14

15

Michael J. Davidson Statement No. 15 Page 16 of 44



Columbia continues to negotiate with the City of Pittsburgh on a final 1 restoration plan for Dellrose Street. The City is asking Columbia to install 2 water catch basins on the brick street at an estimated cost of \$750,000. 3 How does Columbia install pipe in its underground distribution system? Q. 4 The initial installation of natural gas distribution pipe requires the excavation of a 5 A. trench usually under or adjacent to a public street into which the pipe is laid. Then 6 new or existing customer services are connected to the new main. 7 Installation of natural gas distribution pipe can be a major inconvenience for 8 residents, business owners and municipalities. In some circumstances, where 9 smaller diameter plastic facilities are installed to replace larger diameter steel 10 piping, the cost and inconvenience associated with excavating a trench can be 11 reduced by inserting the new pipe through the old piping. This involves smaller 12 street cuts for the insertion plus smaller cuts associated with service line and 13 intersecting main tie-ins. Further, even if a replacement main must be laid rather 14 than inserted, the use of smaller plastic pipe, where viable, rather than larger steel 15 or cast iron pipe will produce a savings in material costs. 16 Why does Columbia need to continue to replace its bare steel and cast iron systems? Q. 17 Columbia's Distribution Integrity Management Plan (DIMP) risk scoring continues A. 18 to rank external corrosion on bare steel and bell joint failure on cast iron pipelines 19 among our top system risks. Corrosion on first generation mains represents nearly 20

75% of all hazardous or potentially hazardous leakage cleared on mains in the

21

1 Columbia distribution system in 2014. Columbia has determined that there are an 2 increasing number of leaks in areas where unprotected steel is concentrated. We 3 believe that the accelerated replacement of the first generation system is not only 4 prudent, but is a requirement under the federal DIMP rule that Columbia continues 5 to address very aggressively in a consistent and programmatic way.

As a result, Columbia plans to maintain or increase its capital expenditures in the
2014 to 2018 timeframe, with a planned spending program ranging between \$145
and \$170 million budgeted annually for line replacement over the 5-year period.
This budget includes the replacement of bare steel, cast iron, and wrought iron
pipelines. (Please see the Company's response to Standard Data Request GAS-ROR014.)

Q. Please explain Columbia's capital additions claimed for the Future Test Year and
Fully Forecasted Rate Year.

A. The capital expenditures for the Future Test Year ending November 30, 2015 and
the Fully Forecasted Rate Year ending December 31, 2016 are shown in Exhibit 108,
Schedule 1. The amounts shown are taken from Columbia's capital budget, as
developed by our operations group and engineering department. For a listing of
replacement projects being constructed in 2015, please see Exhibit MJD – 1, which
is attached to this testimony.

Further, for a detailed description of Columbia's age and condition actuals for 2014,
and budgeted amounts for 2015, and 2016, please see the chart below.

Michael J. Davidson Statement No. 15 Page 18 of 44



		Total 2014	Total 2015	Total 2016
GPA	Description	Actual	Projected	Projected
354	Compressor Stations	415	250	250
376	Mains - Leakage Elimination	50,597	54051	53,750
380	Service Lines - Replaced	29,543	30500	30,500
376	Customer Servic e Lines Replaced	13,983	12500	12,500
381	Meters / 998 Int. Co. Meters	707	700	700
382	Meter Install - Replace	567	550	550
383	House Regulators - Replace	96	150	150
378	Plant Regulators - Replace	450	750	750
375	Reg Structures Replace	155	150	150
385	LV Excess Press Meas Sta	123	100	100
376	Corrosion Mitigation Ins	147	100	100
376	Large Projects / Specifics/Misc	51,514	44,799	47,500
		148,297	144,600	147,000

#### Columbia Age & Condition Replacement Budgets (\$000)

(\*For greater detail on the total capital spend and the specific allocation
 breakdowns please see GAS-ROR-014.)

Taken in total, Columbia has made enormous progress since 2006 in delivering and 3 maintaining a safe and reliable distribution system for its customers. The progress 4 that I refer to is defined in more detail throughout this testimony, but includes 5 6 initiating an annual leakage survey on all of its bare steel mains, identification and mitigation of system cross bores, reducing the number of inactive services in the 7 8 system, reducing its Type-2 leak repair backlog, improving the locating process to reduce third-party damage, improving emergency response rates and on-time 9 10 appointments for customers, and dramatically increasing the amount of bare steel

Michael J. Davidson Statement No. 15 Page 19 of 44

and cast iron pipe that it removes from the system annually. Having said all of that, 1 however, the system data is clear that as first generation bare steel and cast iron 2 pipe continues to age, Columbia will have to continue to focus on the accelerated 3 replacement of bare steel and cast iron to address the problems associated with 4 aging infrastructure. Therefore, it is essential that Columbia continue to direct 5 6 management effort and incremental capital resources toward this ongoing need. The synchronization of these replacement efforts with the enhanced focus on 7 8 pipeline safety that Columbia has demonstrated over the last 8 years are integral parts of Columbia's DIMP Plan, and are essential planks of Columbia's ongoing 9 efforts to enhance natural gas pipeline integrity management, and thus provide a 10 safe, reliable distribution system for our customers, and the general public. 11

12 Q. How do Columbia's bare steel replacement rates compare with other Pennsylvania13 NGDCs?

A. Pennsylvania NGDCs' 7100 DOT reports provide data for an analytical comparison
of changes in the amount of bare steel pipe in the systems during the years of 2009,

2010, 2011, 2112 and 2013 show the following (in miles):

16

Bare Steel miles of main from 7100 DOT reports (Note, 2014 data is not yet available for the other Pennsylvania NGDCs)

	Peoples	Equitable	UGI	PECO	Columbia	Nat'l Fuel
2009	1917	781	391	367	1958	1035
2010	1906	762	379	361	1902	999
2011	1884	737	368	355	1751	966
2012	1865	713	392	351	1674	1093

Michael J. Davidson Statement No. 15 Page 20 of 44

2013	1853	709	376	329	1597	1063
Total Change	64	72	15	38	361	69*
Aver. Per Year	16	18	4	9	90	34*

1

(\*Note: Due to National Fuel's 2012 data, which showed an increase in bare steel 2 inventory, which may be due to a reclassification of assets rather that an addition of 3 bare steel facilities, this assessment uses the 2009 to 2011 period for comparison.) 4 As this chart demonstrates, in the five year period 2009 through 2013, Columbia 5 6 has replaced nearly five times more bare steel main as the next highest NGDC among its peers in Pennsylvania. To further underscore this, as demonstrated in the 7 8 chart above, between 2009 and 2013 Columbia has averaged approximately 90 miles of bare steel eliminated per year compared to approximately 34 miles for its 9 next closest peer. 10

# 11 Q. Is there another solution for addressing the issues with bare steel and cast iron12 short of replacement?

A. No. Corrosion leakage on unprotected steel does not slow down and the rate of
leakage will only accelerate as the unprotected steel facilities continue to
deteriorate. First generation unprotected steel pipe, much of it dating to the turn of
the last century, has reached or soon will reach the end of its useful life and must be
replaced in a timely, cost-effective manner.

18 Q. Do safe and reliable system operations requirements demand replacement of

1 Columbia's unprotected steel facilities?

A. Yes. Continual system degradation due to unrelenting corrosion will challenge
Columbia's ability to meet peak day needs and operate the system safely. Therefore,
continuation of Columbia's main replacement program is an essential alternative to
a high leakage rate and the associated public risks and additional strain on the
system when required to meet peak day demands on the system.

7 Q. Are you saying Columbia's system is unsafe?

No, I am saying the system is safe right now, as evidenced by our ability to address 8 A, Type-1 and Type-2 leaks appropriately, as well as all of the other operational 9 improvements including more frequent leakage surveys, better emergency leak 10 response, and a continued focus to reduce the backlog of open Type-2 leaks that are 11 described in this testimony. The "system" is comprised of thousands of miles of 12 wrought iron, cast iron, bare steel, cathodically-protected steel, and plastic pipe. 13 The material initially at risk is first generation bare steel, cast iron, and wrought 14 iron. Evidence further indicates that the corrosion with respect to unprotected 15 coated steel is accelerating, gradually causing more leaks. Cast iron pipe also is 16 quite old and is in need of replacement due to its age and vulnerability to fractures 17 caused by ground movement. Wrought iron is a hybrid of cast iron and bare steel 18 that demonstrates very similar corrosion characteristics to that of bare steel. 19

All of that said, while the system is currently safe, Columbia must, as a prudent operator, address the systemic problem of replacing its unprotected steel, cast iron,

Michael J. Davidson Statement No. 15 Page 22 of 44



and wrought iron facilities. And finally, the issues that are manifesting themselves 1 on first generation plastic (though the risks have not yet risen to the level of risk 2 associated with bare steel, cast iron, or wrought iron), as discussed elsewhere in this 3 testimony, also necessitate a measured replacement strategy geared to those 4 locations where Columbia is uncovering this pipe in the course of replacing other 5 facilities. 6 Q. How does Columbia classify leaks it detects on its system? 7 8 Α. Columbia classifies each gas leak according to its severity: Type-1, Type-2, or Type-3. A Type-1 leak is hazardous and requires immediate remediation and repair. A 9 Type-2 gas leak is non-hazardous at the time of detection, but requires a scheduled 10 repair based on the potential for becoming a hazard. A Type-3 gas leak is defined as 11 "non-hazardous at the time of detection and can be reasonably expected to remain 12 non-hazardous." 13 These gas leak classifications are defined in the Gas Piping Technology Committee 14 ("GPTC") ANSI Z380.1 "Guide for Gas Transmission and Distribution Piping 15 Systems." The Guide is commonly utilized by gas operators and State pipeline 16 regulators, including the Commonwealth of Pennsylvania, as an interpretation of 17 18 "DOT 192 2003 CFR Title 49, Part 192 Transportation Of Natural And Other Gas By Pipeline: Minimum Federal Safety Standards." 19 Q. Will Columbia's accelerated replacement program provide customers with any 20 other benefits besides the replacement of bare steel and cast iron pipe with plastic 21

Michael J. Davidson Statement No. 15 Page 23 of 44

### 1 and cathodically protected steel?

Columbia is replacing the segmented, 19th and early 20th century low-A. Yes. 2 pressure designs of its first generation system with a more integrated, 21st century 3 system design. This integrated, higher pressure system (up to a maximum of 99 4 pounds operating pressure, though will typically operate at 60 PSIG) will enable 5 6 Columbia to substantially reduce the current need for district pressure regulator stations throughout its system, resulting in a safer, easier, and more reliable system 7 to operate. Instead, each residence will have a small domestic sized regulator 8 installed just up-stream of the meter to reduce the pressure before it enters the 9 house. A distribution system operating at these higher pressures also will enable 10 Columbia to install new safety devices in areas to be upgraded. As part of the 11 upgrade, Columbia is installing excess flow values on nearly all services connected 12 to the replacement mains.<sup>4</sup> For approximately \$25 per replaced residential service, 13 or less than \$150 for the average commercial service, these excess flow valves will 14 shut off gas to a residence or business in the event of a large pressure differential, 15 which is indicative of a major gas leak or a service damaged by excavation. Over 16 time, this results in a system where services are much less vulnerable to safety risks 17 from third-party damage. 18

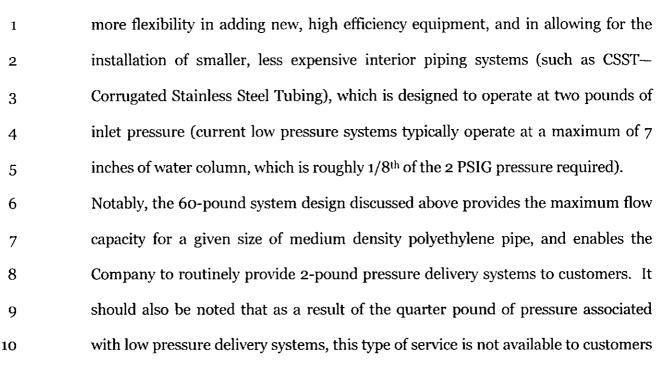
19

Finally, this migration to higher pressure systems will provide customers with much

<sup>&</sup>lt;sup>4</sup> The exception would be for those commercial and industrial customers whose consumption is over 5,000 cubic feet per hour.



Michael J. Davidson Statement No. 15 Page 24 of 44



- 11 currently served from low pressure systems.
- 12 Q. How will main replacements affect the Company's leak repair experience?

The long term view is that as the percentage of bare steel and cast iron pipe is Α. 13 materially diminished, we expect to see a reduction in grade 1 and grade 2 leakage 14 repair caused by corrosion. However, this impact is not anticipated in the near 15 16 term. Cast iron and bare steel remaining to be replaced continues to drive grade 1 and grade 2 leakage repair activities. Currently, nearly 71% of the Company's 17 18 current main Type-1 and Type-2 leakage is corrosion related (exclusive of excavator damage) and 75% of the leaks on service lines are also caused by corrosion. 19 Additionally, Columbia is working to reduce the time that grade-2 leaks remain 20 open, adding additional O&M expense. 21

Q. What benefits inure to the public from Columbia's ongoing replacement of its aging
 facilities?

A. Columbia is removing deteriorating portions of its system and enhancing the safety 3 of its system by ensuring replacement of facilities with new, longer lasting and safer 4 Its system will continue to be able to provide deliverability at its materials. 5 maximum allowable operating pressure ("MAOP"), thus the public will receive 6 better service, with fewer interruptions. Customers are currently experiencing the 7 8 benefits of the investments being made to enhance the safe and reliable delivery of their natural gas service. During the "Polar Vortex" of 2014, Columbia's distribution 9 system performed well and experienced no significant issues with service 10 interruptions or curtailments of firm customers. The same has held true through 11 the cold weather events of the 2014-2015 winter heating season. Further, this 12 massive and structural system replacement program is adding jobs throughout 13 Columbia's service territory, both in the ranks of full-time Columbia employees 14 (these include engineers and engineering technicians, land agents, and construction 15 inspectors), as well as the contractors who perform the actual pipe replacement 16 (which includes laborers, equipment operators, crew leaders, and support staff) and 17 associated support services such as: paving, traffic control, trucking, sand and 18 gravel, and a myriad of other material purchases and support activities that are 19 needed to execute this type of strategic replacement program. Finally, to underscore 20 the magnitude of this program, at the peak of 2014 Columbia had 90 construction 21

Michael J. Davidson Statement No. 15 Page 26 of 44



crews employing approximately 500 to 600 contractors and 20 to 25 restoration 1 contractors employing approximately 200 employees. 2 **IV.** Federal Pipeline Safety Rules and Advisories 3 4 5 6 Please describe the Federal Pipeline Safety Rules and Advisories that are affecting Q. and will continue to affect Columbia's Pipeline Safety Strategy and Operational 7 8 Execution. Some of the more significant and impactful Final Rules or Advisories that have been Α. 9 issued in the last several years or are being considered for the future are as follows: 10 Control Room Management (76 FR 35130) - This rule expedites the program 11 implementation deadlines in the Control Room Management/Human 12 Factors regulations in order to realize the safety benefits sooner than 13 established in the original rule. This rule requires that Operators define the 14 experience requirements, create training programs, and establish clear roles 15 and responsibilities for Control Room Operators. Further, the rule mandates 16 that appropriate shifts, and maximum hours of work be established for 17 18 control room operations. The deadline for pipeline operators to implement the procedures for roles and responsibilities, shift change, change 19 management, and operating experience, fatigue mitigation education and 20 training was October 1, 2011, 16 months sooner than the original regulation. 21

Michael J. Davidson Statement No. 15 Page 27 of 44

- Mechanical Fitting Failure Reporting Requirements (76 FR 5494) This 1 final rule is an amendment to PHMSA's regulations involving DIMP. This 2 final rule revises the pipeline safety regulations to clarify the types of pipeline 3 fittings involved in the compression coupling failure information collection, 4 and changes the term "compression coupling" to "mechanical fitting," which 5 aligns a threat category with the annual reporting requirements and clarifies 6 the Excess Flow Valve ("EFV") metric to be reported by operators of gas 7 systems. (As a result of this change from "compression fitting" to 8 "mechanical fitting" Columbia is likely to report more "mechanical fitting" 9 failures in its system than it has historically reported.) 10
- Integrity Management Program for Gas Distribution Pipelines (74 FR
   63906) This final rule amends the Federal Pipeline Safety Regulations to
   require operators of gas distribution pipelines to develop and implement
   integrity management ("IM") programs. The IM programs required by this
   rule are similar to those required for gas transmission pipelines, but tailored
   to reflect the differences in and among distribution pipelines.
- In addition to the final rules above, the following are proposed rules or
  recommendations that are currently being made by, or are under consideration by
  PHMSA:
- 21

20

 Pipeline Safety: Pipeline Damage Prevention Programs (PHMSA 2009-0192 RIN 2137-AE43) - This Advance Notice of Proposed Rulemaking seeks to

Michael J. Davidson Statement No. 15 Page 28 of 44



revise the Pipeline Safety Regulations to: establish criteria and procedures 1 for determining the adequacy of state pipeline excavation damage 2 prevention law enforcement programs; establish an administrative process 3 for making adequacy determinations; establish the Federal requirements 4 PHMSA will enforce in states with inadequate excavation damage 5 6 prevention law enforcement programs; and establish the adjudication process for administrative enforcement proceedings against excavators 7 where Federal authority is exercised. This requirement continues to work its 8 way through the PHMSA regulatory approval process, and is expected to be 9 approved. Further, unless the Pennsylvania Legislature passes the One Call 10 Enforcement Bill that has been introduced, we are likely to see this federal 11 enforcement in Pennsylvania which would have material impact on all 12 Pennsylvania gas utilities. 13

Pipeline Safety: Expanding the Use of Excess Flow Valves in Gas 14 Distribution Systems to Applications Other Than Single-Family Residences 15 (PHMSA 2011-0009 RIN 2137-AE71) - The National Transportation Safety 16 Board has made a safety recommendation to PHMSA that excess flow valves 17 be installed in all new and renewed gas service lines, regardless of a 18 customer's classification, when the operating conditions are compatible with 19 readily available valves. This requirement continues to work its way through 20 the PHMSA regulatory approval process, and is expected to be approved. 21

1That said, Columbia has already modified its procedures to require its2construction crews to install excess flow valves on all new and replacement3commercial installations up to 5,000 Cubic Feet Per Hour.

4

5

6

7

8

9

10

11

12

13

14

- Pipeline Safety: Safety of Gas Transmission Pipelines (PHMSA 2011-0023 RIN 2137-AE72) -- PHMSA is considering in this advance notice of proposed rulemaking whether changes are needed to the regulations governing the safety of gas transmission pipelines. In particular, PHMSA is considering whether IM requirements should be changed, including adding more prescriptive language in some areas, and whether other issues related to system integrity should be addressed by strengthening or expanding non-IM requirements. Among the specific issues PHMSA is considering concerning IM requirements is whether the definition of a high-consequence area should be revised, and whether additional restrictions should be placed on the use of specific pipeline assessment methods.
- NTSB Recommendation P-12-17 Safety management System (API Draft
   Recommended Practice 1173) Conceptually this recommendation is built
   on the premise that managing the safety of a complex industry requires a
   system of efforts to address multiple, dynamic, changing activities, and
   circumstances. It further reflects the PHMSA view that if the industry is to
   achieve the goal of zero incidents, a highly structured and comprehensive
   effort is required. The broad components of these plans would include:

Michael J. Davidson Statement No. 15 Page 30 of 44

1		<ul> <li>Demonstrated management commitment</li> </ul>
2		$\circ$ Structured pipeline safety risk management decisions
3		• Increased confidence in risk prevention and mitigation
4		• Provide a platform for shared knowledge and lessons learned
5		<ul> <li>Promoting a pipeline safety oriented culture</li> </ul>
6		The ultimate purpose of this initiative is intended to produce a continuous
7		pipeline safety improvement cycle among pipeline operators of "Plan-Do-
8		Check-Act."
9	Q.	Will PHMSA's focus on Transmission Lines have any significant impact on
10		Columbia operations?
11	A.	Yes, "Transmission Line" is defined in CFR 49, Part 192 as "a pipeline, other than a
12		gathering line, that: (1) transports gas from a gathering line or storage facility to a
13		gas distribution center, storage facility, or large volume customer that is not down-
14		stream of a distribution center; (2) operates at a hoop stress of 20 percent or more
15		of SMYS [System Minimum Yield Strength]; or (3) transports gas within a storage
16		field." Columbia has approximately 65 miles of transmission class facilities that
17		meet this definition. Further, following the San Bruno California explosion which
18		occurred on a PG&E Transmission Line in 2010, PHMSA has focused attention on
19		the quality and comprehensiveness of system records for these lines, particularly
20		around the pressure testing data, pipe design information, and wall thickness of
21		existing transmission line systems. Columbia, like many other LDCs and



Michael J. Davidson Statement No. 15 Page 31 of 44

transmission companies, is lacking certain data, particularly on segments installed 1 prior to current code standards and the issuance of Federal Pipeline Safety 2 Regulations instituted on August 1, 1971. Further, Columbia is waiting on specific 3 federal guidelines for these segments that are expected to be issued soon, but 4 believes this guidance will necessitate a program to replace many, if not all, of its 5 pre-1971 transmission lines in Pennsylvania that lack data that was not federally 6 mandated at the time of installation. The increased spending that is shown in the 7 8 Company's response to Standard Data request GAS-ROR-014 in the capital budget category of "betterment" for 2015 and beyond reflects increased pipe replacement 9 work that Columbia expects to have to conduct on these pre-1971 transmission 10 lines. If, however, the federal guidance does not require the transmission line 11 replacements that the Company anticipates, this money will be spent in 12 Pennsylvania on the first generation pipe replacement program, as both of these 13 categories of spend represent pipe replacement projects on older, potentially "at 14 risk" facilities. PHMSA continues to focus heavily on Transmission Operations with 15 a new Notice Of Proposed Rule-Making (NOPR) that would either change the 16 definition to make the inspection procedures and safety requirements of the various 17 class locations more rigorous, or to expand the classification of High Consequence 18 Areas, requiring changes in both system design criteria as well as on-going 19 maintenance in those areas. 20

Michael J. Davidson Statement No. 15 Page 32 of 44

1		V. Strategic O&M Initiatives
2 3	Q.	Please summarize the results of your assessment of Columbia's pipeline safety risks
4		and opportunities.
5	A.	In 2006, 2007, 2008 Columbia undertook safety initiatives which included the
6		following activities, among others:
7		• Conducting frequent leakage surveys on "first generation" facilities;
8		• Launching a structural "first generation" pipe replacement program;
9		• Undertaking a focused process to reduce third-party damage;
10		• Initiating a program to reduce the backlog of open Class-2 leaks; and
11		• Eliminating the backlog and accelerating the abandonment of inactive
12		services.
13		In 2013 Columbia initiated the following additional safety initiatives to further
14		enhance the safety of its distribution system:
15		• Aggressive management of right-of-way vegetation;
16		• Continued acceleration of the repair rate of open Type-2 leaks;
17		• Continued efforts to remediate atmospheric corrosion on above ground
18		structures;
19		• Ensuring exposed mains have appropriate cover;
20		• Increased use of camera-based technology to identify cross-bore conflicts;
21		• Began to implement Hi-Accuracy GPS program;



	1		• Expanded use of Vac Trucks to dig test holes on facilities where the
	2		existing tracer wires have either been broken or suffered degradation to
	3		the point there is no longer electrical continuity.
	4		• Ensure MAOP documentation in compliance with federal requirements;
	5		and
	6		• Enhanced damage prevention advertising and contractor outreach, with a
	7		particular emphasis on educational outreach to children through targeted
	8		educational programs
	9	Q.	Please discuss Columbia's strategy regarding O&M safety initiatives going forward.
	10	A.	Columbia's strategic DIMP Plan, and the impact that it will have on O&M policy for
,	11		safety initiatives, remains unchanged. The Company continues to focus its efforts
	12		and resources on the top risks to the Company's system as enumerated in its DIMP
	13		Plan and as modified based on the annual DIMP data review, which sometimes
	14		results in risk reprioritizations or other updates to the plan. Columbia is expanding
	15		focus in several critical areas to maintain and enhance its operational capabilities:
	16		• As Columbia works to build the pipeline of the future we also find
	17		ourselves in the midst of building the workforce of the future. With the
	18		ramp up of our capital program we have experienced the transfer of
	19		employees from O&M positions to construction positions; in addition we
	20		continue to see an increase in the number of employees who are eligible
	21		to retire. We see both opportunity and risk in the current and future

Michael J. Davidson Statement No. 15 Page 34 of 44



transition of our workforce. Columbia's historical methods of training 1 were developed in an era of very low turnover and well-established 2 institutional knowledge. These traditional training methods will not 3 address the increased risk of human error to our system introduced by 4 this large scale workforce transition. We must adjust our methods of 5 training to reduce that risk for new and existing employees. Columbia is 6 currently creating formal employee training and qualification program to 7 address the DIMP and system risks associated with human error in the 8 field. These programs will not only include more classroom time and far 9 more stringent testing procedures, but will, where appropriate, require 10 hands on demonstrations of necessary skills to validate employee or 11 contractor qualification competency. Columbia has made additional 12 organizational changes to focus on training and development of 13 employees. While this adds to current O&M expenses, it is vital that we 14 are effective in preparing the next generation of employees, so as to 15 minimize risk both to employees and the general public 16

Columbia is constructing a new training center that will provide the facilities needed to conduct classroom training and enhanced hands on training. The facility will be used for multiple training purposes including; new employee training, employees transitioning into higher skilled positions, and for annual refresher training for the existing

Michael J. Davidson Statement No. 15 Page 35 of 44

workforce. A great deal of thought, research and best practices were 1 considered when developing the new training approach and designing the 2 training facility. Trainers traveled to industry leading training facilities 3 and natural gas organizations across the country. Best practices of 4 organizations outside the natural gas distribution industry who are 5 6 trained to respond to crisis and emergency situations were also studied. Focus groups were formed to gain insight and obtain feedback from 7 front-line employees about their perceptions of and experiences with 8 training, as well as the accessibility of standards while performing on-9 the-job tasks. The curriculum being developed will incorporate end to 10 end training of Columbia's field technology, such as mobile data terminal 11 units and work management systems, to technical training for operator 12 qualifications. This end to end training will educate employees on every 13 aspect of the job and its importance, from physical work performed to its 14 accurate documentation. This facility will replace the Jeanette 15 Pennsylvania facility that was severely damaged in a tornado March of 16 2011. 17

• With the current and anticipated entry of new employees to the workforce, Columbia has also made adjustments to the span of control for frontline leaders. Historically higher spans of control were manageable because of low turnover and a high level of workforce

18

19

20

Michael J. Davidson Statement No. 15 Page 36 of 44



experience and tenure. The increased number of new employees entering
 the workforce requires frontline leaders to spend additional time
 providing guidance and supervision. To achieve an effective span of
 control Columbia has added four frontline leader positions.

As mentioned previously in my testimony, damage prevention continues 5 to be a focus in reducing ongoing system risk. Columbia has made 6 significant progress in reducing facility damage rates. In 2007 damages 7 8 per thousand locates were at 5.39, which had been reduced in 2014 to 2.65 damages per thousand locates. Efforts to improve locator 9 performance and improved techniques for finding difficult to locate 10 facilities have proven effective. However, overall damage prevention 11 rates, while improved from historical levels, have plateaued over the last 12 three years. Contractor negligence remains the highest cause of damages 13 to our system and has increased from 47% of total damages in 2010, to 14 nearly 61% of total damages in 2014. In an effort to further reduce 15 damages in this area Columbia has added four damage prevention 16 17 coordinators to expand contractor outreach efforts.

During the winter of 2014-2015, failures were experienced with field
 assembled risers and have been identified as a DIMP risk. Columbia is
 developing a program to address the risk of field assembled riser failures.
 The program will included a survey of customer owned and company

Michael J. Davidson Statement No. 15 Page 37 of 44

owned service lines to identify and quantify field assembled risers in use.
 Columbia will use the collected data to further asses DIMP risk and
 prioritize efforts. Columbia has begun replacing field assembled risers
 identified on company owned service lines.

The pipeline safety DIMP Plan accelerated action enhancement items 5 6 identified above, in conjunction with the Company's ongoing bare steel, cast iron, and wrought iron accelerated replacement program, are designed to 7 address the key risks identified in Columbia's DIMP Plan, and continue to 8 reduce the pipeline safety risks that are inherent in the Columbia operating 9 system. The costs of these incremental O&M activities are included in 10 Columbia's cost of service calculations filed in this case, and sponsored by 11 Company witness Miller. 12

Q. What additional detail is available to demonstrate how Columbia has improved itssystem operations?

A. Some of the results from DIMP driven practice enhancements or procedure changesinclude:

Reduction in the number of open Type-2 leaks in the Columbia distribution
 system as measured by the annual Federal DOT report. It is worth noting
 that corrosion on bare steel is identified as a high level DIMP Plan risk in the
 Columbia system, and that roughly 75% Type-2 leaks in the system are

Michael J. Davidson Statement No. 15 Page 38 of 44

caused by corrosion on bare steel. Further, this is a significant undertaking 1 in assuring safe and reliable service to customers, as the greater the number 2 of leaks in a system and the longer they are left unattended, the greater the 3 potential risk of gas migrating into a structure or other underground facility. 4 The result of this focused effort was that at the end of 2007 (the first full year 5 6 of Columbia's annual system wide bare steel survey), Columbia reported a total of 3,755 open Type-2 leaks in its Distribution System. As of December 7 8 31, 2014, Columbia had reduced that number to 1,702 open Type-2 leaks, which equates to a nearly 55% reduction in open Type-2 leaks over the last 9 seven years. In addition, as indicated in our DIMP Plan initiatives Columbia 10 intends to continue to accelerate its Type-2 leak repairs in order to further 11 reduce the number of open Type-2 leaks. 12

Improve Columbia's locating performance as measured by third-party 13 damage per thousand locates. This operational safety metric is particularly 14 critical, as third-party damage is the leading cause of federally reportable 15 pipeline incidents (e.g. Death, Injury requiring hospitalization, or Property 16 Damage over \$50,000) in the United States. In addition, it is a high level risk 17 identified in Columbia's DIMP Plan. Since 2006, Columbia has undertaken a 18 comprehensive process designed to improve locating performance and 19 reduce third-party damage to Company facilities. This process has included 20 tighter management and more stringent performance standards for locators, 21

Michael J. Davidson Statement No. 15 Page 39 of 44

and resulted in a pilot program initiated in 2009 to bring the locating 1 function back in-house for two large operating centers in Pennsylvania. In 2 early 2012, Columbia decided to bring all locating back in-house. The 3 Company made this decision because the data from the pilot program 4 consistently showed that in-house locators delivered better third-party 5 6 damage results than those of any of the contract locators who were performing this work for Columbia. Combined with improved techniques to 7 8 locate difficult to locate facilities, locator error has significantly improved over time. Locator error in 2010, as a percent of damages, was 16.62% 9 compared to 2014 performance of 10.27%. 10

Columbia continues to routinely conduct face-to-face meetings with 11 excavators who are frequent damagers and has added resources to accelerate 12 this activity. Damage prevention coordinators educate contractor employees 13 in safe excavating practices, as well remind them of the potential 14 consequences of damaging natural gas facilities. These efforts have resulted 15 16 in a 51.5% reduction in third-party damage on the Columbia system between 2006 and 2014, from a damage per thousand (locate requests) rate of 5.47 in 17 18 2006 to a damage per thousand rate of 2.65 through December 31, 2014.

• Columbia began a cross bore program in September of 2013 as a result of identifying cross bores as a potential risk in its DIMP plan. Working with local municipalities, Columbia has inspected over 67 miles of sanitary and

19

20

Michael J. Davidson Statement No. 15 Page 40 of 44



sewer mains, and 4,800 customer laterals. During this inspection, 111 cross
bores were identified, with 75 of those involving Columbia's system. Given
program results, cross bores have moved from a potential risk to a high risk
in Columbia's DIMP plan. The cross bore program is an example of how
DIMP can be used in identifying and mitigating system risk.

## VI. Columbia's Operating Performance

Q. In addition to Columbia's intense focus on pipeline safety, what are some of the
practice enhancements or procedure changes regarding operating performance
that are specific to customer delivery performance?

- A. Customer service initiatives that Columbia has undertaken over the last 5 years
  include:
- Columbia has recently initiated a number of customer service improvement 13 efforts. These efforts include piloting a two hour appointment window, 14 15 implementing a customer ambassador program, and an increased focus on 16 customer communications. These efforts, combined with improved customer service options, have positively impacted the customer experience. 17 18 In 2014, Columbia Gas of Pennsylvania was awarded by JD Power for ranking first in customer satisfaction among all midsize utilities in the east 19 20 region, reflecting our customers' recognition of the improvements being made on their behalf. 21

Michael J. Davidson Statement No. 15 Page 41 of 44

Increase Columbia's 60-minute or less Emergency Response Rates. 1 Emergency response rates are integral to public safety. The sooner the first 2 Columbia responder arrives at a possible emergency, the quicker the 3 situation can be stabilized, made safe, and ultimately remediated. Since 4 2006, Columbia has undertaken a very structured approach to improving its 5 emergency response times, including the addition of field operations 6 positions, additional off hours shifts, the use of GPS technology to enable 7 8 dispatching the closest/quickest responder to emergencies, and driving an increased focus with all employees on the need to respond to reported 9 emergencies as quickly and as safely as possible. In addition, Columbia 10 continues to make enhancements in an effort to keep emergency response 11 rates down. Starting in 2011, Columbia implemented an automated crew call 12 out and resource management system to call the service technician located 13 closest to an issue that requires a response after hours. Columbia also 14 negotiated additional language to our labor contracts which requires a 15 service technician to be on Emergency Responder Rotation so that we have 16 an initial responder available 24 hours a day, 365 days a year. The results of 17 these focused efforts have resulted in improved performance. A comparison 18 of the data showing the 60-minute or less response rates from 2006 to 2014 19 is as follows: 20

21

Michael J. Davidson Statement No. 15 Page 42 of 44



1	> Normal Hours	98.13%	99.69%
2	> After Hours	92.34%	96.67%
3	Weekends & Holidays	88.99%	94.98%
4	> Total Performance	97.00%	98.12%

5

Increase the number of Columbia's on-time customer appointments, as 6 measured by the overall annual percentage of on-time appointments met. 7 As more and more customers need to take time off from work to provide 8 access to their homes for routine meter turn-on, turn-off, and other service 9 related activities, it is incumbent upon the Company to be as efficient as 10 possible with the customers' time. Therefore, in 2007 Columbia began to 11 focus specific attention on improving its percentage of on-time 12 appointments. It did so by tasking the Integration Center (Columbia's 13 Centralized Scheduling and Dispatch Center) to improve field employees' 14 daily schedules to align more closely with the needs of customer 15 appointments, and to shift non-emergency work when possible to meet 16 appointments that, for a variety of reasons, might otherwise be missed. As a 17 result of these efforts, Columbia has been able to improve its on-time 18 appointment rates from 97% in 2006, to a rate of 97.77% in 2014. 19

20 Q. Please describe the Company's reduction in OSHA recordable injuries.

Michael J. Davidson Statement No. 15 Page 43 of 44

A. Columbia continues to enhance its culture of safety for customers, communities, 1 and employees. Employee safety has significantly improved and has achieved top 2 decile performance in OSHA Recordable Injuries, as measured by AGA 3 benchmarking, for the second year. For comparison, at the end of 2006, Columbia 4 had 48 Occupational Safety and Health Administration ("OSHA") recordable 5 injuries, in 2014 that number declined to 5 OSHA recordable injuries. Columbia 6 received industry awards in 2014 from the American Gas Association and the 7 Energy Association of Pennsylvania in recognition of its industry leading 8 performance. Our goal is for every employee to go home safe and healthy every day. 9 Columbia achieved this performance through multiple cultural building efforts: 10

11

12

13

14

15

16

17

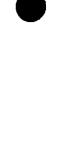
• In 2014 Columbia implemented Safety Telematics across its operations. This program provides real time feedback to drivers on their driving performance. It also provides detailed reporting to enable analysis of driving trends and habits providing actionable information to improve driver safety.

 Local and state-wide safety teams made up of engaged front line workers, leaders, and managers. These teams make recommendations on, and implement, safety improvement opportunities.

Root cause analysis of every OSHA recordable injury and preventable
 vehicle accident that involves a Columbia employee. Near miss discussions
 are also conducted.

Michael J. Davidson Statement No. 15 Page 44 of 44

1		• Safety training is delivered to all employees. This training spans skills from
2		driving maneuverability to office ergonomics.
3		• An employee safety audit program in which leaders perform safety audits on
4		field activities, and provide feedback to employees' on their safety
5		performance.
6		• Employees evaluate the hazards at each jobsite prior to beginning work and
7		complete a safety check list which is reviewed with each employee.
8	Q.	Regarding Columbia's operating performance, does the Company meet or exceed
9		state and federal requirements for leak surveying?
10	A.	Yes, in 2007 Columbia began an accelerated leakage survey program to inspect all
11		bare steel mains annually, instead of the three-year interval which is required in the
12		leakage survey requirements of CFR 49, Part 192. The result of this is that
13		Columbia routinely exceeds the requirements of existing Code of Federal
14		Regulations, which provides the Company the ability to discover system leakage on
15		a much timelier basis than if it were only meeting the minimum federal standards.
16		In addition, as a result of the Commission's Tentative Order regarding Natural Gas
17		Pipeline Replacement and Performance Plans, at Docket No. M-2011-2271982,
18		Columbia agreed, and has continued to perform a second annual business district
19		survey during each winter period.
20	Q.	Does this conclude your direct testimony?
21	A.	Yes, it does.



Project Name	Installation Pipe Size (inches)	Install Footage (feet
D8542	6	4,200
D1254	8	4,725
Pennsylvania Ave	8	3,000
D7007 Gate Nest	4, 8	2,997
Grandview	2, 4, 6, 8	2,360
South Mt Vernon	2, 4, 6	4,050
Broadway (Meyersville)	2, 4, 6, 8	1,977
SR 0088	2, 6	1,313
Pennsyvania Ave (Gregg)	2	3,000
Walnut	2, 6	1,475
North	4, 6	954
Vine	2, 4, 6, 8	2,875
Broadway (Berlin)	2, 4	893
West Main	4	250
Ash Street	2,4	3,585
Pittsburgh St bet N. Mt Vernon and Johnson	6, 8	836
Pittsburgh St bet Enamel St and Fairview St	6	750
F Alley	2	370
Wood St (California)	2, 4, 6	5,377
East Main	6	650
Wood St (Monongahela)	2	802
8th Street	2, 4	535
Fayette Street	8	650
Yough River Crossing	8" St, 8" Pl	2,700
Mulberry	2, 4	1,270
D7194 - Warwick Mine	2, 6	3,460
New Stanton North	2, 4	7,800
Route 31	4	2,700
Baileys Crossroads	2, 4	1,000
Brownsville Area School Relocation	8	590
Glencoe Avenue	4	1,900
Mclain Street	4	34(
Stowe Avenue	2,4	1,155
Bell Avenue	2, 4, 6	2,750
Parkfield Road	4	1,900
Mitchell Avenue	4	2,030
Mansfield Avenue	2, 4	2,050
Wylie Avenue	2	1,800
Parker and Beverly	2	1,000
Highgrove Drive	2, 4	4,53
Hamilton Road	6	450
Steubenville Pike	6	1,320
Arlington (Sterling to Eleanor)	4	1,222
McLaughlin Run Road MP	4	1,150

	<u> </u>	
McLaughlin Run Road HP	8	1,140
McRoberts Road Valve	8, 20	200
Old Clairton Road	6	1,154
Sunnyfield Drive	4	3,200
Sprucewood Drive	4	390
Donati	6	350
Rennie Drive	4, 6	2,010
Walnut Street	2	150
Orchard Drive	2, 4, 8	10,540
Southside Phase 1	2, 4	4,755
Castle Shannon Boulevard	6, 8	1,660
D584 (Deerfield Road)	2	6,225
S. Main Street Extension	4	3,600
Fawcett Church Road	2	710
Ridgewood Drive	6	900
Vista Valley Drive	2	6,300
Western	2	1,750
Wylie Avenue	2	140
Bower Hill Road	2	2,060
Industrial Park/Noblestown Rd	6	2,880
Archer Street	6	60
Country Club Road	6	780
Becker Street	2	795
101 Trenton Circle	2	54
Elm Street	2, 4, 6	9,291
Broad Street	2, 4, 6, 8	26,620
Wylie Avenue	2, 8	12,030
D1581 (USC to Hastings Mill)	12	7,400
Battleridge	2, 4	475
Island	6	208
Cedar	2, 6, 8	965
25 Holt St	2	140
W College St	6	690
Arnold St.	2	330
Oak Rd	2	1,520
Forest Road	2	1,600
Gateway Ave	2, 4	1,000
D-272 from Branch Rd and Edgewater	8	1,800
Highland Ave	4	2,953
Merriman Rd	6	1,720
Norwood Ave	4, 6	2,340
Johnson	4, 6	3,027
Roosevelt Rd and Bradshaw Dr	2,4	2,880
7th Ave	2, 4, 8	2,825
Amsler	4	820
D-81 between Wexford Rd and Tierra Vista Dr	2,6	3,820
Winterburn	4	750

2,720 1,320 2,000 2,600 300 2,160 760 2,080 4,120 2,780 2,400 2,825 2,000 1,700 850 600 350 3,800 8,000 400 2,942 2,700 1,300 750 1,350 2,150 870 3,175 1,115 1,200 80 2,000 5,285 10,400 660 3,078 1,080 170 2,400 690 800 1,200 5,600 1,300 2,342

3,000

1,860

High St off of Chapel Rd	2	
11th Ave from 7th St to Allegheny	4	
McMillen Ave	2	
Camp Meeting Rd bet Skymark Ln and Young Rd	2, 4	
6700 Church Ave	2	
9th Avenue	2, 4, 6	
Hoenig Rd	2	
Fairlane between Careywood & Big Beaver	4	
Kenyon Avenue Replacement Project	2, 4	
Glenfield Rd, Ferry Rd Replacement	2	
Thawmont Dr Replacement	2	
Cochran St between Nevin & Beaver	4,6	
6th Avenue - Replacement Job	2	
Broad Street Between Kost/Mohawk	4	
5th St, Beaver	4	
40th St, Beaver Falls	2	
Lincoln Rd, Bradford Woods	2	
Elm Rd from 5th St To Wilson Ave	4	
D-1680 Bet Lacock Av and Locust Ln	10	
Franklin Ave	2	
Falls Ave Replacement Project	2, 4	
Furnace St	2, 10	
Rhodes Place Replacement & Uprate	4	
Court St at Ray St	2, 4	
Pearson St Between Fairview & Taylor	2, 4	
Montgomery Replacement Project	2, 4, 6	
Harrison St Replacement Project	4	
Blue Jay Portersville Rd	2,4	
Vista Ln Replacement Project	2	
4th St Ellport Replacement Project	4	
Lundys Lane	8	_
Hamilton St Replacement Project	4, 6	
Wurtemburg Rd Replacement Project	2, 4, 6	
D-22 At Countryview Road Replacement	2, 8	
Home St-New Castle	2	
Laurel Replacement Project	2, 4, 6	
Mt Herman Church Rd At Mill Bridge	4	
Clearview @ Reynolds St/ N-C	2	_
Palo Alto Dr (D-500) Replacement	4,6	
Burns St at Scotland Lane New Castle	2,4	
Sumner Av - New Castle	2	
McClelland	4	
D-1601 Phase IV	8, 12	
Avalon Park Betterment D-213	6	
Mt Pleasant Rd	6	
		1

2, 8

4,6

D-1009 Gottlieb - Street Improvement

Pine Twp Rd Widening

D-5242 Clintonville Replacement Project	4	4,700
Palmer	2	1,000
SR 208 and Dog Leg Rd Replacement	2, 4	2,800
SR 208 @ Ron McHenry Replacement	4	1,500
Popetown Road Replacement	2	970
SR2011 Nickleville Road Replacement	2	4,030
Knox AMRP Phase 1	2, 4	9,625
D-22 Between SR 308 and Goff Rd	2, 8	7,620
SR 66 Replacement Project	2,6	1,400
Carwick Road Replacement	2	1,290
High St Replacement Project	2	2,760
Pleasant/Bennett St Replacement Project	4, 8	3,460
Bank St Area Replacement	4	1,000
Wagner Ave Replacement	6	1,000
E Main Replacement	2	1,860
Pleasant and Hillview Dr Replacement	2	4,670
Bradley St Replacement	2	350
Hickory St Area Replacement	2	1,850
D-4227 Buena Vista Dr	2, 8	11,000
Harbaugh St, Chestnut to Logan	6, 8	330
Dean Rd, Warrendale Bakerstown to Dean	2	3,920
Larry St Replacement	2, 4	7,502
601-609 Wayne Ave	4	160
Clinton St bet McCaslin and Lincoln	6	2,000
N Carver St Area Replacement	2, 6, 8	6,190
Park Forest	2, 4	4,200
University	2	2,086
Beaver	4	940
Pike Alley	2	720
Atherton St	2, 4, 6	4,570
Church Rd Farm Tap Elim	2	935
W Monroe St	2, 4	3,655
Greenwood Rd	2, 4, 8	5,185
W Market St	2, 4, 6, 8	8,720
Lee St	2, 4	1,535
E Market St / York City	2, 4	1,735
D1661 North York WHP	12	5,100
Strathcona	2	2,620
Pinehurst	2	3,099
S. Queen St (Revised)	2, 6	8,596
Valley Road	2, 4, 6	7,680
Clover Lane	2	3,140
Vander & Boundary	2	500
East Queen Street	2	650
S. Howard St.	2	275
Paul St.	2	4,270
Locust St. (Hanover)	2,4	4,104

Winter Ave. Glen Rock	2	1,420
Center St.	2, 4, 6	1,522
Carlisle St.	2, 4, 6	6,626
Mt. Rose Southern Bore	2, 8	2,500
Mt. Rose Ave. Western Replacement	6	2,235
Haines Rd.	8	2,075
Baltimore St.	6	543
E Middle St	2, 8	3,160
Zerfing Alley	2, 4	325
Hanover St Eastern Gettysburg Project	2,8	4,886
Rampike Hill Rd	4	950
Seminary Ave	2	1,314
Fohl St	4	2,010
Linden Ave	4	1,500
Franklin St	2, 4	3,380
Seminary St. Mercersburg	2, 4	1,999
S Fayette St	2	1,315
Franklin Farm Ln	4	1,250
Greendale	2, 8	558
Southern	8	5,000